



# **ASSESSMENT OF THE PERFORMANCE OF THE PARLIAMENT OF GEORGIA IN 2018**

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# METHODOLOGY

The assessment of the activities of Parliament of Georgia of the Ninth Convocation in 2018<sup>1</sup> is based on the analysis of information collected by our organization's parliamentary office staff and observations they conducted as well as on the statistical data<sup>2</sup> received from Parliament. The report also includes the results of the public opinion poll commissioned by TI Georgia and conducted by the Caucasus Research Resource Centre (CRRC) during February 20, 2019 – March 5, 2019 throughout Georgia (except for the regions compactly populated by ethnic minorities and occupied territories). Within the framework of the research, 2,087 people were surveyed using random selection method. The survey has a margin of error of 2.3 percentage points. Our organization's research also includes results of the public opinion poll conducted by the National Democratic Institute (NDI) in December 2018.<sup>3</sup>

## CHAPTER 1. MAIN FINDINGS

The work of Parliament of the Ninth Convocation in 2018 was characterized by both positive and negative trends. Specifically, positive changes occurred with regard to transparency of the work of the legislative body. In spite of these advancements, the Parliament is still facing challenges in terms of exercising oversight over the executive branch and improving the legislative process.

### Positive Trends

#### *Legislative Process*

- In 2018, the number of requests for fast-tracked draft laws saw a decline. During the first year<sup>4</sup> of the 9<sup>th</sup> convocation of the Parliament, **213** draft laws were heard through a fast-track procedure. There were **180** such requests in 2018;
- Compared to the previous year, the instances of discussions through simplified procedure decreased. The Parliament used simplified procedure to hear and adopt 77 draft laws in 2017, while in the reporting period only 11 draft laws were registered for a simplified procedure (9 initiators were the MPs and 2 – the government);
- The number of parliamentary committees with an annual plan has increased. In 2017, 7 committees out of 15 had an action plan published on the parliament's website, while in 2018 the number of parliamentary committees with an action plan increased to 13;
- The Parliamentary Budget Office and the Gender Equality Council drafted a methodology on the gender analysis of legislation;
- The Gender Equality Council actively worked on a number of new legislative initiatives.

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1 Here the reporting period is implied (January 1, 2018 – December 31, 2018)

2 This report provides information on the positions and faction memberships of MPs as of December 31, 2018

3 2205 interviews (45,1% replied) were held in the field in the time period of December 6-20, 2018, the average of margin of error is +/- 2.1%, for more information see: Results of the Public Opinion Poll carried out in Georgia in December 2018 (<https://bit.ly/2sY0wDG>). The results of the Public Opinion Poll are presented in our report without any changes.

4 Here the time period from November 2016 – December 31, 2017 is implied

## **Parliamentary Control**

- The Parliament adopted a new Rules of Procedure, which significantly improved the mechanisms for parliamentary control;
- A temporary investigative commission was established by the request of the parliamentary minority. This was the first case in the 8<sup>th</sup> and 9<sup>th</sup> convocation when a temporary investigative commission was set up by the request of the parliamentary minority. Notably, there were 6 requests to set up a temporary investigative commission in 2018;
- During the 9<sup>th</sup> convocation of the Parliament, there was the first instance of a representative of the government requesting to stand before the Parliament with a report. Giorgi Gakharia, the Minister of Internal Affairs, addressed the Parliamentary Bureau with a [letter](#)<sup>5</sup>, in which he stated his readiness to address the Parliament with a report.
- The establishment of a [thematic research group](#) in the Committee on Environmental Protection and Natural Resources was a significant step for exercising the oversight function. During the reporting period, the thematic research group analyzed the atmospheric air condition in Tbilisi.
- The number of deputy questions increased during the reporting period. 40 MPs sent out 482 written questions to accountable bodies and public officials in 2018 (25 MPs sent 182 questions in 2017)
- Compared to the previous year, there were more instances of accountable persons summoned to faction sittings in 2018. In 2017, 11 summons were made. In 2018, this number grew to 21, however the summoned persons did not show up for any of the sittings.

## **Openness and Transparency**

- The Parliament adopted the [Code of Ethics](#);
- People with disabilities can move freely in the Parliament's building and adjacent territory;
- Audio recordings of plenary sessions are published on the parliament's website;
- The Parliament conducted a [self-assessment report](#), which was a commitment under the 2017 Open Parliament Action Plan.<sup>6</sup>

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5 Address (№18/12/2018) on December 18, 2018 of the Minister of Internal Affairs and Vice-Prime Minister of Georgia, Giorgi Gakharia, on the Hearing of the Minister of Internal Affairs at the Parliament of Georgia on December 21, 2018. (see: <https://goo.gl/xy7nD5>).

6 Commitment 3.3 of the Open Parliament Action Plan 2017 (see: <https://goo.gl/pFxG7H>).



# CHALLENGES

In addition to the specific challenges identified in the work of the Parliament, it is important to note issues related to the cooperation of the Parliament and the civil society. Attacks against the non-governmental sector damages the democratic development of the country.<sup>7</sup> This problem was recognized by the U.S. Department of State's Report on Human Rights Practices in Georgia that was published in 2018<sup>8</sup>.

## Parliamentary Control

- Neither the ruling party nor the opposition have used parliamentary control mechanisms for exercising effective oversight;
- The majority of deputy questions are still related to the request of statistical information. The Members of the Parliament do not use this parliamentary control mechanism for the control of the fulfillment of government programmes or other important issues connected to public policy;
- The number of hearings of quarterly reports on the fulfillment of the state budget has declined in 2018. During the reporting period, 9 committees held a hearing for the 3-month progress report, 11 committees held a hearing for the 6-month progress report and only 3 committees held a hearing for the 9-month progress report;<sup>9</sup>
- The composition of the Group of Trust was not full during the reporting period;
- Representatives of the Executive Government attended the sessions of the parliamentary committees and periodically presented activity reports. Deputy Ministers and heads of agencies were the ones who mostly attended the sessions;
- The Parliament did not carry out monitoring of the law-making action plan presented by the Government.

## Accountability of the MPs and fulfillment of the commitments defined by law

- During the reporting period, the participation of the MPs in the sessions was a problematic issue. In spite of the fact that there was a decrease in the number of justified absences from plenary sessions, the number of absence due to family issues is still high (There were 1430 absences in the first year<sup>10</sup> of the 9<sup>th</sup> convocation of the Parliament. There were 1500 absences in 2018);
- During the reporting period, the MPs violated the parliamentary code of ethics. However, these violations were not followed by the respective response mechanisms envisaged under rules of procedure;
- Several MPs incorrectly filled in their public asset declarations. In certain cases, they didn't specify their shares in a company, while 5 MPs had the position of a Director within the company.

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7 Statement by non-governmental organizations concerning Irakli Kobakhidze's briefing, October 8, 2018 (see: <https://goo.gl/yN5oTK>); Government's coordinated attack on civil society harms democracy in Georgia ,, , October 24, 2018 (see: <https://goo.gl/q3Xgp2>);

8 Department of State's Report on Human Rights Practices in Georgia (see: <https://bit.ly/2WxjscO>).

9 In comparison to the previous year: 6 committees held a hearing for the 3-month progression report; 14 committees held a hearing for the 6-month progression report; 11 committees held a hearing for the 9-month progression report.

10 The time period from November 2016 – December 31, 2017 is implied

## CHAPTER 2. COMPOSITION OF THE PARLIAMENT <sup>11</sup>

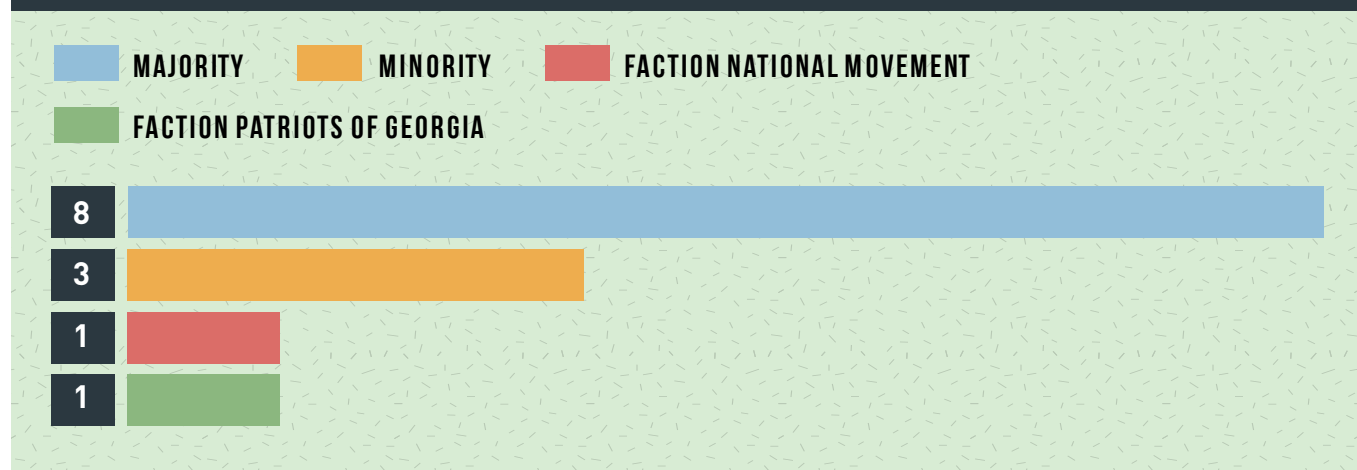
The Parliament consists of 150 members; of these, 77 are proportional representatives and 73 are elected through single-member district plurality system, representing their constituencies.

During the reporting period, the composition of the Parliament changed and there are 149 MPs instead of 150. Namely, Givi Chichinadze<sup>12</sup> [became](#) an MP after the early termination of Grigol Liluashvili<sup>13</sup>. Afterwards, Salome Zourabachvili [lost her deputy seat](#)<sup>14</sup> due to her being elected as the President of Georgia. Therefore, the composition of the Parliament will be 150 members when snap elections are held in the respective electoral district.

The following factions continue their work in the Parliament:

- Factions from the Parliamentary Majority: “Georgian Dream”, “Georgian Dream – Conservatives”, “Georgian Dream – Entrepreneurs”, “Georgian Dream-Greens”, “Faction “Georgian Dream for Development of Regions”, “Georgian Dream – Social-Democrats”, “Georgian Dream – Strong Economy”, “Georgian Dream – For Powerful Georgia”.
- Factions from the Parliamentary Minority: “European Georgia”, “European Georgia – Movement for Freedom”, “European Georgia – Regions”.
- Faction “National Movement”
- Faction “Patriots of Georgia”

DIAGRAM 1. NUMBER OF FACTIONS



<sup>11</sup> As of December 31, 2018

<sup>12</sup> Parliamentary Decree of May 16, 2018 on the recognition of the authority of Givi Tchitchinadze, Member of Parliament of Georgia elected by majoritarian electoral system in # 54 Election District, see: <https://goo.gl/Z3TWf2>.

<sup>13</sup> He was appointed as the Deputy Head of the State Security Service.

<sup>14</sup> December 22, 2018 Decree of the Parliament of Georgia on the Early Termination of Status of MP of Salome Zourabachvili” (See: <https://goo.gl/jmgeRB>).

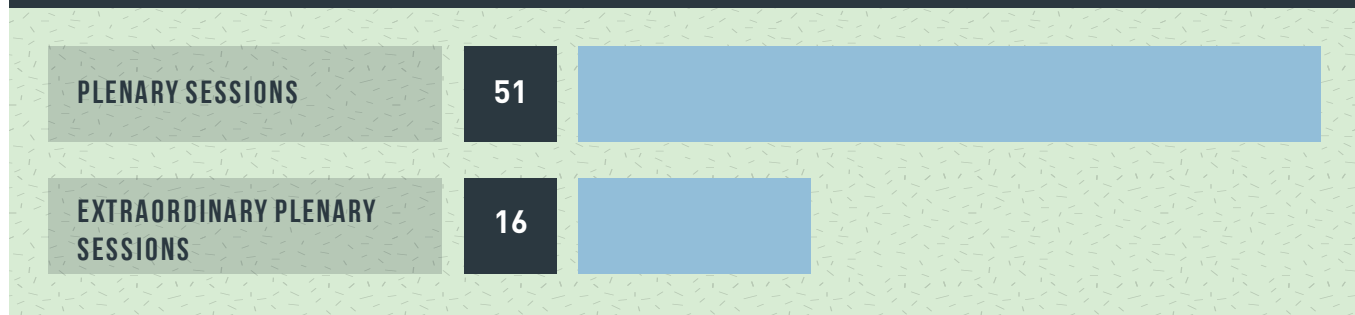
## CHAPTER 3. GENERAL STATISTICS

In 2018, 51 plenary sessions and 106 bureau sittings were held in the Parliament.

No plenary session failed due to a lack of quorum, however there were cases when important draft laws were not adopted due to absence of MPs from the plenary session<sup>15</sup>.

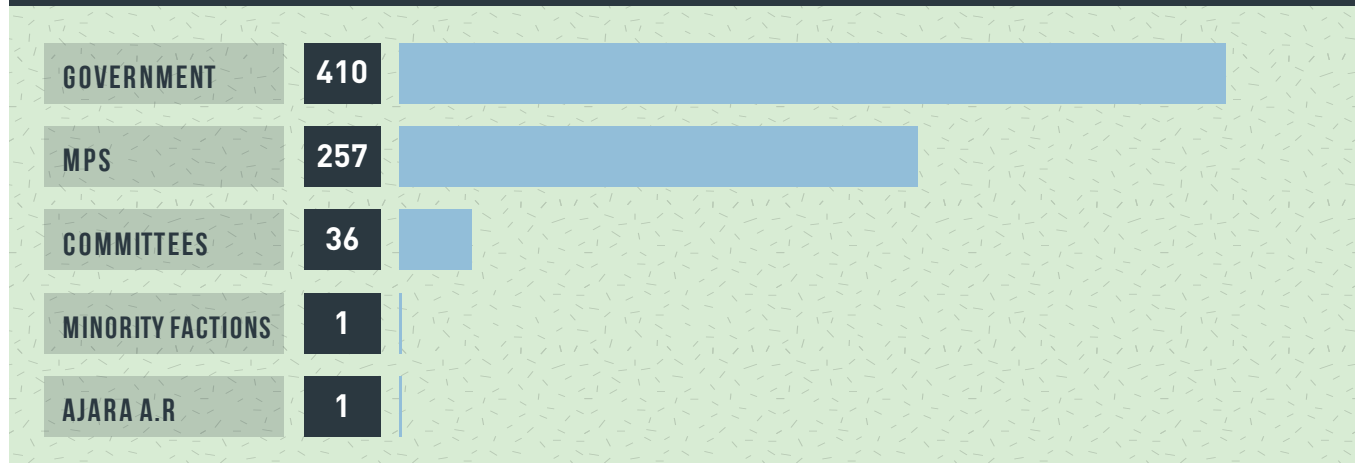
Parliamentary Faction National Movement [refused to participate](#) in [the extraordinary sessions](#) in 2018, which began on December 22<sup>16</sup>.

DIAGRAM 2. NUMBER OF PLENARY SESSIONS



During the reporting period, the Parliament adopted **705** laws, 1 resolution<sup>17</sup>, and 2221 [decrees](#), as well as ratified **49** international agreements.<sup>18</sup>

DIAGRAM 3. NUMBER OF ADOPTED LAWS AND INITIATORS



<sup>15</sup> See Chapter “Activities of the Members of Parliament Members in Plenary Sessions and Committees, Disciplinary Responsibility”.

<sup>16</sup> Address of the Parliamentary Faction “National Movement” on Political Attitudes on the Extraordinary Session Held From December 22, 2018, see: <https://goo.gl/M8ncmC>, December 21, 2018 “National Movement boycotted parliament sessions”, 22.12.2018, <https://bit.ly/2lagvqZ>.

<sup>17</sup> Initially, the initiative (see <https://goo.gl/pnSdHR>) on the Otkhozoria-Tatunashvili list was set up by factions constituting the parliamentary minority, which was not agreed on and hence the Foreign Relations Committee submitted an alternative project. Finally, the draft resolution, presented by the majority, was also supported by the minority. See the adopted Resolution <https://goo.gl/JJzqR>.

<sup>18</sup> Compared to the previous year, the Parliament adopted 649 laws, 1864 decrees, 1 resolution and ratified 73 international agreements.

During the reporting period:

- 40 MPs sent out 482 written questions to accountable bodies and public officials. 415 of these questions received a response.
- Only 1 letter was sent from a faction (Faction “National Movement”). The letter received a response.
- There were no oral questions posed in 2018, neither has 10-MP group addressed an accountable body with a written question
- Government hour hasn’t been held
- There has been no disciplinary responsibility for MPs
- There has been no case of an MP having his/her salary penalty due to unjustified absence

## CHAPTER 4. IMPORTANT EVENTS

### 4.1 VOTE OF CONFIDENCE AND CHANGES TO THE GOVERNMENT CABINET

The government received two motions of confidence by the Parliament in 2018. The first motion of confidence was due to Prime-Minister Giorgi Kvirikashvili’s resignation and the nomination of Giorgi Bakhtadze to the post of PM. Three Ministers also changed in the cabinet (Davit Zalkaliani for the post of Minister of Foreign Affairs; Giorgi Cherkezishvili for the post of Minister of Minister of Economy and Sustainable Development of Georgia; Nikoloz Gagua for the post of Minister of Finance). The Parliament [supported](#) the motion of confidence on June 20<sup>19</sup>.

The subsequent changes in the cabinet were due to the so-called reorganization. According to the explanatory note, the reorganization was aimed at optimizing the agencies as well as reducing bureaucracy costs<sup>20</sup>. The Government cabinet was defined as 10 Ministries and 1 State Ministry. According to the changes, the Ministry of Sport and Youth Affairs merged with the Ministry of Education and Science, the Ministry of Penitentiaries merged with the Ministry of Justice, the relevant directions of the Ministry of Economy and Sustainable Development were transferred to the Ministry of Regional Development and Infrastructure, while the Ministry of Internally Displaced were subsumed into three existing ministries<sup>21</sup>. The Parliament voted for the motion of confidence on July 14<sup>22</sup>.

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19 Parliament of Georgia “The Parliament of Georgia has expressed confidence in the composition of the Government”, 20 June 2018, <https://goo.gl/khpkVp>.

20 Explanatory card on the draft law on amendments to the Law of Georgia “On Structure, Authority and Rules of Operation of the Government of Georgia” <https://goo.gl/kfVuer>.

21 Namely, the Ministry of Regional Development and Infrastructure, Minister of Internal Affairs and Labor, Healthcare and Social Affairs.

22 Decree of the Parliament of 14 July 2018 “On Confidence of the Government of Georgia”, see <https://goo.gl/goCrpx>.

## 4.2 CREATION OF A TEMPORARY INVESTIGATIVE COMMISSION

On June 6, 2018, a temporary investigative commission was [established](#) for the Khorava Street case<sup>23</sup>. This was the first case when a temporary investigative commission was established by the request of the opposition. In the two convocations of the Parliaments prior to that, a temporary investigative commission was never established by the request of the parliamentary minority.

The temporary investigative commission was established to investigate the case of murder of two teenagers on Khorava Street on December 1, 2017. The commission was set up for a period of three months. 91 MPs [supported](#) Sergi Kapanadze as the chairperson of the commission<sup>24</sup>. On September 5, 2018, the commission presented the [draft findings](#)<sup>25</sup> to the Bureau. Soon after, the Georgian Dream faction presented an alternative [draft findings](#)<sup>26</sup>, which was supported at the plenary session.

The findings of the temporary investigative commission included 32 recommendations, which concerned the following issues: Activities of the Prosecutor's Office and MIA; Responsibilities of the officials of the Prosecutor's Office and the Ministry of Internal Affairs due to the violations committed in the investigation process (issue of responsibility of 10 officials); Responsibility of the Ministry of Education and school officials; Measures to improve school safety; Legislative amendments. Unfortunately, these recommendations have not been taken into account,

Non-governmental organizations released a [public statement](#) on the findings of the commission. On one hand, the creation of the Investigative Commission on the crime committed on Khorava Street and staffing it mostly with the representatives of the opposition was an unprecedented occurrence. Especially considering the fact that no commission was created on the minority's initiative in Parliament of the two previous convocations. Moreover, the conclusion of the Investigative Commission is consistent with the goal set by the Commission and is an important document, which clearly demonstrates the fundamental problems prevailing within the law enforcement system, the critical challenges with regard to the objective and competent investigation of crimes, indicating the need for carrying out immediate and cardinal reforms<sup>27</sup>.

Transparency International Georgia took interest in the public opinion towards the activities of the investigative commission. According to the public opinion poll, the public was highly interested in the work of the commission. The majority of the respondents stated that they feel the investigative bodies have not carried out a due and thorough investigation into the Khorava Street case. In general, the majority of the respondents have a favorable view of the establishment of temporary investigative commissions for high-profile cases.

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23 Decree №2452 of June 6, 2018 of the Parliament of Georgia on the Establishment of a Temporary Investigative Commission of Parliament of Georgia, which investigates the murder of two young people as a result of the crime committed on Khorava Street in Tbilisi on December 1, 2017. <https://goo.gl/erkJh7>. Also, at the extraordinary sitting of Parliament, a temporary investigative commission on the murder of two young people was founded on Khorava Street in Tbilisi on December 1, 2017. <https://goo.gl/YQXiSW>.

24 Decree of June 6, 2018 of the Parliament of Georgia on the Establishment of a Temporary Investigation Commission of the Parliament of Georgia to study the murder of two young people as a result of the crime committed on Khorava Street in Tbilisi on December 1, 2017. <https://goo.gl/erkJh7%20>.

25 The report submitted by the Temporary Investigation Commission <https://goo.gl/FT1iYP>.

26 Draft Resolution Decree Presented by Faction "Georgian Dream" on the Results of the Temporary Investigation Commission of Parliament of Georgia, which investigates the murder of two young people as a result of the crime committed on Khorava Street in Tbilisi on December 1, 2017. <https://goo.gl/VuJsd8>.

27 "Statement of NGOs on the Conclusion and Recommendations of the Temporary Investigative Commission Study on Khorava Street" September 18, 2018 <https://goo.gl/g1JJCZ>.

#### DIAGRAM 4. PUBLIC OPINION POLL RESULTS ON THE KHORAVA STREET CASE

HAVE YOU HEARD OF THE MURDER OF TWO SCHOOL STUDENTS ON KHORAVA STREET IN 2017? (%)

YES NO DK/RA



#### DIAGRAM 5. PUBLIC OPINION POLL RESULTS ON THE KHORAVA STREET CASE INVESTIGATION

IN YOUR OPINION DID THE AUTHORITIES INVESTIGATE THE CASE THOROUGHLY? (%) (OF 96% WHO HAVE HEARD OF THE MURDER ON KHORAVA STREET)

YES NO DK/RA



#### DIAGRAM 6. PUBLIC OPINION POLL RESULTS ON THE CREATION OF TEMPORARY INVESTIGATIVE COMMISSION ON HIGH-PROFILE CASES

DO YOU THINK THAT THE PARLIAMENT SHOULD CREATE A SPECIAL INVESTIGATION COMMISSION FOR PUBLICIZED CASES? (%)

YES NO DK/RA



## 4.3 DISCUSSION ON THE CULTIVATION OF CANNABIS AND LEGISLATIVE INITIATIVES

There was a huge public debate about the [package of laws](#) on the Control of Cannabis, which was initiated by the government in November 2018 and envisaged the planting and cultivating of marijuana for medical purposes. According to the draft law, marijuana could only be exported, while imports would be banned. Cultivation of cannabis for non-medical purposes was prohibited. Moreover, the license fees for all types of cannabis cultivation would amount to 25,000 GEL. The initiative was met with criticism from the public and the Orthodox Church of Georgia, which made a [statement](#) on the matter<sup>28</sup>. The initiative was [withdrawn](#) by the government<sup>29</sup>.

In 2018, the Constitutional Court [ruled](#) that people can no longer face administrative punishments<sup>30</sup>, such as fines, for consuming cannabis, in the case “Citizens of Georgia – Zurab Japaridze and Vakhtang Megrelishvili – against the Parliament of Georgia”<sup>31</sup>. The Constitutional Court noted that imposing administrative sanctions for the use of marijuana without a doctor’s prescription is not justified as a means to protect the health of the users. Moreover, the Court noted that responsibility on use of marijuana is in line with the Constitution, when under specific circumstances, an individual use of marijuana poses threat to third persons, e.g. in educational facilities, public transport, in presence of adolescents etc<sup>32</sup>. In September 2018, the Ministry of Internal Affairs prepared a [legislative initiative](#) which was based on the decision of the Constitutional Court of Georgia. According to the initiative, the consumption of marijuana in public spaces, public transport, in proximity to schools and educational institutions, as well as during work duties, will result in an administrative sanction.<sup>33</sup>

## 4.4 CHANGES IN THE COMPOSITION OF THE MAJORITY, MINORITY AND COMMITTEES

In September 2018, changes were carried out in the composition of the majority. Namely, Davit Chichinadze made a statement at the plenary that he was leaving the majority. This fact was preceded by the decision of the Political Council of the Georgian Dream, which expelled Davit Chichinadze from the party.

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28 “Patriarchate: We have not surrendered our positions, we categorically oppose the realization of cannabis”, September 18, 2018. <https://goo.gl/e9UxMu>.

29 Adoption of the Government of Georgia “on the Draft Law of Georgia on Cannabis Control and its Accompanying Projects” presented by the Government of Georgia as a legislative initiative: <https://goo.gl/S5Q81j>.

30 In 2017, the Constitutional Court annulled the criminal responsibility for marijuana consumption, see: The Georgian Constitutional Court Judgment of 30 November 2017 “Citizen of Georgia Givi Shanidze v. Parliament of Georgia”, <https://goo.gl/59o4fM>.

31 Decision N1 / 3/1282 of 30 July 2018 in the case of Zurab Japaridze and Vakhtang Megrelishvili v. Parliament of Georgia “ <https://goo.gl/4bRgdX>

32 In particular, the decision states that “in particular for juveniles and / or in their presence ... Therefore, it is justified to restrict marijuana consumption to protect juveniles from harmful influence to ensure their healthy development. Also, it is justified to restrict the use of marijuana in other academic, educated or educational institutions, army, medical, state (public) institutions as well as in some places of public gathering (for example, public transport) to protect public health and public order interests. See Decision N1 / 3/1282 of July 30, 2018, <https://goo.gl/4bRgdX>.

33 See Draft amendments to amendments to the Code of Administrative Offenses of Georgia and Amendments to the Accompanying Laws <https://goo.gl/uxTGbv>.



In October 2018, Nato Chkeidze [left](#) the faction Patriots of Georgia and became an independent MP<sup>34</sup>. After she left, the faction Patriots of Georgia would have to disband<sup>35</sup> due to the Rules of Procedure, however Davit Chichinadze decided to [enlist](#) as a member of the faction<sup>36</sup>. During the reporting period, there were also a number of changes related to the position of MPs. Namely, Eka Beselia [resigned](#)<sup>37</sup> as the Chairperson of the Legal Issues Committee, which was preceded by her Deputy Vano Zardiashvili resigning from his position. Eka Beselia stated at the briefing that she made the decision to resign due to the process of appointment of Supreme Court judges<sup>38</sup>. At the last session of the year, Eka Beselia proposed<sup>39</sup> that Gedevan Popkhadze be [elected](#) as the First Deputy Chairperson. This too sparked heated debates within the Parliament.

## 4.5 HEARING OF THE PRESIDENT'S ANNUAL REPORT

The President presented the annual report to the Parliament on May 2. In his address, the President spoke about the country's foreign and national policy, economy, strengthening of institutions, democratic principles, human rights defense, development of other spheres and the state of the defense and military sector.<sup>40</sup>

After the speech, the President requested the holding of debates. The Parliament declined this request and proposed answering all questions in the final statement. A vote was held on this matter and the majority voted against the holding of debates<sup>41</sup>. Due to this, the President [left the Parliament](#) in protest.<sup>42</sup>

## 4.6 NOMINATION OF JUDGES BY THE HIGH COUNCIL OF JUSTICE

On December 24, 2018, the Council made a decision to nominate 10 candidates for the Supreme Court<sup>43</sup>. The presentation of the list resulted in a disagreement between the MPs, which culminated with the resignation of the chairperson of the legal issues committee. Non-governmental organizations made a [number](#) of joint [statements](#) about the criteria for the selection of judges, as well as requesting the halt of the appointment process.<sup>44</sup>

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34 Address of MP Nato Chkheidze from the Parliamentary Faction "Georgian Patriots" <https://goo.gl/wjQPNH>.

35 At least 6 MPs were obligatory for a faction to be established, according to Article 89(5) of the Rules of Procedure, abolished on 16/12/2018: <https://goo.gl/1ehq87>.

36 Address of MP Davit Chichinadze on his leaving the Parliamentary Faction "Georgian Dream" and Membership in the Parliamentary Faction "Georgia's Patriots" <https://goo.gl/KtAs2C>.

37 Resignation of Eka Beselia, the Chairman of the Committee on Legal Issues, from the position of the Chairman of the Committee, <https://goo.gl/BynDDK>.

38 "Eka Beselia has resigned as chairman of the Legal Issues Committee", December 27, 2018, <https://goo.gl/VygUPu>

39 The address of Eka Beselia, the Chairman of the Legal Issues Committee, on the election of Gedevan Popkhadze as the First Deputy of the Committee, Member of Parliament of Georgia. <https://goo.gl/GQdsMZ>.

40 See more "The President of Georgia Giorgi Margvelashvili presented the annual report to the Parliament", May 2, 2018, <https://goo.gl/AEdajo>.

41 "President of Georgia Giorgi Margvelashvili presented annual report to Parliament", May 2, 2018, <https://goo.gl/yVdsqx>.

42 "The president left the Parliament in protest", 02.05.2018, <https://goo.gl/Ype4ny>.

43 N2 of December 24, 2018, of the High Council of Justice on "Nomination of Judges of the Supreme Court of Georgia", see <https://goo.gl/zmXJCM>.

44 "Civil Sector Calls on the Parliament to Suspend the Appointment Process of the Supreme Court Justices ", December 24, 2018, <https://goo.gl/sfybEA>; "The Coalition's Address to the Parliament of Georgia", December 27, 2018, <https://goo.gl/FM3EGe>



## 4.7 VERBAL AND PHYSICAL CONFLICT AT THE PARLIAMENTARY SESSIONS

2018 was not without cases of verbal and physical confrontation in the Parliament. On April 3, majority member, Gia Gachechiladze, and leader of the New Georgia party, Giorgi Vashadze, engaged in a [verbal and physical conflict](#) with each other at the environmental protection and national resources committee sitting.<sup>45</sup> The next case happened at the plenary session on December 12, when Nikanor Melia (Faction National Movement) and Irma Inashvili (Faction Patriots of Georgia) exchanged verbal attacks. There was also a [physical confrontation](#) during the conflict<sup>46</sup>. In spite of the fact that the Code of Ethics was not yet adopted, the Parliament did not exercise the response mechanisms envisaged by the Rules of Procedure<sup>47</sup>.

These incidents once again confirm that standards of ethical conduct and response mechanisms need to be established for parliament members.<sup>48</sup>.

## CHAPTER 5. IMPORTANT LEGISLATIVE AMENDMENTS

### 5.1 PROGRESSIVE LEGISLATIVE AMENDMENTS

#### 5.1.1 NEW RULES OF PROCEDURE OF THE PARLIAMENT

The Parliament of Georgia adopted the [new](#) Rules of Procedure on December 6, 2018, which was based on the new constitutional amendments, and on the other hand, the need for improvement of the Rules of Procedure and strengthening of the legislature. The civil sector was actively involved in the process of elaboration of the new Rules of Procedure and a number of recommendations by NGOs were taken into consideration.

The new Rules of Procedure had a number of improvements of the legislative process as well as changes to the issues related to parliamentary oversight, openness, transparency and accountability of the legislative body. A significant positive step in the Parliament's activities was the adoption of the new Rules of Procedure, particularly in the direction of strengthening the oversight function, but a number of issues are still in need of improvement.

#### ► *Parliamentary Oversight Function*

There is a separate chapter in the new Rules of Procedure on the oversight function, namely Chapter 13 – Parliamentary Control, which includes the following novelties: MP questions and inquiries, interpellation, report of the Prime-Minister, rule of presentation of report by the Prime-Minister, changes to the rule of obligatory summoning of public officials, thematic

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45 “Swearing and Physical Confrontation in Parliament”, April 3, 2018 <https://goo.gl/o3A5ZP>

46 “I should really smash your head in” – MP’ physical confrontation, December 12, 2018. <https://goo.gl/FG2BmM>

47 Article 286 of the Rules of Procedure, void since 16/12/2018, <https://bit.ly/2lbWqk0>

48 “Code of Ethics of the Parliament of Georgia to be Adopted in the Nearest Future”, Transparency International Georgia, December 21, 2017, <https://goo.gl/JpHbg3> The evaluation of our organization on the Code of Ethics can be found here: “Parliament adopted the Ethics Code without effective sanctions”, Transparency International Georgia, December 11, 2018, <https://goo.gl/NUfyTm>.

inquiry groups, regulatory norms of temporary investigative commissions, as well as amendments to the procedures related to the vote of confidence and vote of no confidence.

## **Our assessment**

After the adoption of the constitutional amendments, Transparency International Georgia presented a [report](#) that included analysis as well as recommendations related to parliamentary control. A number of these recommendations have been taken into account in the Rules of Procedure. Moreover, the new Rules of Procedure includes significant improvements on the oversight function:

- The procedure for motion of censure was simplified;
- The obligation of the Prime-Minister to present an annual report to the Parliament was established;
- Improvement of the rules of interpellation and incentivization of debates;
- Abolishment of the two-step voting procedure for the establishment of an investigative commission;
- Temporary investigative commission's access to investigation materials<sup>49</sup>.

### **► Security Sector Control**

The new Rules of Procedure includes amendments related to the oversight of the Group of Trust over the defense and security sector. The Law on Group of Trust was annulled and relevant norms were reflected in the Rules of Procedure, which were subsequently annulled upon the entry into force of the new Rules of Procedure.

## **Our assessment**

The draft law expanded the mandate of the Group of Trust, however the amendments are not enough to provide effective mechanisms of control over the security sector.

Parliamentary control is one of the central components of oversight over the security control, which is affirmed by [international practice](#)<sup>50</sup>. In this regard it is important to establish real and effective mechanisms of control, instead of mere superficial and formal changes.

The new Rules of Procedure should be positively assessed:

- Defining the list of agencies in the security sector, which guarantees the expansion of committee control as well as supports the increase of accountability towards the Parliament;
- In the case of the adoption of normative acts, agencies in the security sector, as well as the Prime-Minister and Government are obliged to present it to the Group of Trust if the act has information on the aims of the agency structure and structural sub-units.

In spite of the positive changes, the existing legislative framework, limited mandate and subpar quality of access to information does not create prerequisites for an effective oversight over the defense and security sector. The draft law does not provide essential instruments

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49 You can see the changes in the Parliamentary supervisory functions in our blog: "Assessment of the oversight function defined by the new rules of procedure of the Georgian Parliament", November 21, 2018, <https://goo.gl/4bHi2v>

50 "Reform of the Security Sector in Georgia ", June 19, 2018, <https://goo.gl/11nSCy>.

for effective control mechanisms beyond the general powers granted to the defense and security committee and the Group of Trust<sup>51</sup>.

### ► **Improving Explanatory Notes**

A broad legislative package was presented along with the Rules of Procedure, which envisaged the improvement of parliamentary processes. TI Georgia believes that the improvement of the content of the explanatory notes envisaged under the legislative package should be positively assessed as it simplifies the draft law for readers.

Amendments were made to the [Law on Normative Acts](#), according to which changes were made to the structure of the explanatory note. Namely, instead of three components (purpose, aim, essence), seven components would be required, including expected impact and connection with government programmes and relevant action plans.

### **Our Assessment**

The amendments improved the informative nature of explanatory notes. The obligation to include predictions on financial and economic indicators in explanatory notes is a positive step forward.

However, it is unfortunate that the proposed amendments do not include the obligation to conduct Regulatory Impact Assessments during the lawmaking process. RIA reveals all possible costs and benefits and determines all possible outcomes of a new regulation<sup>52</sup>.

## **5.1.2 AMENDMENTS TO LAW ON VIOLENCE AGAINST WOMEN AND/OR DOMESTIC VIOLENCE**

According to the [amendments](#) adopted on May 30, 2018, the issuing of a restraining order by an authorized police officer becomes mandatory in the event an investigation of a violent abuse is launched or is under way. Moreover, restriction of the rights related to a weapon will be established as an additional measure of punishment for domestic violence and family abuse crimes (of violent nature). Also, if proceedings are instituted against a person on the charges of violence against women and/or domestic violence or family abuse, the court will consider it a priority to impose an obligation of stripping this person of his/her weapon and/or prohibiting him/her from entering a specific place and approaching the victim.

### **Our Assessment**

Transparency International Georgia welcomed the proposal by the Government of Georgia of the package of legislative amendments aimed at preventing and effectively combating violence against women and domestic violence. The statistics of domestic violence and restraining orders we have obtained clearly demonstrate that an increasing number of victims of domestic violence address the police every year, which indicates that the public is gradually realizing that domestic violence is not just a personal problem but a violation of a human rights.

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51 In addition to changes in the control of the security sector, see our blog: “The draft rules of procedure does not include sufficient mechanisms for oversight over the security sector”, <https://goo.gl/8pNgk1>

52 The Government of Georgia has taken the responsibility of implementing the RIA with the document “Policy Planning System Reform Strategy” (May 2015). For more detail on refining the explanatory note, see our Blog: “Proposed amendments are making draft laws easier to understand”, 29 August, 2018, <https://goo.gl/U7gDwh>.

In order to legislatively protect the rights of victims, it is important for the rate of complaints by victims of domestic violence to the law enforcement bodies to increase and for the government to actively continue a nation-wide social campaign on the issue of violence against women and domestic violence.<sup>53</sup>

### 5.1.3 CODE OF ETHICS FOR MPS

The Parliament adopted the Code of Ethics with a [decree](#) on October 31, 2018. The Code of Ethics will be obligatory for all new MPs.

The Parliament of the Ninth Convocation reviewed the Code of Ethics twice. The first time the MPs did not vote in favour of the document. Later, on May 24, 2018, the document was re-initiated and ultimately approved by the Parliament. The main difference between the two draft documents was the issue of determining sanctions by the Ethics Council.

Adherence to ethical norms by MPs is one of the main components of good governance. Previous practice in this regard demonstrated the necessity of establishing clear ethical standards for MPs. In addition, the commitment to adopt the Code of Ethics was part of the 2017 Open Parliament Action Plan. In both cases, the document was elaborated by the Permanent Parliamentary Council on Open Governance. According to the explanatory note, considering the responsibility towards the state and the public, the Code of Ethics aims to set high ethical standards for MPs, promote public trust in the Parliament, and ensure MPs perform their duties with dignity and integrity. The Code of Ethics also serves to protect the MPs' reputation, honor and dignity. The Parliament also adopted regulations on the formation, activities and composition of the Ethics Council.

#### Our Assessment

The adoption of the Code of Ethics is an important step by the Parliament; however, the document has a critical flaw in that it does not offer an effective mechanism to deal with violations. In case of a violation, an MP receives a recommendation, and the name of the MP and a brief description of the violation are uploaded on the Parliament website. The initial draft document, which was supported only by 39 MPs, envisioned holding MPs responsible for violations by [imposing a number of sanctions](#).

Despite the above significant shortcomings, the adoption of the Code of Ethics is a first step in the right direction. We hope that the Code of Ethics will be effectively implemented and gradually improved<sup>54</sup>.

Transparency International Georgia took interest in the public opinion of citizens related to the violation of ethical norms by MPs. According to the results of the public opinion poll, the majority of the respondents support a monetary fine for MPs in cases of verbal insults. Effective mechanisms for violation of ethical norms was one of our recommendations during the drafting phase of the Code of Ethics. It was unfortunately not taken into account.

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53 To see the change in detail in our blog: "Regulations against domestic violence are being toughened", April 30, 2018, <https://goo.gl/Fvejyf>

54 See our blog for more information about the new Code of Ethics: "Parliament adopts Code of Ethics without effective sanctions " <https://goo.gl/Z5m76y>

## DIAGRAM 7. PUBLIC OPINION POLL RESULTS ON THE UNETHICAL BEHAVIOR OF MPS

IN YOUR OPINION, WHAT KIND OF SANCTIONS SHOULD AN MP BE SUBJECTED TO FOR VERBAL ABUSE? (%)



### 5.1.4 AMENDMENTS TO THE CONSTITUTION OF THE AUTONOMOUS REPUBLIC OF AJARA

The Parliament of Georgia, on 13 October 2017, along with the adoption of amendments to the Constitution of Georgia, adopted the Constitutional Law of Georgia “On the Autonomous Republic of Ajara”, on the basis of which amendments were made in 2018 to the Constitution of the Autonomous Republic of Ajara.

- The principle of universal nature of authority is established whereby the Autonomous Republic of Ajara can exercise any authority which is not considered by the Georgian legislation a special authority of the national government or exclusive authority of local government and exercising which is not ruled out by the Georgian legislation from the scope of authority of the Autonomous Republic of Ajara;
- The procedure of appointment of the Government of Ajara is changed;
- New regulations for the scope of authority of the Supreme Council are introduced;
- The norms regulating the oversight function of the Supreme Council are changed.

## Our Assessment

The amendments proposed within the framework of the initiative envisage the increase in the powers of the Autonomous Republic of Ajara in order to decentralize and strengthen the autonomy in the following directions:

- The new rule of delegating authority and the appearance of the principle of universality deserve a positive assessment. It is important that, when expanding the powers in the spheres that are under special authority of the Autonomous Republic of Ajara, a corresponding legal basis is created, facilitating efficient administration and implementation of policies tailored for the region;
- It is a positive change that the approval from the Government of Georgia is no longer necessary for the nomination of the candidate for the post of the Chairperson of the Government of the Autonomous Republic of Ajara;
- The changes aimed at strengthening the oversight function of the Supreme Council (introduction of question and interpellation, also the provision concerning ad hoc commissions, improvement of the provision regulating the summoning to sessions, simplification of the vote of no confidence procedure, report by the Chairperson of the Government) also deserve a positive assessment<sup>55</sup>.

### 5.1.5 IMPLEMENTATION OF ELECTRONIC PETITIONS

In April 2018, the Parliament made changes to then Rules of Procedure, according to which any citizen would be able to electronically submit and support a petition<sup>56</sup> or a bill on the website of the Georgian Parliament. Moreover, a system was implemented on the website of the Georgian Parliament which allowed citizens to express their opinion on a bill or its specific sections. This initiative was based on the commitments envisaged under the Open Parliament 2017 Action Plan.

The same approach has been carried out to the new Rules of Procedure that was adopted on December 6, 2018.

## Our Assessment

Transparency International Georgia believes that this bill is a step forward in implementing a high standard for civil involvement in the legislative process<sup>57</sup>.

## 5.2 POSITIVE LEGISLATIVE AMENDMENTS IN NEED OF IMPROVEMENT

### 5.2.1 INITIATIVES INCLUDED IN THE “FOURTH WAVE” OF JUDICIAL REFORMS

On March 7, 2018, the Parliament of Georgia [adopted](#) the legislative package of amendments which together make up the “Fourth Wave” of judicial reforms<sup>58</sup>. The main amendments are

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55 For the assessment of the new Constitution of Ajara see our blog: “Changes in the Constitution of the Autonomous Republic of Ajara”, April 27, 2018, <https://goo.gl/oC8QUL>

56 Petition is a written collective request addressed to the highest bodies of the Government, Head of the Government: (see: <https://goo.gl/Jv8aes>).

57 A detailed assessment of the aforementioned changes in the law and further recommendations can be found in our blog: “Legislation Initiative and Petition by Citizens in Parliament will be available electronically”, February 6, 2018, <https://goo.gl/N2SU1e>

58 Draft Law on the Amendments to the Law on Common Courts and Accompanying Amendments: (see: <https://bit.ly/2JiNZ7T>).

reflected in the Law on Common Courts. The law allows for narrow specialization of judges in the court of appeals. The law introduces changes to the rule of exercising of powers of the Chairperson and Deputy Chairperson of the Court of Appeals.

## **Our Assessment**

The draft law was [assessed](#) in the framework of the Coalition for Independent and Transparent Judiciary<sup>59</sup>. The Parliament took a number of the Coalition's recommendations into account.

The following changes should be negatively assessed:

- The introduction of a narrow specialization as a general rule in the Court of Appeals is not justified and it poses significant risks to undermining the independence of the judiciary;
- The Coalition believes that the rule for defining the duties of the Chairperson and Deputy of the Court of Appeals proposed in the draft is too general. It does not establish any restrictions for appointing an Interim Chair and his/her Deputy, thereby exacerbating the problems existing in practice.

## **5.2.2 LAW ON STATE INSPECTOR'S OFFICE**

On July 27, 2018, the Parliament adopted the [Law on State Inspector's Office](#).<sup>60</sup> According to the law, the State Inspector's Office will replace the Personal Data Protection Inspector and, in addition to performing the latter's functions, will have the authority to investigate specific crimes committed in the capacity of a law enforcement body's representative, employee or a person equalized to him.

## **Our Assessment**

Transparency International Georgia and other members of the Coalition for an Independent and Transparent Judiciary assessed the amendments and presented recommendations on the draft law prior to its initiation in the Parliament.

The Coalition positively assessed the establishment of a new institution, however there was a recommendation for the investigative body to be created as a separate entity, with a flexible staff and small bureaucratic apparatus. Another issue was the issue of prosecutorial oversight, lack of right to investigate crime by the Minister of Internal Affairs and Head of State Security Service and the participation of the Inspector in cases related to abuse of power.<sup>61</sup>

## **5.2.3 AMENDMENTS TO THE LAW ON LAWYERS**

On April 4, 2018, the Parliament [adopted changes](#) to the Law on Lawyers<sup>62</sup>, which stipulated new regulations in the following directions: fundamental principles of legal practice, qualification exams and rules of internship, relations between client and the lawyer, amendments to the rules of formation of the Ethics Committee.

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59 Opinion of the Coalition for Independent and Transparent Judiciary on the Fourth Wave of Judicial Reform Legislative Package. January 11, 2018 (See: <https://bit.ly/2HgU4zA>).

60 Law on State Inspector's Office (See: <https://bit.ly/2w2V5Vj>).

61 See the Coalition Assessment on the Law on State Inspector Service in our blog: "The Coalition's Opinion on the Initiative to Create a State Inspector's Office", February 14, 2018, <https://goo.gl/9wFNaw>

62 Amendments to the Draft Law on Lawyers and Accompanying Amendments (see: <https://bit.ly/2WDcccg>))



## Our assessment

The initiative focuses on a number of important issues. The following changes should be assessed positively: expanding the principles of legal practice and the increase of protection guarantees for lawyers. The provision on an obligatory 1-year theoretical and practical internship is vague and it requires more specificity. Rules governing the theoretical and practical components of the program should be clearly defined. Moreover, more clarity is required in the provision that envisages the practical internship with only the members of the Bar Association.<sup>63</sup>

### 5.2.4 AMENDMENTS RELATED TO THE ASSET DECLARATIONS

A new provision has been [added](#) to the law “On Conflict of Interests and Corruption in Public Establishments”<sup>64</sup> that defined the concept of a minor violation and its prerequisites. A first minor violation doesn’t incur a fine, but only a warning. Moreover, the amount of a fine for violating the rules of filling out an asset declaration have changed and it is now connected to the salary of the public official.<sup>65</sup>

## Our assessment

We believe that it is justified for a person to receive a warning for a first violation instead of a fine. However, the list of non-substantial violations should not include vague provisions, in particular the law must clearly define the term “not functioning”, and what kind of the official must present as evidence to prove his case. If there is a violation, and in addition to a warning and fine, there should be a mechanism for correction – the undeclared or incorrectly filled-in information should be updated in the asset declaration (for example by adding a new chart for notes).<sup>66</sup>

## 5.3 NEGATIVE LEGISLATIVE AMENDMENTS

### 5.3.1 CHANGE OF RULES FOR PARTY FINANCING

On April 18, 2018, Parliament adopted [amendments](#) to the Law on Political Unions of Citizens, according to which a party gains a qualification status and will receive budgetary funding if the MP(s) elected through the majoritarian system nominated establish a parliamentary faction, regardless if they cross the 3% threshold.

## Our assessment

We believe that this amendment is absolutely unjustified, since it is not only tailored to a single party but also significantly reduces the standard of state funding and increases the risks of the misuse of limited state resources.

Allocation of funding from the state budget for political associations must be due to the support expressed by voters and not geared simply for the election of a single member of the party, which will then establish a parliamentary faction. According to the information available to us, the parliamentary majority is currently working on the reform of the rule for

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63 See our assessment here: “Changes to the Law on Lawyers”, March 20, 2018, <https://goo.gl/DBaAFp>

64 Amendments to the Draft Law “on Conflict of Interests and Corruption in Public Establishment” (See: <https://bit.ly/2Ym2Ba2>).

65 The initial version of the draft law considered as a non-substantial violation the non-indication of a company that is “non-functional”. The provision was vague and it was removed in the subsequent hearings of the draft law.

66 For more information on the Law on “Conflict of Interests and Corruption in Public Establishment” see our blog: Assessment of Legislative Amendments on Asset Declaration, March 20, 2018, <https://goo.gl/nqmrML>

adoption of state financing. Therefore, this makes it further unjustified to have amendments that are fragmented, unreasonable and tailored to narrow party interests<sup>67</sup>.

### 5.3.2 PENSION REFORM

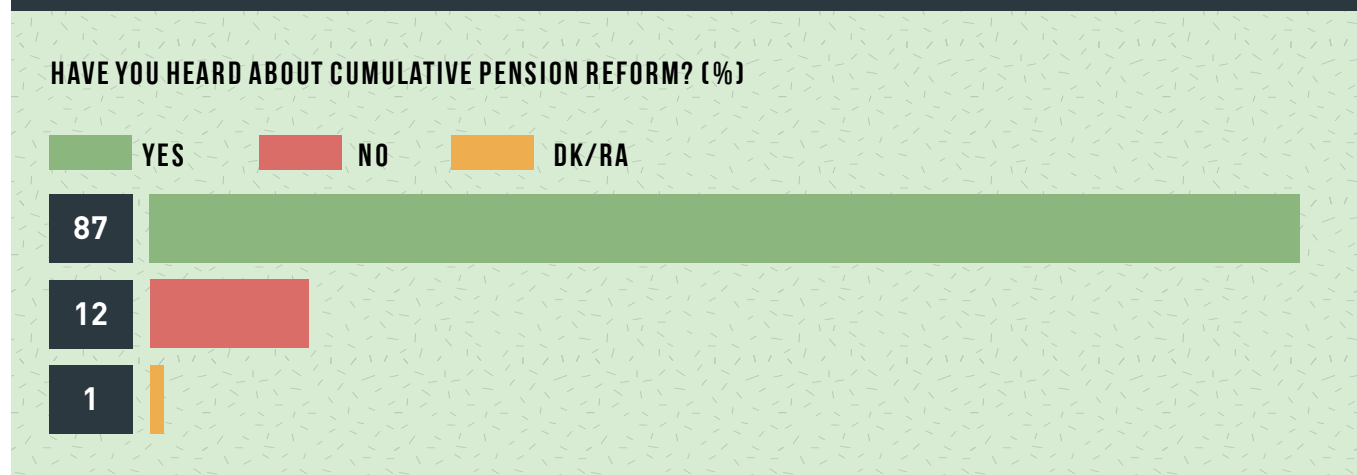
On July 21, 2018, the Parliament of Georgia [adopted](#) the law on “Accumulative Pensions” that introduced new mandatory defined contribution (DC) pension schemes in Georgia from January 1, 2019. Participation in this scheme will be mandatory for all hired employees less than 40 years of age. They will be required to direct 2% of their earnings to their retirement savings and employer will add the same amount. The state also will be obliged to contribute by 2% of employees’ earnings that are less than GEL 24 000 per year, and 1% for the amount between GEL 24 000 and GEL 60 000. Participation in this scheme will be voluntary for self-employed; and for those hired employees who are older than 40 years.

#### Our assessment

The Parliament of Georgia began the hearings of the draft law on pensions without conducting comprehensive RIA. Only later did the Government [present](#) the RIA document for the draft law<sup>68</sup>. The proposed pension scheme cannot ensure so called “Deserving Pension” due to couple of reasons since the mandatory defined contribution pension schemes will cover only 10.5% of the adult population of Georgia. Moreover, existing low wages cannot ensure so called “Deserving Pension”. The proposed pension system will further increase social inequality since the state will eventually contribute more to hired and high-income employees than to unemployed and low-income population.<sup>69</sup>

Due to the significance of the pension reform, we took interest in the public opinion towards this reform and its impact. According to the public opinion poll, the majority of the persons who have heard about this reform have a negative view of it.

#### DIAGRAM 8. PUBLIC OPINION POLL RESULTS ON THE AWARENESS OF THE PENSION REFORM



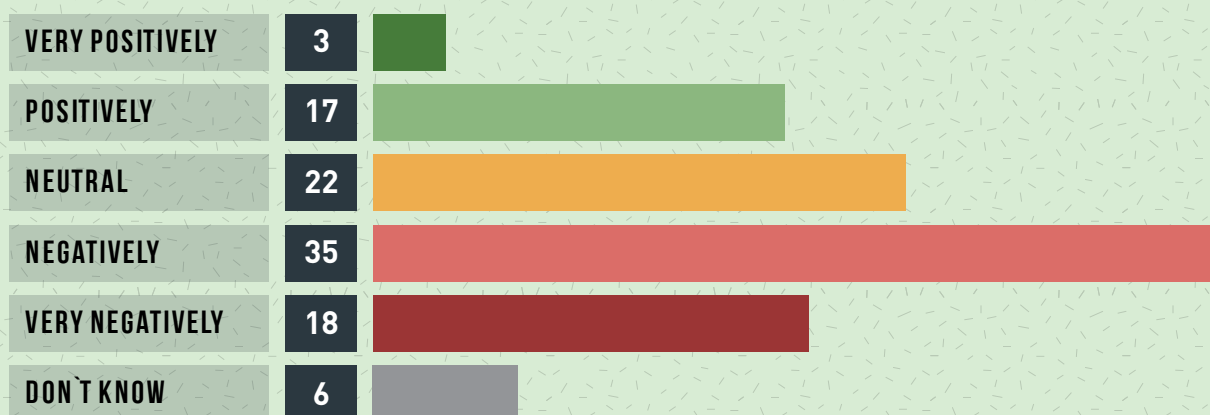
67 Transparency International Georgia’s assessment of the legislative amendment: “The rule of public funding distribution among political parties has worsened again”, April 20, 2018, <https://goo.gl/GT6PJr>

68 Regulatory Impact Assessment for the Pension Reform, Government of Georgia, 2018 (See: <https://bit.ly/2Hls3FO>)

69 For more detailed counter arguments and recommendations on the pension reform, see our blog post: “10 Remarks on Pension Reform”, March 1, 2018, <https://goo.gl/uQpwcY>, This issue was appealed at the Constitutional Court, <https://bit.ly/2TSBzV5>

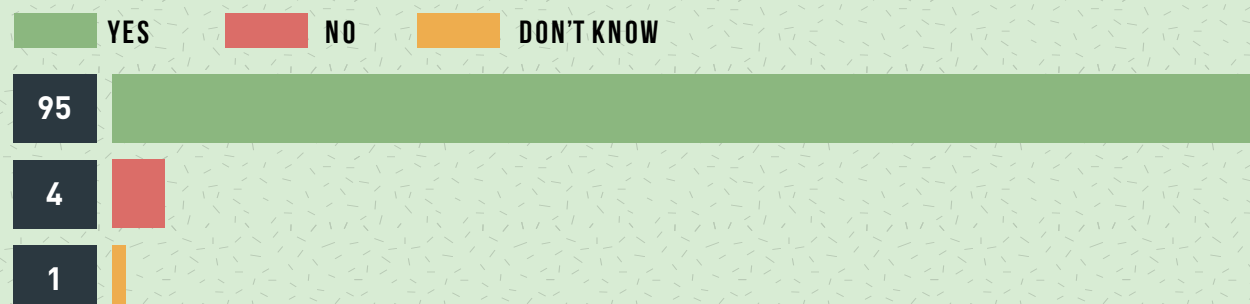
## DIAGRAM 9. PUBLIC OPINION POLL RESULTS ON THE ASSESSMENT OF THE PENSION REFORM

HOW WOULD YOU ASSESS THE CUMULATIVE PENSION REFORM? (%)



## DIAGRAM 10. PUBLIC OPINION POLL RESULTS ON THE IMPACT OF PARTICIPATING IN THE PENSION REFORM

SINCE GETTING INVOLVED IN THE PENSION SCHEME, HAS YOUR SALARY/INCOME (NET) DECREASED? (%)  
(OF THOSE WHO SAID THEY ARE EMPLOYED, HAVE HEARD AND ARE INVOLVED IN THE PENSION SCHEME)



### 5.3.3 AMENDMENTS TO THE LAW ON BROADCASTING

On February 21, 2018, the Parliament overturned the President's veto and adopted amendments<sup>70</sup> to Law on Broadcasting and accompanying laws, which envisage transparent procurement procedures for the public broadcaster, increasing the time of commercial advertisements and sponsors.

#### Our assessment

The presented law significantly increases the risk of corruption and also worsens transparency within the GPB. Moreover, it harms private broadcasters and Georgian media environment in general. According to the amendments, the public broadcaster enjoys exemptions from

<sup>70</sup> Amendments to the Law on Broadcasting and accompanying amendments: (see: <https://bit.ly/2vTJCaP>).

the Georgian Law on State Procurement, the management functions are increased while the functions of the Board of Trustees are decreased. Moreover, the advertising time that the broadcaster can place is doubled and it becomes a competitor for private broadcasters.<sup>71</sup>

## CHAPTER 6. LAWMAKING PROCESS

### 6.1 GOVERNMENT'S ACTION PLAN ON LAWMAKING

During the reporting period, the Government has presented information on the planned legislative initiatives (legislative action plan) two times.

1. [List of draft laws](#) to be heard during the spring session;
2. [List of draft laws](#) to be heard during the autumn session.

These lists include some legislative acts, which were in the 2017 legislative action plan but were still not adopted during the reporting period of this report. These are mainly the following new draft laws:

- New Law on Freedom of Information;
- The Law on Specialized Commercial and Tax Chambers (Commercial Courts / Chambers shall be created within the Courts, which will be specialized and efficiently reviewing and resolving expensive commercial disputes);
- New law on Mediation;
- Code of Enforcement;
- The new law on “Providing Equal Opportunities for Persons with Disabilities”;
- New law on “Entrepreneurs”

### 6.2 ACTION PLAN OF COMMITTEES

It is important for each committee to have an action plan / strategy that will be designated for a specific period of time. While the committees were not obliged to implement the Action Plan during the reporting period, the new Rules of Procedure determined that committees should set up an annual action plan prior to the beginning of the spring session, which should be approved by the committee, not later than 2 weeks after the beginning of the spring session.<sup>72</sup>

During the previous year (according to the reporting period<sup>73</sup>) 7 committees out of 15 had an action plan, while 13 committees had it in 2018. These committees are:<sup>74</sup>

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71 For more information about the amendments, see Transparency International Georgia's blog: “Changes to Law of Georgia on Public Broadcaster. Overview of the Process of Initiating and Hearing the Changes”, July 10, 2017, <https://goo.gl/6gBLMh>

72 Article 43 of the Rules of Procedure of Georgia, <https://goo.gl/1o1CPh>.

73 Last checked on March 2019

74 Committee on Defense and Security, Committee on Procedural Issues and Rules.

1. [Agrarian Issues Committee](#)<sup>75</sup>
2. [Education, Science and Culture Committee](#)<sup>76</sup>
3. [Environmental Protection and Natural Resource Committee](#)<sup>77</sup>
4. [Sector Economy and Economic Policy Committee](#)<sup>78</sup>
5. [Diaspora and Caucasus Issues Committee](#)<sup>79</sup>
6. [Committee on European Integration](#)<sup>80</sup>
7. [Legal Issues Committee](#)<sup>81</sup>
8. [Regional Policy and Self-Government Committee](#)<sup>82</sup>
9. [Foreign Relations Committee](#)<sup>83</sup>
10. [Budget and Finance Committee](#)<sup>84</sup>
11. [Sports and Youth Issues Committee](#)<sup>85</sup>
12. [Healthcare and Social Issues Committee](#)<sup>86</sup>
13. [Human Rights and Civil Integration Committee](#)<sup>87</sup>

It should be noted that the Human Rights and Civil Integration Committee has not updated their Action Plan during the reporting period.

## 6.3 FAST-TRACKING INITIATIVES DISCUSSION

According to the Rules of Procedure, the Parliament can speed up the discussion and adoption of a draft law, which means that all three hearings and its adoption occur at the plenary sessions in the course of one week. The decision on fast-tracking discussion is made by the Parliamentary Bureau based on the proposal by the draft law initiator or the leading committee.

In 2018, the number of requests for fast-tracked draft laws saw a decline. During the first year of the 9<sup>th</sup> convocation of the Parliament, **213** draft laws were heard through a fast-track procedure. There were **180** such requests in 2018 and as it was the case in the previous year, most of such requests came from the Government (a total of 68% of requests).

75 See 2018-2020 Action Plan <https://bit.ly/2OXLPL9>

76 See 2019 Action Plan <https://bit.ly/2Kg3i2n>

77 See 2018-2030 Strategy of the Committee and 2018-2020 Action Plan, <https://bit.ly/2KgKOyU>

78 See 2019 Action Plan for Sector Economy and Economic Policy Committee; 2018 Autumn Session Action Plan for Sector Economy and Economic Policy Committee, <https://bit.ly/2YTv3kR>

79 2019 Action Plan for Diaspora and Caucasus Issues Committee, <https://bit.ly/2IkSAFo>

80 Action Plan for European Integration Committee 2019; Committee Action Plan 2018-2020, <https://bit.ly/2VuwhRq>

81 Action Plan for Legal Issues Committee 2019-2020 <https://bit.ly/2IhFLvu>.

82 Committee Strategy and Action Plan 2018-2020, <https://bit.ly/2G7GsGa>.

83 Committee Strategy and Action Plan 2018-2020, <https://bit.ly/2YX86gx>

84 Committee's 2019 Action Plan; Committee Strategy and Action Plan 2018-2020, see <https://bit.ly/2VE2fKQ>

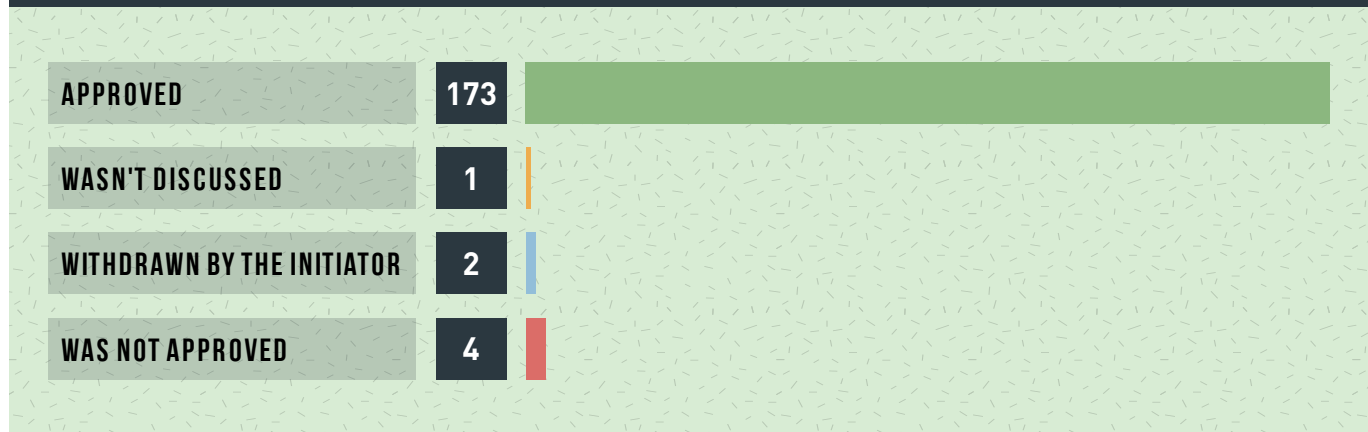
85 Committee Strategy and Action Plan - 2018-2020, <https://bit.ly/2rgoa01>

86 Action Plan for 2019; Action Plan 2017-2020, see: <https://bit.ly/2WSro4X>

87 Action Plan for 2015-2016: see: <https://bit.ly/2FsIDDN>

In the case of MPs, **57** requests were made for fast-tracking (**22** initiatives). In all cases the MPs were from the parliamentary majority. As for the committees, the legal issues committee requested two initiatives to be heard through the fast-track procedure. It should be noted that the [fast-track procedure](#) was used to postpone the entry into force<sup>88</sup> of the Law on the State Inspector.

**DIAGRAM 11. NUMBER OF REQUESTS FOR FAST-TRACKING OF DRAFT LAWS AND RESULTS**



**DIAGRAM 12. NUMBER OF REQUESTS FOR FAST-TRACKING OF DRAFT LAWS (INITIATORS) AND THE NUMBER OF DRAFT LAWS**



<sup>88</sup> The initiative on amendments to the Law “On Change to the Law on State Inspector Service” and accompanying laws by MPs (David Matikashvili, Vano Zardiashvili, Ani Okhanashvili, Gedevan Popkhadze, Levan Gogichaishvili) <https://goo.gl/57dPz4>

Chart 1. Number of Initiator MPs and Draft Laws Discussed through the Fast-Tracking Procedure <sup>89</sup>

| Initiator         | Number of Draft Laws Presented Through the Fast-Tracking Procedure |
|-------------------|--------------------------------------------------------------------|
| V. Zardiashvili   | 36                                                                 |
| L. Gogichaishvili | 34                                                                 |
| D. Matikashvili   | 34                                                                 |
| A. Okhanashvili   | 34                                                                 |
| G. Popkhadze      | 33                                                                 |
| K. Lursmanashvili | 5                                                                  |
| R. Ionatamishvili | 5                                                                  |
| K. Kuchava        | 4                                                                  |
| S. Makhatadze     | 4                                                                  |
| R. Arveladze      | 4                                                                  |
| E. Machavariani   | 4                                                                  |
| G. Macharashvili  | 3                                                                  |
| M. Jashi          | 3                                                                  |
| S. Nozadze        | 3                                                                  |
| Z. Khutsishvili   | 3                                                                  |
| D. Khundadze      | 3                                                                  |
| Z. Gabunia        | 3                                                                  |
| E. Beselia        | 2                                                                  |
| G. Margvelashvili | 2                                                                  |
| A. Zoidze         | 2                                                                  |
| S. Kudba          | 2                                                                  |
| G. Kakhiani       | 1                                                                  |
| G. Gulordava      | 1                                                                  |
| G. Jorjoliani     | 1                                                                  |
| S. Kiladze        | 1                                                                  |

<sup>89</sup> 57 draft laws (22 initiatives) were heard in an accelerated manner. In the case of MPs, the number of each draft law is calculated individually. In this case, the initiator of all the laws came from the parliamentary majority.



|                 |   |
|-----------------|---|
| D. Tskitishvili | 1 |
| I. Beraia       | 1 |
| I. Sesiashvili  | 1 |
| O. Chrdileli    | 1 |
| B. Odisharia    | 1 |
| L. Koberidze    | 1 |
| I. Nakashidze   | 1 |
| D. Mkheidze     | 1 |
| G. Volski       | 1 |
| T. Kokhreidze   | 1 |

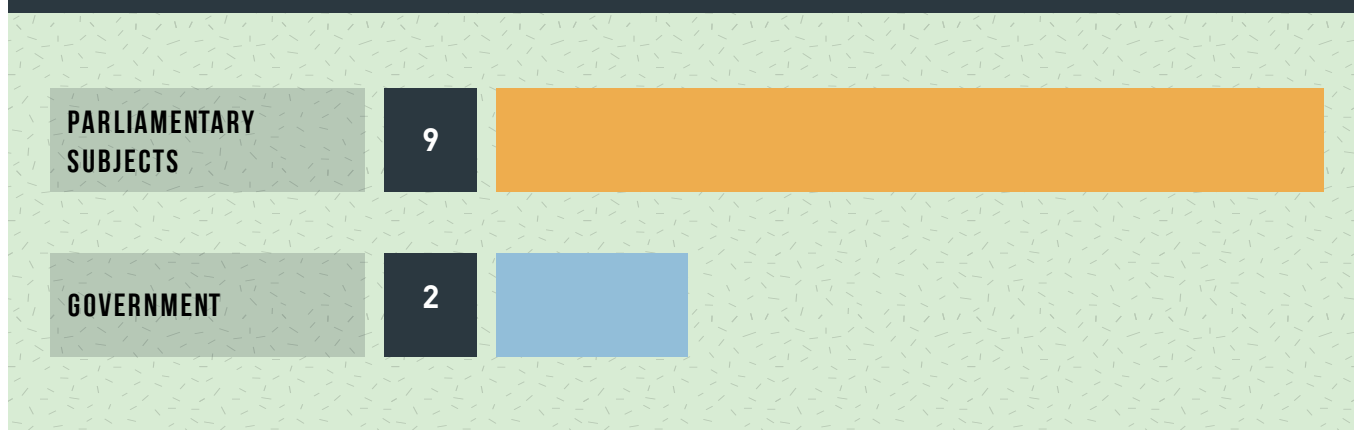
## 6.4 DISCUSSION THROUGH SIMPLIFIED PROCEDURE AND DEFERRAL OF LAWS

There are two possibilities to defer putting the laws into effect:

- 1) Request for consideration using a simplified procedure when initiating a draft law;
- 2) A draft law, along with other amendments, envisages the deferral of putting the law into effect.

Compared to the previous year, the instances of deferring putting the laws into effect were decreased in 2018. The Parliament used simplified procedure to hear and adopt 77 draft laws in 2017, while in the reporting period only 11 draft laws were registered for a simplified procedure (9 initiators were the MPs and 2 – the government).

**DIAGRAM 13. NUMBER OF DRAFT LAWS CONSIDERED USING A SIMPLIFIED PROCEDURE AND THEIR INITIATORS**



As in the previous year, in 2018, the regulatory norms [envisaged](#) by the Civil Service Act (initiated by the government) were again postponed. Namely, the transitional provisions of the law extended to December 31, 2019 (instead of December 31, 2018). The Government explained the delay in the following way:

- The hearing, review and adoption of the draft law on Legal Entities of Public Law required a certain amount of time, which was probably not completed prior to the completion of the period envisaged by the transitional period. It was also noted that the “high number of LEPLs and other circumstances” contributed to the delay.
- The merger of the Ministries may have resulted in the necessity to carry out a functional analysis anew;
- According to the initiator, the provision of technical-software support for the certification of employees and the creation of a working system required more time.

[Amendments to the Law](#) on Early and Pre-School Education (initiators: E. Beselia, G. Popkhadze) were postponed. The reason provided was that the draft legal acts needed additional legal expertise and discussions. It was understandable for the amendments to be improved in order for the authorization process envisaged by the law was effectively carried out<sup>90</sup>.

## 6.5 EXTENSION OF THE DETERMINED TERM OF DRAFT LAWS

According to the Rules of Procedure in force during the reporting period<sup>91</sup>, if it turns impossible to prepare the draft law for the Parliamentary discussion within the determined term, upon necessity the Bureau of the Parliament extends the determined term.

The Parliamentary Bureau actively uses the extension of the determined term for draft laws. 97<sup>92</sup> out of 214 draft laws were requested for an extension. In total, the extension of the determined term took place for 48 legislative initiatives (draft law, package of laws). As a rule, the letter for the extension of the determined term does not equal respective justification. Moreover, the obligation for providing justification is not stipulated in the Rules of Procedure

During the reporting period, the [amendments to the law](#)<sup>93</sup> on National Archive Fund and the National Archives had its term extended 6 times, the [amendments](#)<sup>94</sup> to the Criminal Code – 5 times, while the determined term of the [package of laws](#)<sup>95</sup> on the State Inspector’s Office was extended 4 times.

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90 Explanatory Note on the Draft Law on the Amendments to the Law of Georgia on Early and Pre-School Education, see: <https://goo.gl/nZF8c4>.

91 Rules of Procedure of the Parliament of Georgia, Article 147, paragraph 7, Date of Adoption: 03/07/2012, Void on 16/12/2018. See <https://goo.gl/N62ca3>

92 The number of each draft law is implied

93 Draft amendments to the Law on National Archives Fund and National Archives (initiator Sergi Kapanadze, Giorgi Kandelaki) <https://goo.gl/g5jHe5>

94 Amendments to the Criminal Code (initiator: Faction “Georgian Dream”), see <https://goo.gl/wci1Rz>

95 The draft law on “State Inspector Service” and the amendments to the relevant laws, see <https://goo.gl/aYkA6i>

# CHAPTER 7. PARLIAMENTARY CONTROL

The main function of the Parliament of Georgia, together with the definition of legislative activities and the main directions of the foreign and domestic policy, is to control the activities of the government.

The Parliament uses the following control mechanisms defined by the Rules of Procedure:<sup>96</sup>

- Vote of confidence or no-confidence to the Government;
- Participation in the process of election of officials;
- Termination of authority of officials, dismissal and impeachment;
- Review of reports on implementation of government programmes;
- Listening to reports of accountable bodies before Parliament;
- Listening of reports by parliamentary committees and inviting accountable bodies to report to the Parliament;
- MP questions and interpellation;
- Holding of a Government Hour;
- Establishment of investigative and other temporary commissions;
- Oversight over the government's normative acts and execution of the state budget;
- Control carried out by the Group of Trust over the defense and security sector.

## 7.1 VOTE OF CONFIDENCE TO THE GOVERNMENT

In 2018, the parliament passed a vote of confidence<sup>97</sup> to the government twice in a short period of time. Initially, on June 20, the Parliament supported the government. Legislative amendments also led to the need to declare a second vote of confidence in a short interval of time and the parliament already [approved](#) a new cabinet on July 14 at an extraordinary session.<sup>98</sup>

## 7.2 PRESENTATION AND HEARING OF THE REPORT ON THE IMPLEMENTATION OF THE GOVERNMENT PROGRAMME

On September 7, 2018, the Prime Minister presented a [report](#) to the Parliament on “Freedom, Rapid Development and Welfare” - the implementation of the 2018-2020 government programme”.<sup>99</sup>

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<sup>96</sup> Here is implied the Rules of Procedure in power during the reporting period

<sup>97</sup> Parliament of Georgia, “The Parliament of Georgia supported the vote of confidence for the Government”, June 20, 2018 (see: <https://goo.gl/khpkVp>), also see this report's tenth chapter.

<sup>98</sup> Decree of the Parliament of 14 July 2018 “On the Vote of Confidence to the Government of Georgia”, see <https://goo.gl/goCrpx>

<sup>99</sup> Freedom, Rapid Development, Well-Being “- report on the implementation of the 2018-2020 government program <https://goo.gl/Amc66t>

## 7.3 ELECTION OF OFFICIALS

According to the Rules of Procedure, the Parliament takes part in the election of public officials. During the reporting period, the Parliament elected **11** public officials.

Chart 2. Information about the Elected Public Officials

| Date       | Candidate              | Position                                                       |
|------------|------------------------|----------------------------------------------------------------|
| 23.03.2018 | Besik Liluashvili      | Member of The Board of Trustees of Georgian Public Broadcaster |
| 23.03.2018 | Zaza Shatirishvili     | Member of The Board of Trustees of Georgian Public Broadcaster |
| 04.04.2018 | Izolda Osipova         | Member of The Board of Trustees of Georgian Public Broadcaster |
| 04.04.2018 | Nino (Ninia) Kakabadze | Member of The Board of Trustees of Georgian Public Broadcaster |
| 03.05.2018 | Gogita Todradze        | Board Member of The National Statistics Office of Georgia      |
| 16.07.2018 | Shalva Tadumadze       | Chief Prosecutor of Georgia                                    |
| 20.07.2018 | Marine Mindorashvili   | Board Member of The National Statistics Office of Georgia      |
| 20.07.2018 | Irakli Apkhaidze       | Board Member of The National Statistics Office of Georgia      |
| 20.07.2018 | Simon Gelashvili       | Board Member of The National Statistics Office of Georgia      |
| 13.12.2018 | Papuna Lezhava         | Board Member of The National Bank of Georgia                   |
| 14.12.2018 | Giorgi Mukhigulishvili | Board Member of The National Statistics Office of Georgia      |

## 7.4 HEARING OF REPORTS PRESENTED BY ACCOUNTABLE AGENCIES

Within its right to exercise oversight, the Parliament holds a hearing of reports by accountable bodies. During the reporting period, accountable bodies submitted 19 reports to the Parliament. 11 reports were heard at the plenary session, while 8 reports were heard at a committee sitting.

Particularly noteworthy is the report on the activities of the Public Broadcaster, which was [not supported](#) by the Committee on Sector Economy and Economic Policy<sup>100</sup>. The Committee had remarks on the survey of public opinion and broadcaster market, as well as a number of a remarks related to procurement and research commissioned by the Council of Advisors. The Committee also noted that the justification for the budget inconsistencies of the Public Broadcaster was not sufficient<sup>101</sup>.

Chart 3. Reports Heard at Plenary Sessions

| Date of submission and discussion | Name of the Report                                                                                                                                                                                                                                                                                 |
|-----------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 19.04.2018                        | Report on the activities carried out by the Legal Aid Service in 2017 (Legal Aid Service)                                                                                                                                                                                                          |
| 19.04.2018                        | “Report on the Personal Data Protection and Inspector’s Activity in the Country, including the general assessment of the data protection status, conclusions and recommendations of the 2017 data on important violations and measures taken during the year” (Personal Data Protection Inspector) |
| 18.04.2018                        | “Report on the Activities of the State Security Service 2017” (Georgian State Security Service)                                                                                                                                                                                                    |
| 19.07.2018                        | “On the Status of Protection of Human Rights and Freedoms in Georgia in 2017” (Office of the Public Defender of Georgia)                                                                                                                                                                           |
| 28.06.2018                        | “Annual Report of the National Bank of Georgia of 2017” (National Bank of Georgia)                                                                                                                                                                                                                 |
| 28.06.2018                        | “Annual Report for the State Budget of 2017” (Government of Georgia)                                                                                                                                                                                                                               |
| 28.06.2018                        | “Account of the activities of the State Audit Office 2017” (State Audit Office)                                                                                                                                                                                                                    |
| 06.06.2018                        | “Report of the Georgian National Energy and Water Supply Regulatory Commission for 2017 and Independent Auditor’s Report on Financial Statements” (Georgian National Energy and Water Supply Regulatory Commission)                                                                                |

100 See the findings of the Committee on Sector Economy and Economic Policy published on May 28, 2018 at <https://goo.gl/iHvLcy>

101 See the conclusions and comments of the Committee on Sector Economy and Economic Policy at: <https://goo.gl/GmS3Rn>

|            |                                                                                                                                              |
|------------|----------------------------------------------------------------------------------------------------------------------------------------------|
| 06.06.2018 | “Report on the activities of the National Statistics Office of 2017” (National Statistics Office of Georgia) was adopted                     |
| 27.12.2018 | “Public Broadcaster’s 2017 Report” (Board of Trustees of the Public Broadcaster) was adopted                                                 |
| 27.12.2018 | “Report of the activities of the Georgian National Communications Commission 2017” (Georgian National Communications Commission) was adopted |

Chart 4. Reports Heard by the Committees

| Date of Presentation | Name of the Report                                                                                                                                                                                                     |
|----------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 09.02.2018           | “Legal supervision authority’s report on legal supervision over the normative administrative-legal acts adopted by municipal councils during 2017” (Prime Minister of Georgia)                                         |
| 30.03.2018           | “The 2017 report on the state of implementation of decisions made by the United Nations Committees on Georgia” (Ministry of Justice of Georgia)                                                                        |
| 30.03.2018           | “The 2017 report on the state of the implementation of decisions / judgments made by the European Court of Human Rights” (Ministry of Justice of Georgia)                                                              |
| 05.04.2018           | 2017 Report of the Public Defender on the Protection of Consumer Rights in the Energy and Water Supply Sector. (Public Defender of Consumer Interests within Georgia’s National Commission on Energy and Water Supply) |
| 30.04.2018           | “2017 Report of the Public Defender’s Office on the Consumer Interests” (Public Defender of Consumer Interests within Georgia’s National Commission on Energy and Water Supply)                                        |
| 09.07.18             | “Interim Report on Execution of Recommendations under the Universal Periodic Review of the United Nations” (Ministry of Foreign Affairs of Georgia)                                                                    |
| 07.09.18             | “Freedom, Rapid Development, Welfare” - Report on the implementation of the 2018-2020 government program (Prime Minister of Georgia)                                                                                   |
| 22.10.18             | Draft of “The sixth periodic report of Georgia on the implementation of the Convention on the Elimination of All Forms of Discrimination against Women” (Ministry of Foreign Affairs of Georgia)                       |

## 7.5 SUMMONING TO THE SESSION AND PRESENTING A REPORT

During the reporting period, the rules of procedure envisaged the possibility of summoning of accountable persons to the committee, faction and plenary sessions.

During the 9th convocation of the Parliament, a government representative presented a [report](#) at the plenary session for the first time.<sup>102</sup>

### 7.5.1 SUMMONING TO A FACTION SITTING

In accordance with the Rules of Procedure in place during the reporting period, **a Government Member, an official elected by the Parliament, or an official which was appointed by the consent of the Parliament**, has to attend a faction sitting if such a request is made by the faction and should answer questions and present a report of activities.

Compared to the previous year, there are more instances of accountable persons summoned to the faction sitting. In 2017, there were 11 summons made. In 2018, this number grew to 21, however not all of the hearings were held.

Chart 5. Statistics of Government Representatives Summoned by factions in the parliamentary minority and Faction “National Movement”

|    | Date                     | Person summoned to the Session                | Issue, Date                                                                                                                                                                                                  | Response                                                                              |
|----|--------------------------|-----------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------|
| 1. | Factions in the Minority | Minister of Foreign Affairs Mikheil Janelidze | Preparation of the next round of Geneva talks, the issue of return of Georgia’s occupied territories and IDPs on the agenda of internationalization, possible threats from visa liberalization (22.02.2018). | Didn’t show up.                                                                       |
| 2. | Factions in the Minority | Minister of Finance Mamuka Bakhtadze          | Discussion on Draft Law on Cumulative Pension (22.02.2018)                                                                                                                                                   | The meeting was held with the Deputy Minister.                                        |
| 3. | Factions in the Minority | Minister of Finance Mamuka Bakhtadze          | Repeated Summons to the Discussion on Draft Law on “Cumulative Pension” (09.03.2018)                                                                                                                         | The response letter indicated that they would not be able to attend due to their work |

102 “Giorgi Gakharia presented the report of the Ministry of Internal Affairs at the extraordinary session of Parliament”, 21 December 2018, see <https://goo.gl/dB6qex>



|     |                          |                                                                                       |                                                                                                                                                                                                                                                       |                                                                       |
|-----|--------------------------|---------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------|
| 4.  | Factions in the Minority | Minister of Economy and Sustainable Development<br>Dimitri Kumsishvili                | Regarding Cargo Turnover and Other Economic Issues in the Country.<br>(12.03.2018) <sup>103</sup>                                                                                                                                                     | Didn't show up.                                                       |
| 5.  | Factions in the Minority | Minister of Internally Displaced Persons, Accommodation and Refugees,<br>Sozar Subari | Regarding the Discussion on the Draft Law on Amendments to the Law "On Internally Displaced Persons from Occupied Territories – IDPs" Initiated by the Members of the Parliament E. Khoshtaria and Z. Chiaberashvili <sup>104</sup> .<br>(13.03.2018) | Didn't show up.                                                       |
| 6.  | Factions in the Minority | Minister of Internal Affairs<br>Giorgi Gakharia                                       | Regarding Special Operation Conducted on May 12th <sup>105</sup> .<br>(14.05.2018)                                                                                                                                                                    | Didn't show up.                                                       |
| 7.  | Factions in the Minority | Minister of Foreign Affairs<br>Mikheil Janelidze                                      | The Non-Recognition Policy of Occupied Territories and Threats from Syria <sup>106</sup> .<br>(29.05.2018)                                                                                                                                            | Didn't show up.                                                       |
| 8.  | Factions in the Minority | Minister of Finance Ivane Machavariani                                                | Pension, Excise Tax Reduction on Fuel, Prohibition of Maize and Wheat Import. (11.09.2018)                                                                                                                                                            | The response indicated that the Minister would not be able to attend. |
| 9.  | Factions in the Minority | Minister of Environment Protection and Agriculture Levan Davitashvili                 | Prohibition of Maize and Wheat Import, Fight Against Asian Stink Bug, Replacement of Equipment of "LTD Meqanizatori" with New Ones. (11.09.2018)                                                                                                      | Didn't show up.                                                       |
| 10. | Factions in the Minority | Minister of Finance Ivane Machavariani                                                | Contraband Medications and Their Realization, Pharmacy Fines, Issuing Counterfeit Recipes on Psychotropic Medicines <sup>107</sup> . (03.10.2018)                                                                                                     | Didn't show up.                                                       |

103 According to information provided by the faction, the meeting could be scheduled any time preferable for the Minister during March 23 – March 31

104 According to information provided by the faction, the meeting could be scheduled any time preferable for the Minister during March 14 – March 21

105 According to the invitation, the meeting could be scheduled in the upcoming 10 days

106 According to the invitation, the meeting could be scheduled in the upcoming 10 days

107 According to the invitation, the meeting could be scheduled at a date preferable for the Minister, in the second half of November

|     |                              |                                                                          |                                                                                                                                                                                                                                                                                 |                                                                                        |
|-----|------------------------------|--------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------|
| 11. | Factions in the Minority     | Minister of Healthcare<br>David Sergeenko                                | On Financial Violations in Private Clinics <sup>108</sup> . (03.10.2018)                                                                                                                                                                                                        | It is specified that the meeting will be scheduled for February 2019.                  |
| 12. | Factions in the Minority     | Minister of Internal Affairs<br>Giorgi Gakharia                          | Investigative Commission Report on Findings and Recommendations. In the Second Half of November <sup>109</sup> . (15.10.2018)                                                                                                                                                   | Specified in the response letter, that he could not attend due to pre-election period. |
| 13. | Factions in the Minority     | Chief Prosecutor<br>Shalva Tadumadze                                     | Investigative Commission Report on Findings and Recommendations <sup>110</sup> . (15.10.2018)                                                                                                                                                                                   | Didn't show up.                                                                        |
| 14. | Factions in the Minority     | Minister of Education, Science, Culture and Sport<br>Mikheil Batiashvili | Regarding Ia Kerzaia's Death. (10.12.2018)                                                                                                                                                                                                                                      | Didn't show up.                                                                        |
| 15. | Faction "National Movement " | Ministry of Foreign Affairs/<br>Davit Zalkaliani                         | The Progress of Investigation Process of War and Crimes Against Humanity Committed by Russia on the Territory of Georgia During the Period from August 7 to October 10, according to Article 15(3) of the Rome Statute and Article 50(1) of the Rule of Procedure. (13.11.2018) | Didn't show up.                                                                        |
| 16. | Faction "National Movement " | Ministry of Justice/<br>Thea Tsulukiani                                  | The Progress of Investigation Process of War and Crimes Against Humanity Committed by Russia on the Territory of Georgia During the Period from August 7 to October 10, according to Article 15(3) of the Rome Statute and Article 50(1) of the Rule of Procedure. (13.11.2018) | Didn't show up.                                                                        |

108 According to the invitation, the meeting could be scheduled at a date preferable for the Minister, in the second half of November

109 According to the invitation, the meeting could be scheduled at a date preferable for the Minister till October 31

110 According to the invitation, the meeting could be scheduled at a date preferable for the Minister till October 31

|     |                                    |                                                                                                                                                                                                                 |                                                                                                                                                                                                                                                                                                                   |                 |
|-----|------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------|
| 17. | Faction<br>“National<br>Movement ” | Ministry of<br>Education,<br>Science,<br>Culture and<br>Sport/ Mikheil<br>Batiashvili                                                                                                                           | Postponement of Authorization<br>Date until 2020 for Higher<br>Education Institutions,<br>Authorization Date of Which<br>Expired/Expires in 2018/2019<br>– Motives and the Basis for<br>the Ministry’s Decisions.<br>(19.09.2018)                                                                                 | Didn’t show up. |
| 18. | Faction<br>“National<br>Movement ” | Ministry of<br>Finance/ Ivane<br>Machavariani                                                                                                                                                                   | 1) Events Developed Related<br>to Company “Omega” and<br>Tele Company “Iberia”. 2)<br>The Minister’s statement that<br>one billion lari will be made<br>in export production after<br>2-3 years of production of<br>marijuana, presentation of the<br>economic indicators at the<br>faction sitting. (18.09.2018) | Didn’t show up. |
| 19. | Faction<br>“National<br>Movement ” | Ministry<br>of Foreign<br>Affairs/ Davit<br>Zalkaliani, Head<br>of the Tender<br>Commission<br>of the Ministry<br>of Foreign<br>Affairs Zviad<br>Gonadze and<br>Deputy Minister<br>Vakhtang<br>Makharoblishvili | On the Expenses Amounting<br>to GEL 737000 (Provided by<br>the Government of Georgia in<br>2017) Related to the Project,<br>Expertise and Construction-<br>Related Works of the Building<br>(with a Right of Use by the<br>Ministry of Foreign Affairs)<br>on Leonidze Street #3.<br>(07.09.2018)                 | Didn’t show up. |
| 20. | Faction<br>“National<br>Movement ” | Ministry of<br>Internal Affairs/<br>Giorgi Gakharia                                                                                                                                                             | Regarding the Criminogenic<br>Situation in the Country.<br>(20.02.2018)                                                                                                                                                                                                                                           | Didn’t show up. |
| 21. | Faction<br>“National<br>Movement ” | Members and<br>the Chairperson<br>of the Board<br>of Trustees of<br>Georgian Public<br>Broadcaster                                                                                                              | Regarding the Budget of<br>Georgian Public Broadcaster.<br>(19.02.2018)                                                                                                                                                                                                                                           | Didn’t show up. |

The Parliamentary Majority, as well as the Faction “Georgian Patriots”, did not exercise their right to summon an accountable person to the Parliament. As it is was the case in the last year, they used only working meeting formats.

Faction “National Movement” made **seven summons** during the reporting period, however in none of the cases did a representative of the Government attend the faction sitting.

As for the factions within the minority, they requested **14** accountable persons to show up at the faction sitting. There was only one case when the accountable person showed up - then Deputy Minister of Finance, Mamuka Bakhtadze, attended the faction sitting.

According to the information provided by the parliamentary minority faction, in three cases, they requested for the parliamentary committees to invite/summon government representatives. In two cases the committee (Committee on Human Rights and Civil Integration, Committee on Legal Issues) were addressed to summon the Minister of Internal Affairs, Giorgi Gakharia. In the third case, the Committee on Education, Science and Culture<sup>111</sup> was asked to summon the Minister of Education, Science, Culture and Sport. In all three cases, none of the accountable responded to the summons.

## **7.5.2 SUMMONING OF ACCOUNTABLE BODIES TO THE COMMITTEE SITTINGS AND HEARING OF REPORTS**

### **Summoning of Accountable Bodies to the Committee Sitzings and Hearing of Reports**

According to Article 45 of the Rules of Procedure in force during the reporting period, a Member of Government, official, who is elected, appointed or confirmed by Parliament, also an official, to whose appointment Parliament gave its consent, are authorized, in case of the request – obliged, to attend the committee sittings, answer the questions raised at the sitting and report on the activities performed. The committee shall hear this official immediately upon his/her request.

During the reporting period, reports and information to the committees were provided mostly by deputy ministers.

Committees, apart from committee hearings, invite the heads of various structural unit of Ministers to working meetings.

In the reporting period, parliamentary committees devoted **122** meetings to the hearing of periodic reports or information from accountable authorities.

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111 Issues related to the Murder Case on Khorava Street, Ia Kerzaia’s Case

**DIAGRAM 14. NUMBER OF COMMITTEE SESSIONS DEDICATED TO ACCOUNTABLE BODIES**



### **1. Agrarian Issues Committee**

In accordance with the provided information, the Committee was preparing a plan for oversight activities that included a list of issues and dates for discussion. In this regard, the committee discussed 17 issues, which spanned a total of **14** meetings. The sessions were attended by the Minister of Environment Protection and Agriculture, Levan Davitashvili. In other cases, the deputy minister and heads of the LEPLs also attended the sessions.

### **2. Human Rights and Civil Integration Committee**

The committee's **10** meetings were dedicated to the hearing of reports by accountable bodies. The Chairperson of the Supreme Court, Deputy Ministers and representatives of various agencies attended the meetings. The State Minister for Reconciliation and Civic Equality, Ketevan Tsikhelashvili, attended the special committee hearing on the rights of children in the occupied territories.

### **3. Committee on Education, Science and Culture**

The two sessions of the Committee were dedicated to the hearings of reports by the Deputy Minister of Education, Teimuraz Murgulia, and Deputy Minister of Foreign Affairs, Khatuna Totladze.

#### **4. *Environmental Protection and Natural Resources Committee***

During the reporting period, the government's report was heard four times. The Minister of Environment Protection and Agriculture, Levan Davitashvili, attended one session. Deputy Ministers attended the remaining three sessions.

#### **5. *Sector Economy and Economic Policy Committee***

The Committee held **8** meetings to hear reports of accountable bodies. Giorgi Kobulia, the Minister of Economy and Sustainable Development, presented a report regarding the current economic situation in the country. In other instances, Deputy Ministers and the heads of the LEPLs attended the meetings.

#### **6. *Diaspora and Caucasus Issues Committee***

11 meetings of the committee were dedicated to the hearing of reports of accountable bodies. Mikheil Janelidze, Tea Tsulukiani, and Davit Zalkaliani attended the meetings. In other instances, Deputy Ministers and heads of the LEPLs attended the meetings.

#### **7. *Committee on European Integration***

The Committee held 12 meetings to hear reports by accountable bodies and receive other relevant information. In two instances, the Minister of Foreign Affairs, Mikheil Janelidze, stood before the committee. In other instances, Deputy Ministers and heads of relevant LEPLs attended the meetings.

#### **8. *Defence and Security Committee***

The Committee held 5 meetings to hear reports on various issues. The Minister of Defense, Levan Izoria, the Deputy Head of State Security Service, Grigol Liluashvili, and the representatives of the Intelligence Service and other ministries attended the meetings.

#### **9. *Legal Issues Committee***

The Legal Issues Committee held **6** meetings to hear reports by accountable bodies. At the initiative of the Committee, the recruitment of a person authorized under Article 45 of the then-Rules of Procedure did not take place at the session. Alexander Tabatadze, Deputy Head of State Security Service of Georgia, Tamar Kaldani, Personal Data Protection Inspector, Meliton Benidze, Head of Legal Aid Service, Gocha Lortkipanidze, Deputy Minister of Justice, and Khatuna Totladze, Deputy Minister of Foreign Affairs, attended the committee hearings on various issues. The Ministers did not attend the hearings specifically for members of the government.

In addition to hearing reports by accountable persons, the committees held a hearing of information related to reform of road safety, reform of preschool education and enforcement of technical rules related to acoustic sound.

#### **10. *Regional Policy and Self - Government Committee***

The committee held 7 meetings to hear reports by accountable bodies. Deputy Ministers and heads of relevant LEPLs attended the meetings.

### ***11. Foreign Relations Committee***

The committee held **18** meetings to hear reports by accountable bodies and other relevant information. The Minister attended **4** meetings. In other instances, the information was presented by Deputy Minister and heads of LEPLs.

### ***12. Procedural Issues and Rules Committee***

The committee did not summon members of the government or accountable persons to the committee session

### ***13. Budgetary-Finance Committee***

The committee held 13 meetings to hear reports of accountable bodies. Deputy Ministers and heads of relevant LEPLs attended the meetings. The committee did not summon a member of a government for a hearing of a specific issue.

### ***14. Sports and Youth Issues Committee***

The committee held **3** meetings to hear reports of accountable bodies and other relevant information. The Minister of Culture and Sport, Mikheil Giorgadze, the Minister of Education and Science, Mikheil Chkhenkeli, the Minister of Labor, Health and Social Affairs, Davit Sergeenko, and the Minister of Education, Culture and Sport, Mikheil Batiashvili, attended one of the meetings. In other instances, Deputy Ministers and heads of relevant LEPLs attended the meetings.

### ***15. Healthcare and Social Issues Committee***

The committee held 9 meetings to hear reports by the accountable bodies.



## 7.6 MPS' QUESTIONS/INQUIRIES



A Member of the Parliament has the right to ask a question:



To the bodies accountable to Parliament, as well as pose questions to and get answers from the Government, Government members, heads of executive bodies of territorial units at any level, state institutions



**Only in written form.**

Any body or public official, who were addressed with an MP question, is obliged to respond within 15 days in written form. The deadline for answering may be extended by 10 days, in agreement with the author of the question.



A faction, a group of at least 10 MPs has the right to address:



Bodies accountable to Parliament, the Government, and particular members of the Government

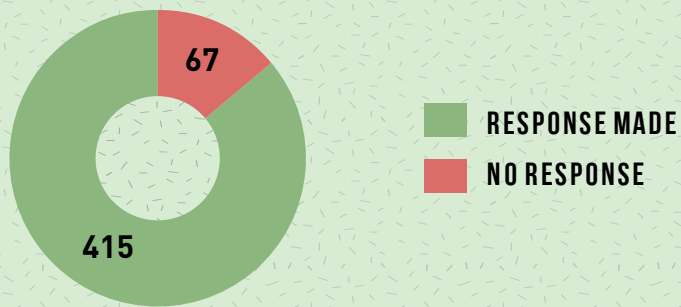


The aforementioned persons are obliged to answer the questions at the plenary session. The questions are answered at the end of every month, on Friday, during the government hour.

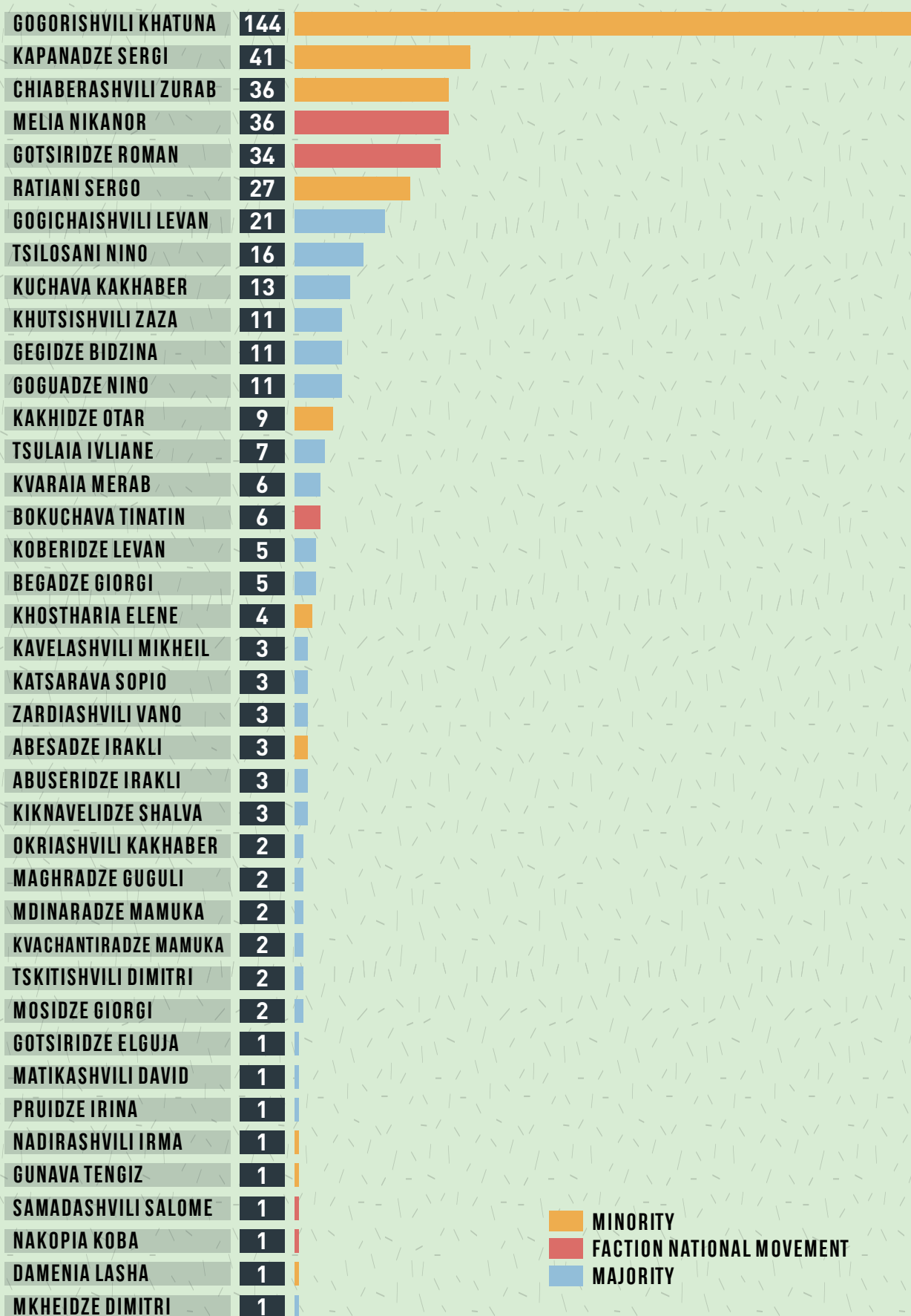
The questions and answers received by the Members of Parliament are public information and are proactively published:

- **40** members of the Parliament posed **482** questions. Khatuna Gogorishvili, the member of the minority, has asked the most questions (**144** questions)
- 1 written question was posed by Faction “National Movement”
- No written question was made by a group of ten MPs and parliamentary faction to an accountable body

**DIAGRAM 15. NUMBER OF QUESTIONS AND RESPONSES**



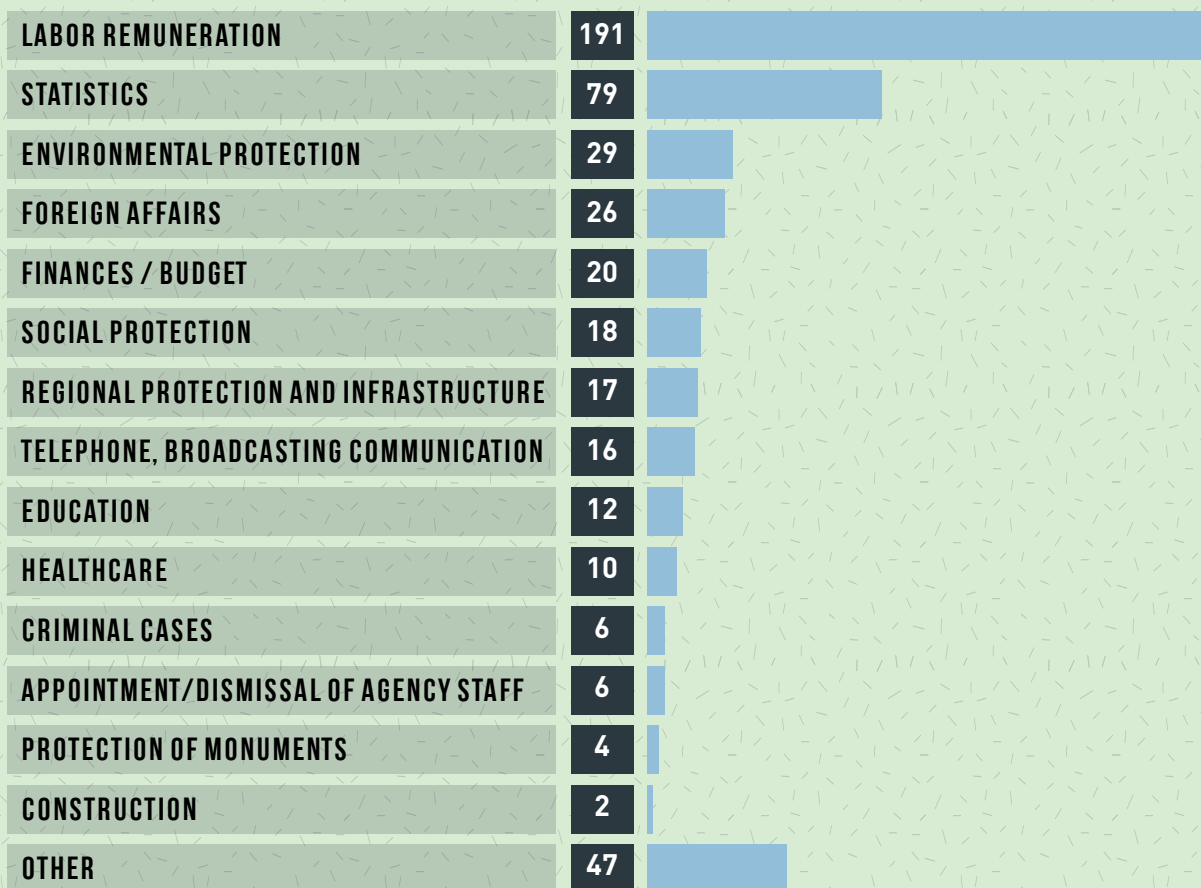
# DIAGRAM 16. NUMBER OF QUESTIONS AND AUTHORS



■ MINORITY  
■ FACTION NATIONAL MOVEMENT  
■ MAJORITY

Deputy questions mostly relate to the request of information and statistics on the salaries of public officials working in the Ministries and its subordinate LEPLs.

**DIAGRAM 17. DISTRIBUTION OF QUESTIONS BY SUBJECT**



## 7.7 GOVERNMENT HOUR



A group of 10 MPs and a faction have the right to address with a question



an agency accountable to Parliament, the Government of Georgia, a government member, who are obliged to answer these questions at the plenary session of Parliament.

They shall answer these questions each last Friday of the month of plenary sessions, during the Government Hour.



Questions can be written or oral

A written answer to a question is presented to Parliament's plenary session.

An oral question can be posed at a plenary session but no later than 14 days prior to the day of the Government Hour.

A written question can be presented no later than 10 days prior to the day of the Government Hour.



According to Article 126 of the Rules of Procedure, the Government Hour is usually held between 16.00 and 19.00 hours on the last Friday of each month of the plenary sessions.



The existing legal regulations are not being followed. **During the reporting period, like in Parliament of the previous convocation, the Government Hour was not held, which reduces the effectiveness of the parliamentary oversight.**

## 7.8 TEMPORARY INVESTIGATIVE COMMISSIONS

In accordance with the Rules of Procedure that was in force during the reporting period, it was possible to examine the facts of violation of the Georgian legislation by the state authorities and officials and to establish a temporary investigative commission to study issues of high public interest.

In 2018 there were 6 requests for the establishment of a temporary investigative commission. Only one request was approved and it was the first precedent when a temporary investigative commission was created by the request of the parliamentary minority.

Chart 6. Information about Requests to Establish an Investigative Commission

| Initiator                                                                                                                           | Issue to Be Studied by the Commission                                                                           | Outcome                                 |
|-------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------|-----------------------------------------|
| Parliamentary Faction "National Movement"                                                                                           | Study of the Contract with "Gazprom-Export".                                                                    | Was Not Deemed Necessary.<br>(17.05.18) |
| Factions in the Parliamentary Minority: "European Georgia", "European Georgia - Movement for Freedom", "European Georgia - Regions" | Regarding the Issue of Azerbaijani Journalist – Afgan Mukhtarli on the State Border.                            | Was Not Deemed Necessary.<br>(23.02.18) |
| Parliamentary Faction "National Movement"                                                                                           | Study of Circumstances of the Special Operation Conducted in Tbilisi on November 21-22, 2017.                   | Was Not Deemed Necessary.<br>(17.05.18) |
| Faction "National Movement "                                                                                                        | Activities of the RMG GOLD company related to the explosion of the mine; environmental impact analysis          | Was Not Reviewed.                       |
| Faction "National Movement "                                                                                                        | Regarding the Events Related to Sakdrisi-Kachagiani gold mine.                                                  | Was Not Deemed Necessary.<br>(17.05.18) |
| Factions in the Minority: "European Georgia", "European Georgia – Movement for Freedom" and "European Georgia - Regions"            | Regarding the Murder of Two Young People as a Result of the Crime on Khorava Street, Tbilisi, December 1, 2017. | <b>Established</b><br>(06.06.2018)      |

## 7.9 OTHER TEMPORARY COMMISSIONS

In addition to the investigative commission, other temporary commissions are set up in the Parliament. The Commission is accountable and responsible to the Parliament. The Temporary Commission on Territorial Integrity Issues continued to work in the reporting period, [holding](#) a total of 4 meetings<sup>112</sup>.

## 7.10 CONTROL OF DECISIONS

The Parliament exercises the compliance of normative acts of the Government of Georgia, the Minister and other state agencies of the executive government with the legislation of Georgia.

A committee, within the scope of its authority, controls the state of enforcement of the normative acts passed by Parliament in the committee's field:



Compliance normative acts issued by ministries, ministers, other heads of state agencies of the executive branch operating in the committee's field with the Georgian legislation;



The state of their execution;



Studies and analyses the flaws identified during the period of enforcement of these normative acts and elaborates recommendations which it sends to the relevant agencies; the committee must be informed about the discussion of its recommendation or about measures implemented no later than within one month or within the timeframe it determines.



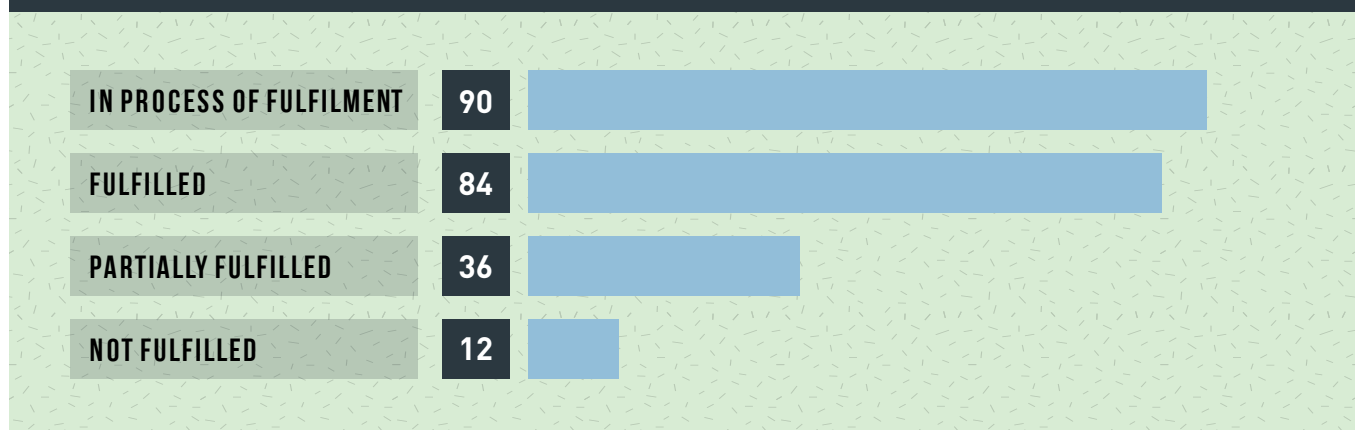
### 7.10.1 ELABORATING RECOMMENDATIONS AND CONTROL OF IMPLEMENTATION

During the reporting period, the Parliament discussed a number of issues and elaborated relevant recommendations. The Human Rights and Civil Integration Committee elaborated [findings](#) into the fulfillment of the recommendations issued by the Decree of the Parliament on June 30, 2017 on the 2016 Report of the Public Defender. This was discussed on the plenary sessions on February 27-28, 2018 and the respective representatives of the agencies presented the report<sup>113</sup>.

112 Sessions of the Temporary Commission on Territorial Integrity Issues, Parliament of Georgia

113 Conclusions of the Committee on Human Rights and Civil Integration "On the Report of the Public Defender of Georgia on the Status of Human Rights and Freedoms in Georgia in 2016" On implementation of the recommendations issued by the Parliament of Georgia N1181-II of June 30, 2017, <https://goo.gl/zsBULT>

## DIAGRAM 18. THE STATUS OF FULFILLMENT OF RECOMMENDATIONS, ACCORDING TO THE FINDINGS



On September 21, 2018, the Parliament [adopted](#) 12 recommendations (initiative of the majority) on the basis of the results of the Temporary Investigative Commission of Parliament of Georgia <sup>114</sup> on the murder of two young persons as a result of the crime committed on Khorava Street.

Also, during the reporting period, the Legal Issues Committee [positively assessed](#) the report of the Committee's recommendations on the Report of the Personal Data Protection Inspector<sup>115</sup>. The Committee on Human Rights and Civil Integration prepared a report on the [interim report](#) on the implementation of recommendations under the Universal Periodic Review of the United Nations, in which the Committee positively assessed the report on the implementation of recommendations. <sup>116</sup>

### 7.10.2 FULFILLMENT OF TASKS DEFINED BY THE TRANSITIONAL PROVISIONS OF THE LAW

The Parliament website provides information on transitional provisions of the laws and oversight over the fulfillment of the tasks defined by the orders of the Parliament. Committees carry out oversight over the fulfillment of transitional provisions that fall within their line of competence.

In accordance with the information obtained during the reporting period, parliamentary control was carried out in regards to the transitional provisions and tasks defined by the decrees of the Parliament, which expired in 2018.

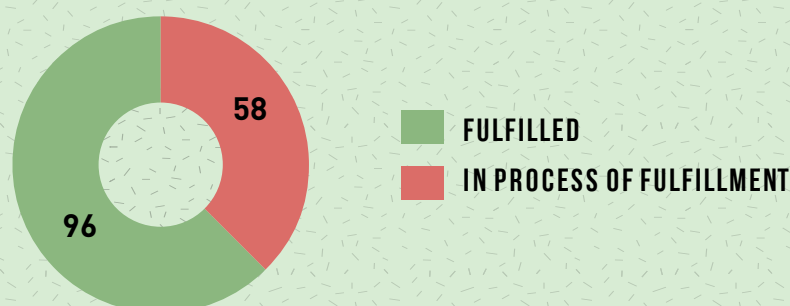
<sup>114</sup> Decree of the Parliament on the Findings of the Temporary Investigation Commission of the Parliament of Georgia on the case of murder of two young people on Khorava Street in Tbilisi on December 1, 2017. <https://goo.gl/x6DrfP>

<sup>115</sup> Conclusions of the Committee on Legal Issues on the Implementation of the Recommendations of the Personal Data Protection Inspector T. Kaldani on April 3, 2017 <https://goo.gl/FiE6XD>

<sup>116</sup> The Conclusion of the Committee on Human Rights and Civil Integration on the "Interim Report on the Implementation of Recommendations under the Universal Periodic Review of the United Nations" presented by the Government of Georgia (N07-2 / 240, 09.07.2018) <https://goo.gl/LxLLoA>



## DIAGRAM 19. INFORMATION ON THE FULFILLED TASKS DURING THE REPORTING PERIOD



On 31.12.2018, the date of fulfillment expired for 23 orders

reviewed the following information:

- From January 1 to June 1, 2018 - the condition of fulfillment of the tasks defined by the transitional provisions of the laws;
- From June 1 to December 1, 2018 - condition of fulfillment of the tasks defined by the transitional provisions of the laws of 1 June - 1 December 2018.

In addition, during the reporting period, the information about the state of fulfillment of the assignments from the date of entry into force of the 9th convocation (November 18, 2016) was prepared three times, which was then reviewed by the Bureau.

### 7.11 CONTROL OF THE FULFILLMENT OF THE STATE BUDGET

In the process of oversight over the fulfillment of the state budget it is important for the committees to hold hearings of quarterly progress reports. For the purpose of controlling the fulfillment of the state budget, the Finance and Budget Committee reviewed the 3-month, 6-month and 9-month progress reports of 2018, as well as the 2017 annual budget report.

| Information on the Hearing of Quarterly Reports by Committees |               |
|---------------------------------------------------------------|---------------|
| 3-month progress                                              | 9 committees  |
| 6-month progress                                              | 11 committees |
| 9-month progress                                              | 3 committees  |

The Budgetary and Finance Committee had 7 remarks on the draft 2019 budget, out of which only one was fully taken into account. As per the information provided by the committee, other remarks concerned the methodology of the program budget and improvement of the justification of budget parameters. According to the committee, the Government took these recommendations into account and will reflect them in the forthcoming budgets.

### 7.12 ACTIVITIES OF THE GROUP OF TRUST

In accordance with the law, with the aim of exercising budgetary oversight over special programmes and secret activities of the executive branch agencies, a Group of Trust is established within the Defence and Security Committee of Parliament of Georgia. During the reporting period, the Group of Trust carried out its activities with an incomplete composition.

During the reporting period:

- The Group of Trust held 8 sessions;
- Formulated one findings document on an issue related to its competencies;
- The Group of Trust presented one findings document to the Financial-Budgetary Committee;
- Agencies of the executive government presented 13 reports to the Group of Trust, within their line of competence;
- The Ministry of Defense presented information to the Group of Trust eight times;
- One member of the Group of Trust (Irakli Sesiashvili) made a visit to the LEPL Operative-Technical Agency<sup>117</sup>.

## CHAPTER 8. INFORMATION ABOUT MPS

A citizen of Georgia who has the right to vote and is over 21 years old can be elected as a Member of the Parliament. There are no restrictions on the educational or professional background for MPs.

### 8.1 AGE OF MPS

The average age of the MPs from the ninth convocation of the Parliament is 47 years. The most elderly MP is Revaz Arveladze (Majority) - 76 years old, and the youngest Shalva Kiknavelidze (Minority) - 30 years old.

### 8.2 EDUCATIONAL AND PROFESSIONAL BACKGROUND OF MPS

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117 Article 6 of the Law on Group of Trust, void on 16/12/2018, <https://bit.ly/2YKjk7U>. Also, within the framework of parliamentary control, the Chairman of Confidence Group studied the activities of the Operative-Technical Agency “, <https://bit.ly/2YNjVFV>



There are 34 MPs in Parliament of Georgia who have two degrees.



There are:

2 Members of the Academy of Sciences,

15 Doctors of Sciences

5 Candidates of Sciences among MPs.



Most of MPs, similar to Parliament of the previous convocation, are lawyers (56); there are also representatives of the medical profession (18) and economic sphere (15).

## ACTIVITIES OF THE PARLIAMENT

The composition of women in Parliament has been reduced by one after Salome Zourabachvili was elected as President. As of now, there are 22 women in the Parliament, out of which 17 are elected by party list and 5 through the majoritarian system.

Most of the female MPs – 9 MPs - are lawyers, 2 are journalists and 3 have a medical background. Women MPs have also an educational background in political science, international economy, foreign affairs, Georgian and English languages and expertise in the electronic vehicles.

Although the representation of women in the parliament is insignificant, women MPs hold significant positions in the Parliament. In 2018, Tamar Chugoshvili (Faction “Georgian Dream”) was the First Deputy Chairperson of Parliament, who was also the Chairperson of the Council on Gender Equality Council and the Chairperson of the Council of Treasurers. The deputy chairperson of parliament is from the opposition - Irma Inashvili (Faction “Georgian Patriots”). Moreover, 4 members of Parliament are committee chairpersons. All of them are from the parliamentary majority:

- Chairperson of Education, Science and Culture Committee - Mariam Jashi
- Chairperson of the Committee on European Integration - Tamar Khulordava
- Chairperson of Foreign Relations Committee - Sofio Katsarava
- Chairperson of Human Rights and Civil Integration Committee - Sofo Kiladze
- Chairperson of the Legal Issues Committee - Eka Beselia

## DIAGRAM 20. ALLOCATION OF FEMALE MPS BY POLITICAL AFFILIATION



|                                               |     |     |
|-----------------------------------------------|-----|-----|
| Head of Archive – Head of the Department      | 1   | 0   |
| Head of Library – Head of the Department      | 0   | 1   |
| Bureau Staff                                  | 148 | 174 |
| Head of the Department                        | 12  | 20  |
| Head of the Department – Chief Commandant     | 1   | 0   |
| Cleaning Staff                                | 0   | 84  |
| Assistant Specialist                          | 2   | 1   |
| Head of the Department                        | 5   | 5   |
| Woodworker – Restorer                         | 1   | 0   |
| Electrician                                   | 2   | 0   |
| Locksmith                                     | 1   | 0   |
| Staff of the Commission Apparatus             | 7   | 4   |
| Staff of the Committee Apparatus              | 8   | 6   |
| Assistant to the Chairperson of the Committee | 2   | 12  |
| Elevator specialist                           | 1   | 0   |
| Chief overseer of the Parliament              | 1   | 0   |
| Overseer                                      | 8   | 0   |
| Firefighter                                   | 6   | 0   |

|                                                                           |    |    |
|---------------------------------------------------------------------------|----|----|
| Chief Accountant                                                          | 1  | 0  |
| Chief Specialist                                                          | 30 | 60 |
| Chief Specialist - Commandant                                             | 1  | 0  |
| Chief Specialist - Electrical Engineer                                    | 1  | 0  |
| Chief Specialist (Video-Photographer)                                     | 1  | 0  |
| Editor-In-Chief                                                           | 0  | 4  |
| Worker                                                                    | 5  | 0  |
| Head of the Parliament Apparatus                                          | 1  | 0  |
| Deputy Head of the Parliament Apparatus                                   | 2  | 0  |
| Assistant to Deputy Head of the Parliament Apparatus                      | 1  | 1  |
| Head of the Cabinet of the Chairperson of the Parliament                  | 1  | 0  |
| Deputy Head of the Cabinet of the Chairperson of the Parliament           | 0  | 1  |
| Head of the Secretariat of Deputy Chairperson of the Parliament           | 3  | 2  |
| Advisor to the Chairperson of the Parliament                              | 4  | 0  |
| Assistant to the First Deputy Chairperson of the Parliament               | 0  | 3  |
| Head of the Secretariat of the First Deputy Chairperson of the Parliament | 0  | 1  |
| Assistant to a Member of the Parliament                                   | 21 | 34 |
| Head of the Press Center - Head of the Department                         | 0  | 1  |
| Head of Budget Office                                                     | 0  | 1  |
| Plumber                                                                   | 3  | 0  |
| Staff of the Apparatus of the Parliamentary Majority                      | 0  | 6  |
| Staff of the Apparatus of the Parliamentary Minority                      | 1  | 4  |
| Chief Specialist                                                          | 29 | 65 |
| Chief Specialist (Video-Photographer)                                     | 1  | 0  |
| Chief Specialist Courier                                                  | 0  | 3  |
| Staff of the Faction Apparatus                                            | 46 | 64 |

|                                      |            |            |
|--------------------------------------|------------|------------|
| Temporary Staff                      | 42         | 12         |
| Temporary Staff - Driver             | 96         | 0          |
| Lead Specialist                      | 66         | 117        |
| Lead Specialist - Commandant         | 7          | 1          |
| Lead Specialist (Video-Photographer) | 1          | 0          |
| Lead Specialist (Editor)             | 0          | 3          |
| <b>Total</b>                         | <b>570</b> | <b>690</b> |

## CHAPTER 10. ACTIVITIES OF THE PARLIAMENTARY COUNCILS AND COMMISSIONS

### 10.1 GENDER EQUALITY COUNCIL

The Gender Equality Council was actively working on the commitments envisaged by its Action Plan. During the reporting period, three sessions of the Gender Equality Council were held. The new State Concept for Gender Equality was prepared and the Action Plan for the Gender Equality Council 2018-2020 was approved.

According to the information provided by the Committee, the Council began the implementation of Gender Impact Assessment (GIA) in the Parliament, seven parliamentary committees have undergone training on gender analysis of legislation and GIA analysis has been launched for draft laws. Moreover, the Parliamentary Budget Office developed a methodology of gender analysis of the budget in collaboration with the Gender Equality Council. This document was then sent to the Government. In 2018, the Parliament of Georgia has conducted a self-assessment, which included evaluation of gender issues within the legislature<sup>118</sup>.

In 2018, the introduction of gender quotas was discussed, but the Parliament [did not support](#) this initiative<sup>119</sup>.

In April 2018, the Council heard the report of the Department of Human Rights of the Ministry of Internal Affairs (MIA) on the prevention of abuse and violence. During 2018, the Council's Secretariat held hearings of shadow reports by the civil society. These reports were handed out to the members of the Council, although the latter has not issued any recommendations in this regard.

According to information provided by the Council, their activities on the creation and improvement of the legislative framework was as following:

- Package of legislative amendments to establish regulations on sexual harassment were prepared;

<sup>118</sup> 2018 Fulfillment Report of the Gender Equality Council's 2018-2020 Action Plan, see: <https://goo.gl/HAHS5d>

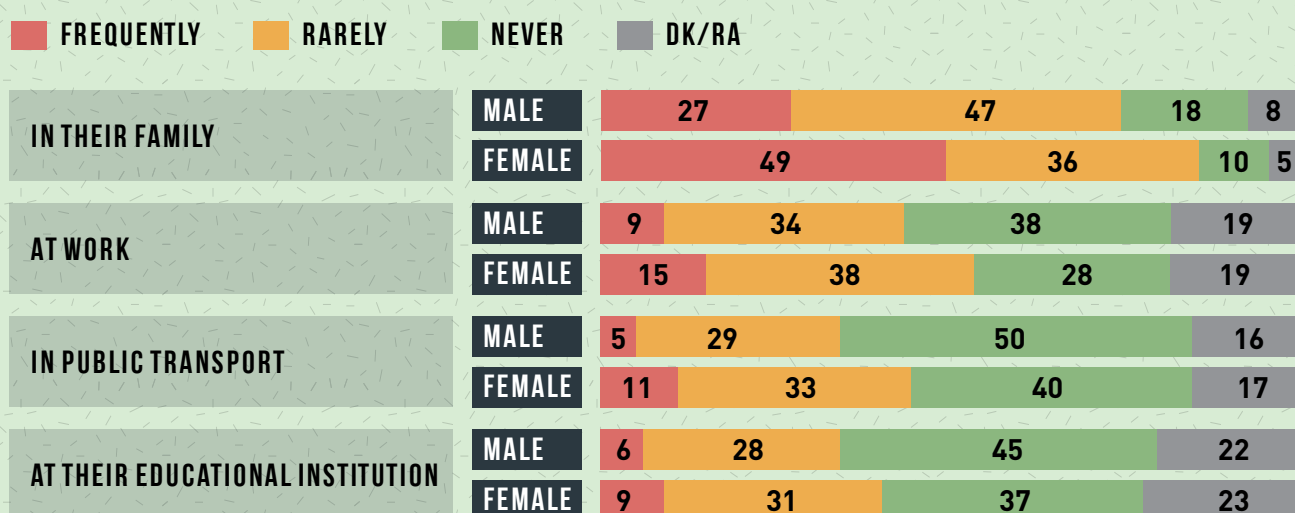
<sup>119</sup> Decree of Parliament of Georgia on the Amendments to the Election Code of Georgia. See: <https://goo.gl/rziLgV>

- The draft law supporting women's political participation has been prepared to introduce gender quotas;
- The amendments to the Labor Code were created for the purpose of strengthening of women's economic standing. Moreover, a legislative initiative on sexual harassment was prepared.

Protection of women's rights has repeatedly become a subject of discussion in the Parliament during the reporting period. Due to this, we took interest in what the public opinion is in regards to the status of women's rights.

## DIAGRAM 21. PUBLIC OPINION POLL ON THE STATUS OF WOMEN'S RIGHTS

### HOW FREQUENTLY RARELY ARE WOMEN OPPRESSED OR HARASSED ...? BY GENDER (%)

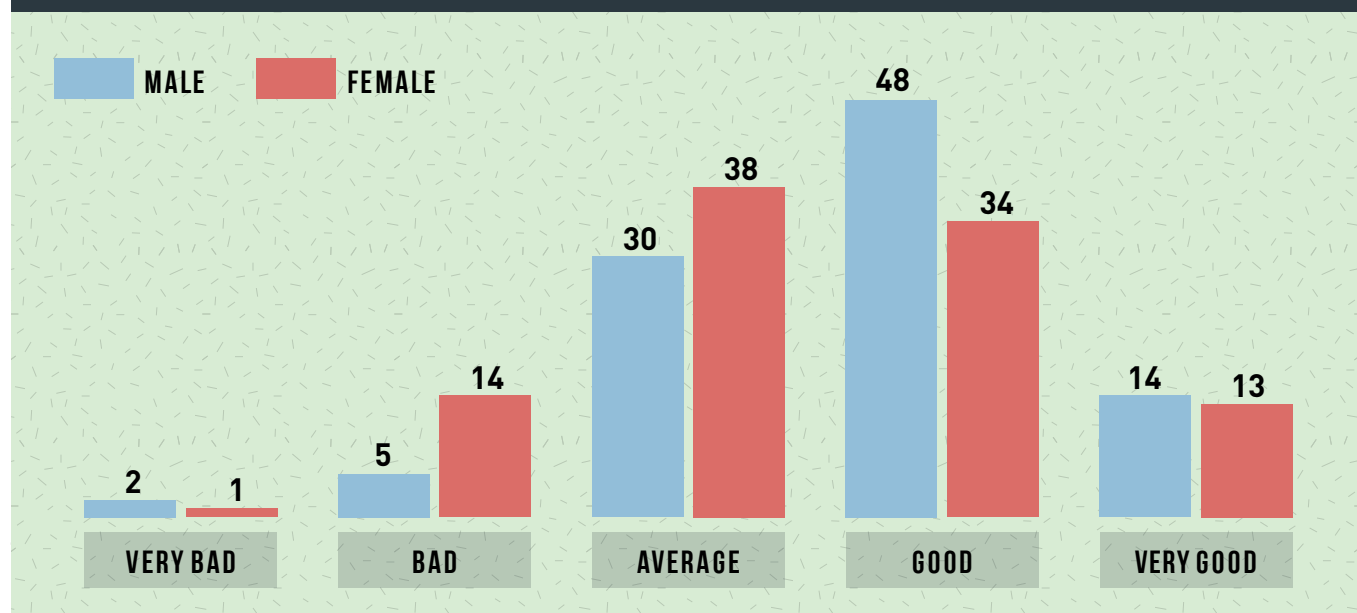


some interesting tendencies have been identified. According to the survey, almost half of the parliament's men (48%) think that the Parliament takes gender equality issues into account in legislative activity. Only 34% of female employees share this opinion. The answers of MPs and employees are not very substantially different: the average score in the case of employees is 3.53 and in case of MPs - 3.47<sup>120</sup>.

120 The self-assessment of the Parliament of Georgia, p. 34. See: <https://goo.gl/rhQV6d>

121 Source: The self-assessment of the Parliament of Georgia, p. 34 <https://goo.gl/rhQV6d>

**DIAGRAM 22<sup>121</sup>. TO WHAT EXTENT DOES THE PARLIAMENT TAKE GENDER EQUALITY ISSUES INTO ACCOUNT IN THE LAWMAKING PROCESS?**



In regards to the legislative regulation, the new regulations envisaged by the Rules of Procedure of the Parliament should be positively assessed, namely: giving the Council the right to conduct a thematic inquiry and establishing the Secretariat of the Council as a separate structural unit.<sup>122</sup>

## 10.2 OPEN GOVERNANCE PERMANENT PARLIAMENTARY COUNCIL

During the reporting period, 5 workshops and 7 public consultations were held. The Action Plan for 2018-2019 was drafted by the Permanent Parliamentary Council of the Parliament of Georgia, the members of the Consulting Group, staff members, private sector representatives and other stakeholders.<sup>123</sup>

During the reporting period 5 working groups were created, the activities of which correspond to each of the commitments under the Action Plan.

The 2018-2019 [Action Plan](#)<sup>124</sup> includes two commitments which were recommended by Transparency International Georgia:

- Posting information on the composition of consultative councils, formulation rules and activities on the parliamentary website;
- Preparation of a guideline and a video instruction on drafting of an explanatory notes and its publishing on the parliamentary website.

Along with the various commitments under the Action Plan, the Code of Ethics was prepared and presented by the Council. Moreover, the initiative of the Council members was elaborated and submitted to the Parliament on the adoption of the draft resolution “On Approval of State

122 See more information in our survey: Assessment of Gender Equality Council Activities, December 7, 2018, <https://goo.gl/31KEHc>

123 Report on the Activities of the Open Governance Permanent Parliamentary Council of Georgia, 2018 (see: <https://bit.ly/2Rgzki1>).

124 Action Plan for Georgia’s Open Parliament 2018-2019, <https://goo.gl/egs5nk>



Concept of Support for the Development of CSOs”, which was also a commitment under the Action Plan.

According to the new Rules of Procedure of the Parliament, the authority of the Council has expanded and they will be able to conduct a thematic inquiry.

The Council has also prepared an annual [report](#) on its activities.<sup>125</sup>

### **10.3 THE BOARD OF TREASURERS**

The financial activities of the Parliament are controlled by the chairperson of Parliament within his/her competence through the relevant committee, as well as through the Board of Treasurers. The Board of Treasurers is the advisory body of the Chairperson of the Parliament. Board of Treasures of the 9th convocation of the Parliament is headed by Vice Speaker Tamar Chugoshvili. The function of the Board of Treasurers is the preparation of the submissions concerning the concrete issues approved by the Parliament Bureau. In particular, the functions of the Board of Treasurers are deliberating and making decisions on the issues of salaries of employees of the factions, making decisions on providing occupancies for MPs, as well as the majority and minority staff members, etc.

During the year 2018, the Treasury Board held 16 sessions and 120 decisions were adopted.

### **10.4 INTERIM COMMISSION ON TERRITORIAL INTEGRITY AND THE FOREIGN RELATIONS**

Interim Commission on Territorial Integrity held four meetings in the reporting period. The State Minister of Georgia for Reconciliation and Civil Equality Ketevan Tsikhelashvili presented a report on the government’s initiative “Step for a Better Future”. The Commission, together with the Foreign Relations Committee, has heard a closed hearing by Deputy Minister of Foreign Affairs David Dondua on the non-recognition policy of Georgia. Moreover, within the framework of the sessions, the Parliament of Georgia held a hearing on the Resolution of the Parliament of Georgia on the strict breach of human rights in Abkhazia and Tskhinvali Region and the Otkhozoria - Tatunashvili List.

### **10.5 INTERIM COMMISSION ON THE STATE AUDIT OFFICE’S FINANCIAL AUDIT OF 2017**

In March 2018, the Parliament [established](#) the Temporary Commission for the State Audit Office’s 2017 Financial Audit, within the framework of the Rules of Procedure. The Commission was established with 16 members and for a period of 3 months. The Commission prepared the relevant report and [submitted](#) to the Parliament.

### **10.6 PARLIAMENTARY COMMISSION ON CONSTITUTIONAL**

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125 Annual Report on the Activities of the Open Governance Permanent Parliamentary Council of Georgia, 2018, <https://goo.gl/AwoV6X>

## HARMONIZATION<sup>126</sup>

On March 19, 2018, the Parliament established a Parliamentary Commission on Constitutional Harmonization, the purpose of which was to coordinate the process of harmonization. The Council [consisted](#) of 22 members. It was also determined that representatives of the government, academic circles and non-governmental organizations could participate in the work of the Commission. The Commission prepared a [list](#) of the legislative acts that required amendments due to the new Constitution. During the reporting period, the Commission held 4 meetings.

## CHAPTER 11. WORK OF THE PARLIAMENTARY BUDGET OFFICE

Parliamentary Budget Office is set up within the Parliament of Georgia to provide financial, budgetary and economic analysis.

212 legislative initiatives were submitted to the Parliamentary Budget Office, which prepared relevant conclusions. Moreover, the Parliamentary Budget Office was addressed with 110 requests by the initiators of laws to present relevant financial analysis.

With the support of the USAID Good Governance Initiative (GGI), the Working Group established by the Environmental Protection and Natural Resources Committee and the Parliamentary Budget Office prepared a Regulatory Impact Assessment (RIA) document on the “social cut” reform. The Parliamentary Budget Office was also involved in the Working Group set up within the Sport and Youth Affairs Committee, which worked on the RIA and Gender Impact Assessment (GIA) documents for the draft law on the physical education and sports.

## CHAPTER 12. ACTIVITIES OF THE MPS

Transparency International Georgia assessed the activities of the MPs with three main criteria:

1. Frequency of speeches made at the plenary sessions by the MPs: making statements, asking questions, making remarks on bills;
2. Use of the right of legislative initiative by MPs;
3. Remarks made by the MPs on draft laws.

We also present to you the information on MPs’ work trips.

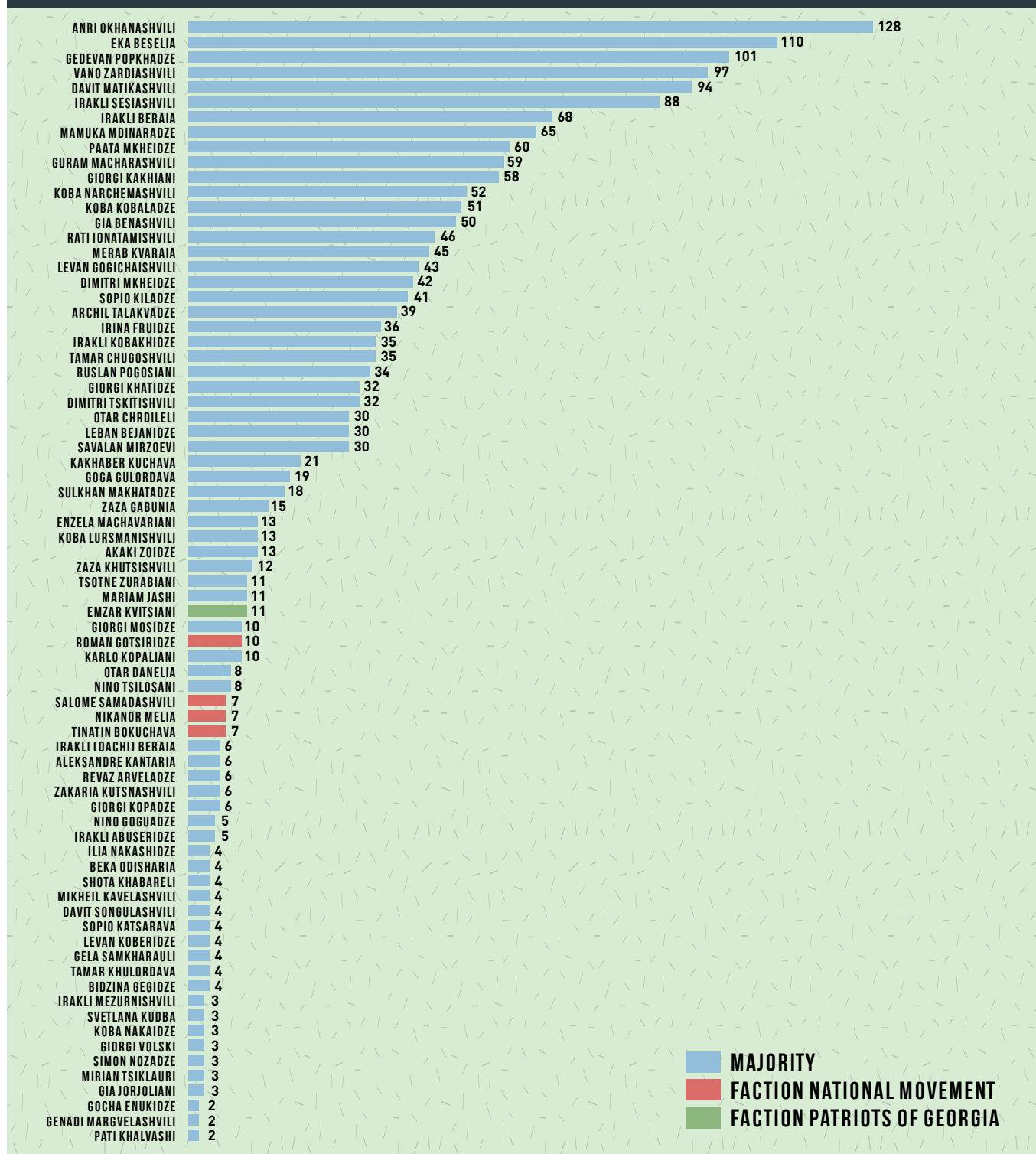
### 12.1 NUMBER OF INITIATED LAWS AND THEIR AUTHORS

During the reporting period, **93** MPs used their right to make a legislative initiative. In 2017, 92 MPs used this right.

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<sup>126</sup> This commission was not another temporary commission envisaged by the Rules of Procedure in force during the reporting period

**DIAGRAM 23. NUMBER OF INITIATED LAWS AND THEIR AUTHORS**



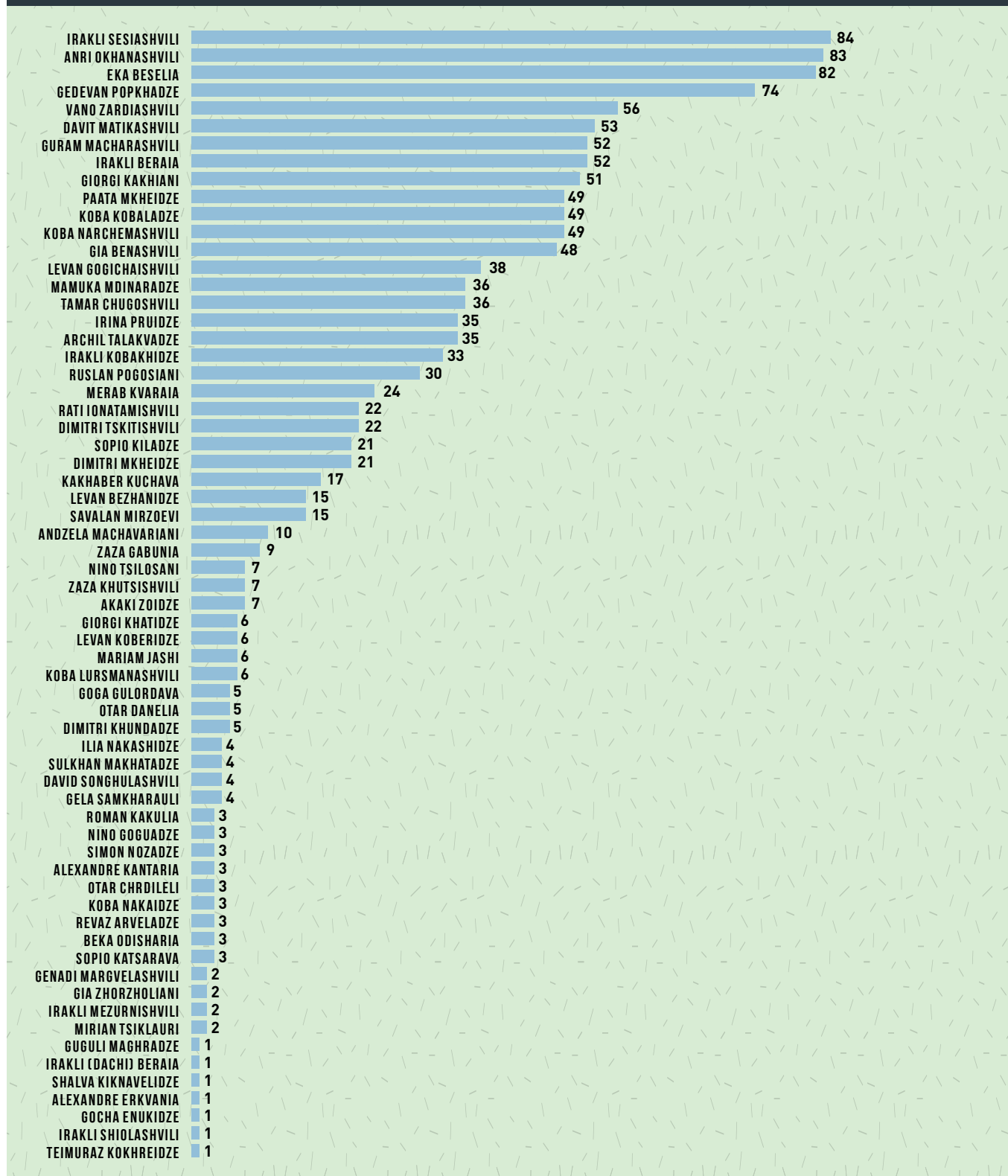
Only one draft law was initiated by 13 MPs from the majority<sup>127</sup>, 4 MPs from the minority<sup>128</sup> and 1 MP from the Patriots of Georgia faction.<sup>129</sup>

## 12.2 NUMBER OF ADOPTED LAWS AND THEIR AUTHORS

127 These are: Giorgi Gachechiladze, Irakli Kakhubia, Gogi Meshveliani, Shalva Kikvanelidze, Aleksandre Erkvamia, Zviad Kvachantiradze, Ivliane Tsulaia, Irakli Shiolashvili, Kakhaber Okriashvili, Beka Natslishvili, Erekle Tripolski, Zaza Papuashvili and Teimuraz Kokhreidze.

128 These are: Sergi Kapanadze, Giorgi Kandelaki, Giorgi Tugushi and Irakli Abesadze.

129 Irma Inashvili

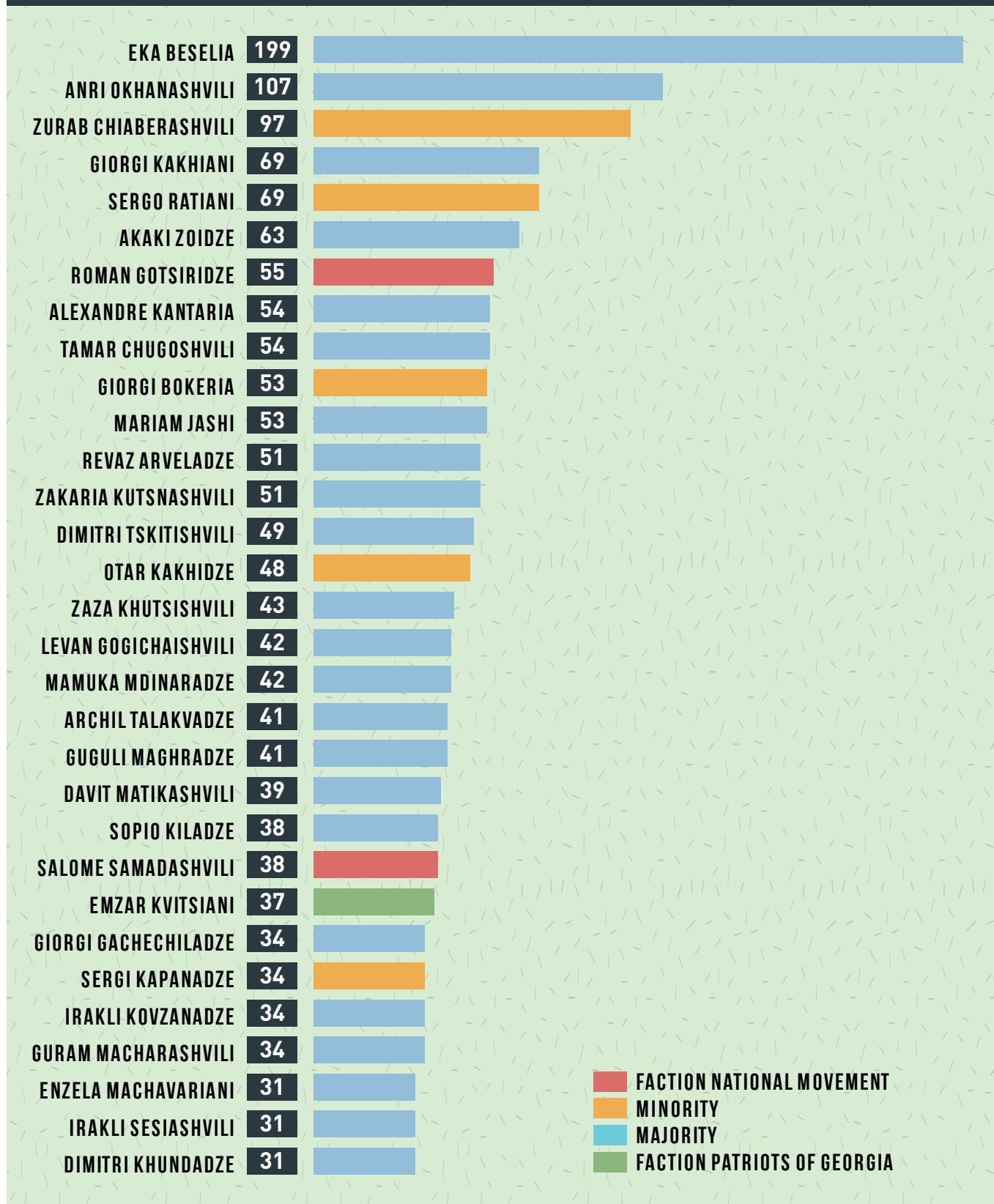
**DIAGRAM 24. NUMBER OF ADOPTED LAWS AND THEIR AUTHORS<sup>130</sup>**

## 12.3 NUMBER OF PUBLIC SPEECHES AT PLENARY SESSIONS

<sup>130</sup> Note: The number of laws adopted, which were initiated by the MPs, amounts to 257, because they are counted by the number of adopted law. Here the information is presented on the initiation of each law by MPs and other registered legislative initiatives

120 MPs used their right to make a public speech at a plenary session (making a statement, asking a question, expressing an opinion about the draft law or other issue).

**DIAGRAM 25. NUMBER OF PUBLIC SPEECHES AT PLENARY SESSIONS**



(making a statement, asking a question, expressing an opinion about the draft law):

### **Majority**

- Eka Beselia - 199
- Anri Okhanashvili - 107
- Giorgi Kakhiani - 69

### **Minority**

- Zurab Chiaberashvili - 97
- Sergo Ratiani - 69
- Giorgi Bokeria - 53

### **Faction National Movement**

- Roman Gotsirdze - 55

30 MPs haven't used their right of speech at all:

- Levan Bezhanidze (Majority)
- Ruslan Gajievi (Majority)
- Elguja Gotsiridze (Majority)
- Makhir Darzievi (Majority)
- Mukhran Vakhtangadze (Majority)
- Tsotne Zurabiani (Majority)
- Giorgi Totladze (Majority)
- Edisher Toloraia (Majority)
- Zaza Kedelashvili (Minority)
- Shalva Kiknavelidze (Majority)
- Giorgi Kopadze (Majority)
- Teimuraz Kokhreidze (Majority)
- Ioseb Makrakhidze (Majority)
- Samvel Manukiani (Majority)
- Savalan Mirzoevi (Majority)
- Gela Miqadze (Faction "Georgian Patriots")
- Enzel Mkoiani (Majority)

- Roman Muchiashvili (Majority)
- Tamaz Naveriani (Majority)
- Koba Nakopia (Faction “National Movement”)
- Ramaz Nikolaishvili (Minority, Independent MP)
- Dimitri Samkharadze (Majority)
- Azer Suleimanovi (Faction “National Movement”)
- Giorgi Gviniashvili (Minority)
- Goderdzi Chankseliani (Majority)
- Archil Khabadze (Majority)
- Pati Khalvashi (Majority)
- Irakli Khakhubia (Majority)
- Tengiz Khubuluri (Majority)
- Victor Japaridze (Majority).

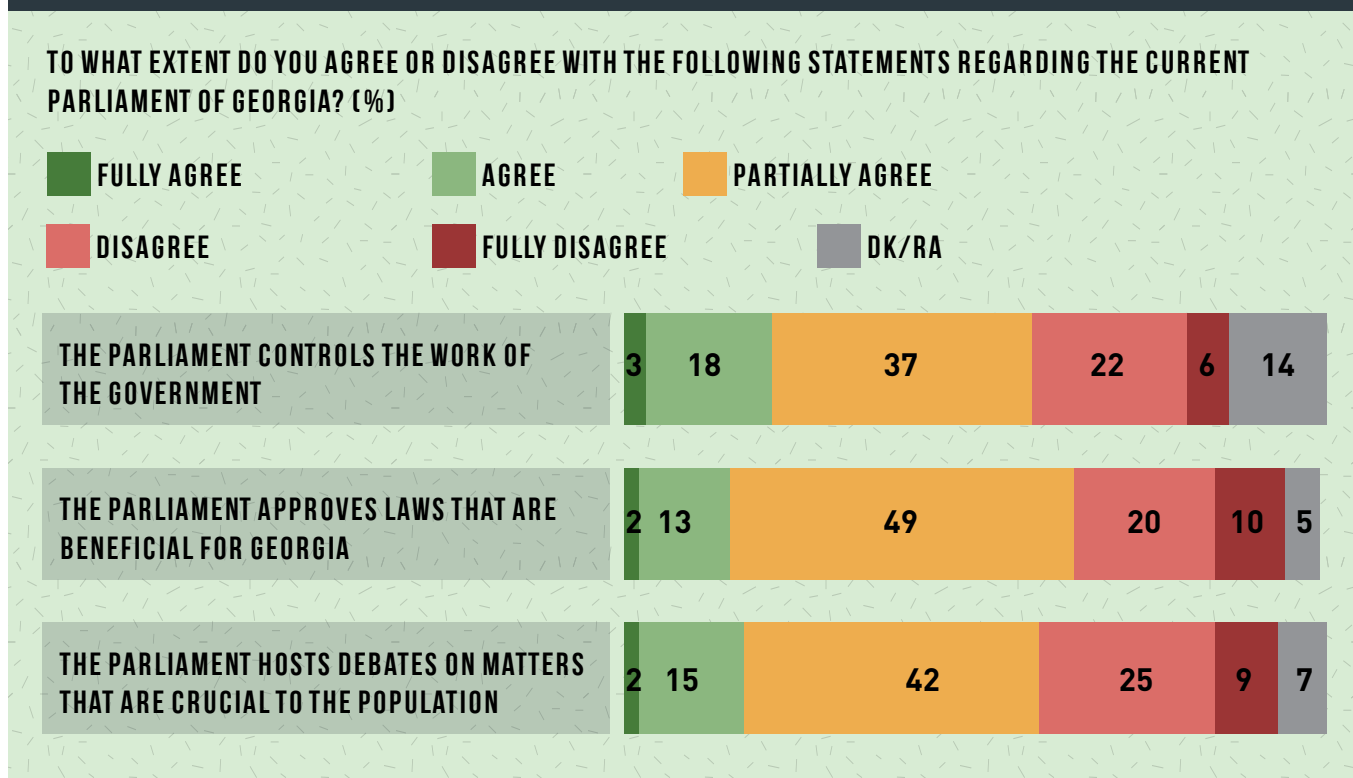
From the 9<sup>th</sup> convocation of the Parliament to December 31, 2018, the following MPs haven't used their right to a speech:

- Levan Bezhanidze (Majority)
- Ruslan Gajievi (Majority)
- Elguja Gotsiridze (Majority)
- Makhir Darzievi (Majority)
- Mukhran Vakhtangadze (Majority)
- Teimuraz Kokhreidze (Majority)
- Giorgi Totladze (Majority)
- Giorgi Kopadze (Majority)
- Ioseb Makrakhidze (Majority)
- Samvel Naveriani (Majority)
- Roman Muchiashvili (Majority)
- Tamaz Naveriani (Majority)
- Dimitri Samkharadze (Majority)
- Goderdzi Chankseliani (Majority)

- Irakli Khakhubia (Majority)
- Victor Japaridze (Majority)

Transparency International Georgia took interest in the public attitude towards the debates held in the parliament and the legislature's oversight over the government. According to the public opinion poll, the public holds the least favourable view of the debates held in the Parliament.

**DIAGRAM 26. PUBLIC OPINION POLLS ON THE ACTIVITIES OF THE MPS**

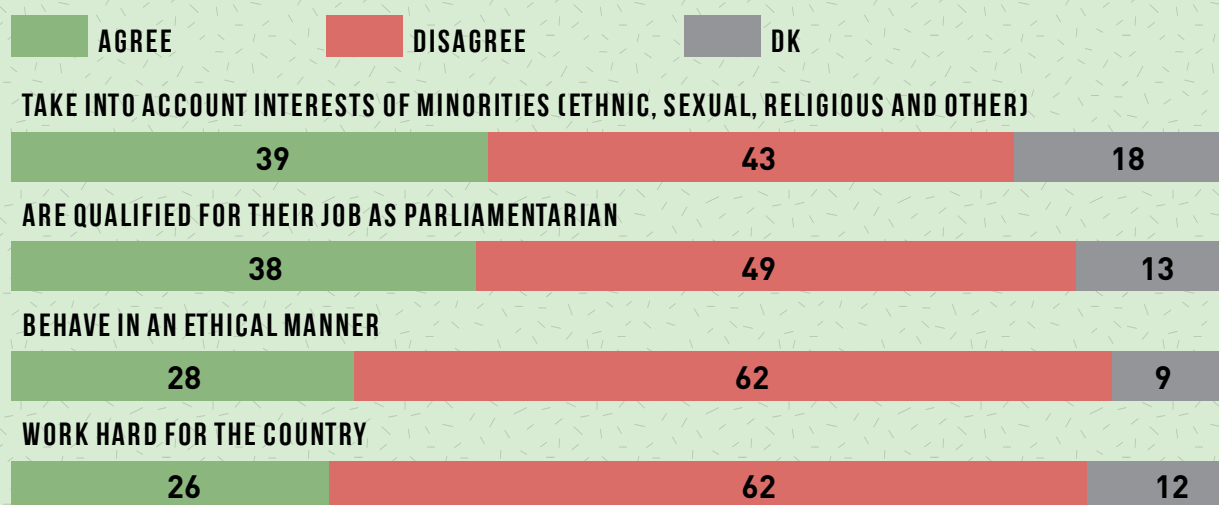


It is interesting to see how the public is concerned about the interests of the Member of Parliament and their ethical behavior. In this regard, we present you the results of the public opinion poll conducted by the National Democratic Institute (NDI).



## DIAGRAM 27. PUBLIC OPINION POLLS ON THE ACTIVITIES OF THE MPS

OVERALL, DO YOU AGREE OR DISAGREE THAT MAJORITY OF MPS IN GEORGIA ...? (Q.29)



## 12.4 REMARKS MADE BY MPS ON DRAFT LAWS <sup>131</sup>

One more indicator of MP's activity is the number of remarks made on draft laws, which are attached to the draft law and posted on the parliamentary website. In the draft laws adopted in 2018, there were a total of **85** remarks made by MPs, while committees made a total of 827 remarks.

Chart 8. Remarks made by MPs

| Author of the Remark | Affiliation | Number of remarks | Taken into account |
|----------------------|-------------|-------------------|--------------------|
| Eka Beselia          | Majority    | 19                | 19                 |
| Irakli Kobakhidze    | Majority    | 13                | 13                 |
| Gedevan Popkhadze    | Majority    | 10                | 9                  |
| Tamar Chugoshvili    | Majority    | 5                 | 4                  |
| Kakhaber Kuchava     | Majority    | 4                 | 4                  |
| Ivliane Tsulaia      | Majority    | 4                 | 4                  |

<sup>131</sup> Based on the information from the Parliament's website

|                      |          |   |   |
|----------------------|----------|---|---|
| Akaki Zoidze         | Majority | 4 | 4 |
| Guguli Maghradze     | Majority | 3 | 3 |
| Mirian Tsiklauri     | Majority | 3 | 3 |
| Bidzina Gegidze      | Majority | 3 | 3 |
| Irakli Sesiashvili   | Majority | 2 | 2 |
| Aleksandre Kantaria  | Majority | 2 | 2 |
| Khatuna Gogorishvili | Minority | 2 | 2 |
| Guram Macharashvili  | Majority | 2 | 2 |
| Paata Kvijinadze     | Majority | 2 | 2 |
| Koba Narchemashvili  | Majority | 2 | - |
| Giorgi Khatidze      | Majority | 1 | 1 |
| Revaz Arveladze      | Majority | 1 | 1 |
| Zakaria Kutsnashvili | Majority | 1 | 1 |
| Vano Zardiashvili    | Majority | 1 | - |
| Gogi Meshveliani     | Majority | 1 | 1 |
| Dimitri Khundadze    | Majority | 1 | 1 |
| Nino Goguadze        | Majority | 1 | 1 |
| Mariam Jashi         | Majority | 1 | 1 |
| Zurab Chiaberashvili | Minority | 1 | 1 |
| Gia Jorjoliani       | Majority | 1 | 1 |

### Public Opinion Poll Results on the Activities of the MPs

Transparency International Georgia took interest in how the Georgian citizens assess the work of the MPs. The public opinion results show how positively or negatively the public assesses the work of the MPs.

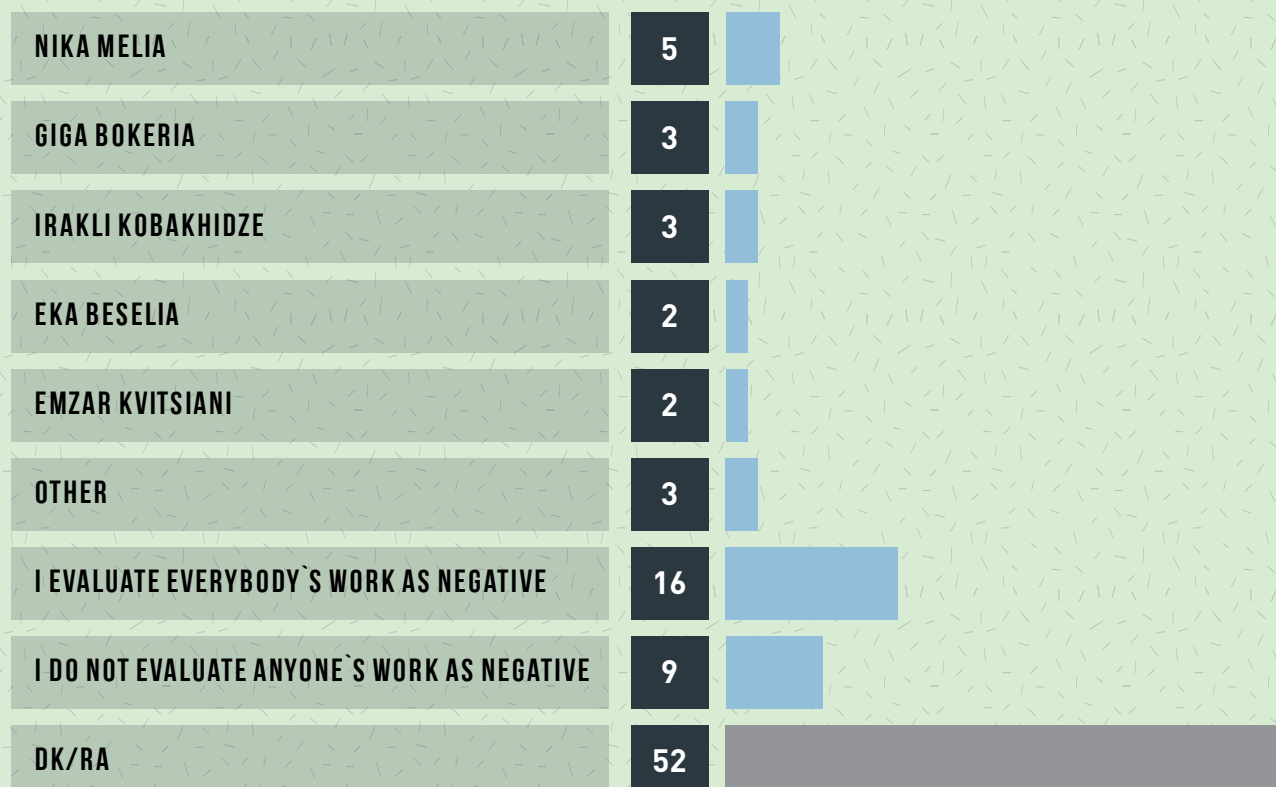
## DIAGRAM 28. PUBLIC OPINION POLL RESULTS ON THE WORK OF THE MPS THAT WAS POSITIVELY ASSESSED

PLEASE NAME THE MEMBER OF THE GEORGIAN PARLIAMENT WHOSE WORK YOU EVALUATE AS THE MOST POSITIVE (%)



## DIAGRAM 29. PUBLIC OPINION POLL RESULTS ON THE WORK OF THE MPS THAT WAS NEGATIVELY ASSESSED

PLEASE NAME THE MEMBER OF THE GEORGIAN PARLIAMENT WHOSE WORK YOU EVALUATE AS THE MOST NEGATIVE (%)



## 12.5 MPS' WORK TRIPS

The [decree of the Chairman of Parliament<sup>132</sup>](#) defines the work trips of the parliamentary delegations (including invited experts and advisors), members of Parliament and public servants of the Parliamentary Staff. The Chairman of the Parliament, or the First Deputy Chairperson or Deputy Chairperson in his absence, considers and makes a decision on the work trip of the parliamentary delegation and Members of Parliament. Members of the Parliament and the public servants of the administration are obliged to fill up a work trip form a week prior to their departure, to indicate the purpose and basis of the trip, place of travel, and other work trip expenses.

**106 MPs** were on a work trip and the expenses incurred from the budget amounted to **GEL 1 644 463.34**.

We present you with information about the number and expenses of the work trips, including the expenses and co-financing of the Parliament. It is noteworthy that in some cases the number and duration of work trips are based on the position of the MP or the work of the committee.

Chart 9. Number of MPs' work trips during the reporting period

| Member of the Parliament | Affiliation | Number | Expenses  |
|--------------------------|-------------|--------|-----------|
| Tsereteli Giorgi         | Minority    | 29     | 126856.92 |
| Beselia Eka              | Majority    | 23     | 77742.69  |
| Katsarava Sophie         | Majority    | 19     | 73387.85  |
| Goguadze Nino            | Majority    | 18     | 59914.67  |
| Kandelaki Giorgi         | Minority    | 17     | 56674.46  |
| David Bakradze           | Minority    | 16     | 61494.62  |
| Khulordava Tamar         | Majority    | 15     | 46213.3   |
| Tskitishvili Dmitry      | Majority    | 15     | 36952.79  |
| Kapanadze Sergi          | Minority    | 14     | 28644.46  |
| Mosidze Giorgi           | Majority    | 14     | 25201.43  |
| Chugoshvili Tamar        | Majority    | 14     | 84966.83  |
| Beraia Irakli            | Majority    | 14     | 39744.04  |
| Kobakhidze Irakli        | Majority    | 13     | 86859.87  |

132 According to the Rules of Reimbursement of Work Trip Expenses of Members of the Parliament and Parliamentary Staff as approved on July 3, 2017 (№217/3) Decree of the Chairperson of the Parliament

|                      |                             |    |          |
|----------------------|-----------------------------|----|----------|
| Nikolaishvili Ramaz  | Minority                    | 11 | 19280.69 |
| Sesiashvili Irakli   | Majority                    | 11 | 34918.11 |
| Pruidze Irina        | Majority                    | 10 | 22948.76 |
| Kiladze Sophie       | Majority                    | 10 | 37350.63 |
| Danelia Otar         | Majority                    | 9  | 14399.4  |
| Kvachantiradze Zviad | Majority                    | 9  | 38094.34 |
| Dzidziguri Zviad     | Majority                    | 8  | 21574.61 |
| Bokuchava Tinatin    | Faction "National Movement" | 8  | 4784.54  |
| Popkhadze Gedevan    | Majority                    | 8  | 16144.9  |
| Zoidze Akaki         | Majority                    | 7  | 12962.85 |
| Odisharia Beka       | Majority                    | 7  | 20152.61 |
| Volsky Giorgi        | Majority                    | 7  | 26439.09 |
| Kovzanadze Irakli    | Majority                    | 7  | 8155.73  |
| Talakvadze Archil    | Majority                    | 7  | 18985.5  |
| Maghradze Guguli     | Majority                    | 7  | 10303.71 |
| Kuchava Kakhaberi    | Majority                    | 6  | 9103.99  |
| Matikashvili David   | Majority                    | 6  | 34147.63 |
| Kakhiani Giorgi      | Majority                    | 6  | 9092.35  |
| Samadashvili Salome  | Faction "National Movement" | 5  | 13902.9  |
| Tsilosani Nino       | Majority                    | 5  | 15476.24 |
| Kutsnashvili Zakaria | Majority                    | 5  | 9610.89  |
| Jashi Mariam         | Majority                    | 5  | 18842.26 |
| Ionatamishvili Rati  | Majority                    | 5  | 24130.11 |
| Zaradiashvili Vano   | Majority                    | 4  | 19407.57 |

|                       |                             |   |          |
|-----------------------|-----------------------------|---|----------|
| Okhanashvili Anri     | Majority                    | 4 | 12870.9  |
| Zurabiani Tsotne      | Majority                    | 4 | 5333.95  |
| Irakli Mezurnishvili  | Majority                    | 4 | 26370.14 |
| Chiaberashvili Zurab  | Minority                    | 4 | 14964.36 |
| Gabunia Zaza          | Majority                    | 4 | 7525.7   |
| Marshania Ada         | Faction “Georgian Patriots” | 4 | 8608.89  |
| Margvelashvili Genady | Majority                    | 3 | 10448.89 |
| Mdinaradze Mamuka     | Majority                    | 3 | 10483.86 |
| Nozadze Simeon        | Majority                    | 3 | 9806.31  |
| Bezhanidze Levan      | Majority                    | 3 | 15587.3  |
| Koberidze Levani      | Majority                    | 3 | 8190.27  |
| Chikovani Mamuka      | Minority                    | 3 | 8769.45  |
| Benashvili Gia        | Majority                    | 3 | 5300.55  |
| Kakhidze Otar         | Minority                    | 3 | 7448.85  |
| Mkheidze Dimitri      | Majority                    | 3 | 13868.9  |
| Gulordava Goga        | Majority                    | 3 | 5784.51  |
| Daseni Isko           | Majority                    | 3 | 6959.5   |
| Lursmanashvili Koba   | Majority                    | 3 | 7691.88  |
| Natsvlshvili Beka     | Majority                    | 3 | 8279.72  |
| Gachechiladze Giorgi  | Majority                    | 3 | 9849.54  |
| Tugushi Giorgi        | Minority                    | 3 | 16737.44 |
| Khundadze Dimitri     | Majority                    | 3 | 12085.05 |
| Khatidze George       | Majority                    | 3 | 8787.53  |
| Okriashvili Kakhaberi | Majority                    | 2 | 3020.53  |

|                      |                             |   |          |
|----------------------|-----------------------------|---|----------|
| Mkoiani Enzeli       | Majority                    | 2 | 3015.98  |
| Gotsiridze Roman     | Faction “National Movement” | 2 | 1216.96  |
| Kiknavelidze Shalva  | Majority                    | 2 | 3678.43  |
| Khoshtaria Elene     | Minority                    | 2 | 6126.66  |
| Gegidze Bidzina      | Majority                    | 2 | 3072.07  |
| Bokeria Giorgi       | Minority                    | 2 | 4799.8   |
| Kvaraia Merab        | Majority                    | 2 | 2918.18  |
| Mkheidze Paata       | Majority                    | 2 | 4773.23  |
| Songhulashvili David | Majority                    | 2 | 10023.79 |
| Machavariani Enzela  | Majority                    | 2 | 6858.96  |
| Gajiev Ruslan        | Majority                    | 2 | 2833.29  |
| Abuseridze Irakli    | Majority                    | 2 | 11472.7  |
| Pogosian Ruslan      | Majority                    | 2 | 2597.09  |
| Abesadze Irakli      | Minority                    | 2 | 890.86   |
| Kavelashvili Mikheil | Majority                    | 2 | 8587.52  |
| Macharashvili Guram  | Majority                    | 2 | 6046.85  |
| Chichinadze Givi     | Majority                    | 2 | 1496.03  |
| Khabelov Leri        | Majority                    | 1 | 899.8    |
| Chichinadze David    | Faction “Georgian Patriots” | 1 | 3733.66  |
| Mirzoevi Savalani    | Majority                    | 1 | 642.54   |
| Gogorishvili Khatuna | Minority                    | 1 | 323.59   |
| Enukidze Gocha       | Majority                    | 1 | 2745.05  |
| Mikeladze Grigol     | Majority                    | 1 | 3010.42  |
| Tsulaia Ivliane      | Majority                    | 1 | 2716.42  |

|                      |          |   |         |
|----------------------|----------|---|---------|
| Kvizhinadze Paata    | Majority | 1 | 367.69  |
| Keburia Lela         | Minority | 1 | 367.69  |
| Kobiashvili Levan    | Majority | 1 | 2835.38 |
| Kobaladze Koba       | Majority | 1 | 3673.86 |
| Nakashidze Ilia      | Majority | 1 | 553.13  |
| Makhatadze Sulkhan   | Majority | 1 | 3685.13 |
| Kakulia Roman        | Majority | 1 | 1454    |
| Gunava Tengiz        | Minority | 1 | 1410.62 |
| Ratiani Sergo        | Minority | 1 | 4613.28 |
| Begadze Giorgi       | Majority | 1 | 1097.21 |
| Manukian Samvel      | Majority | 1 | 2464.49 |
| Khabareli Shota      | Majority | 1 | 6555.04 |
| Nadirashvili Irma    | Minority | 1 | 1074    |
| Damenia Lasha        | Minority | 1 | 306.88  |
| Kopaliani Karlo      | Majority | 1 | 306.88  |
| Totladze Giorgi      | Majority | 1 | 306.88  |
| Neveriani Tamaz      | Majority | 1 | 1171.81 |
| Gogichaishvili Levan | Majority | 1 | 1296.85 |
| Bolkvadze Anzor      | Majority | 1 | 1670.64 |
| Papuashvili Zaza     | Majority | 1 | 2401.25 |
| Samkharauli Gela     | Majority | 1 | 2733.39 |

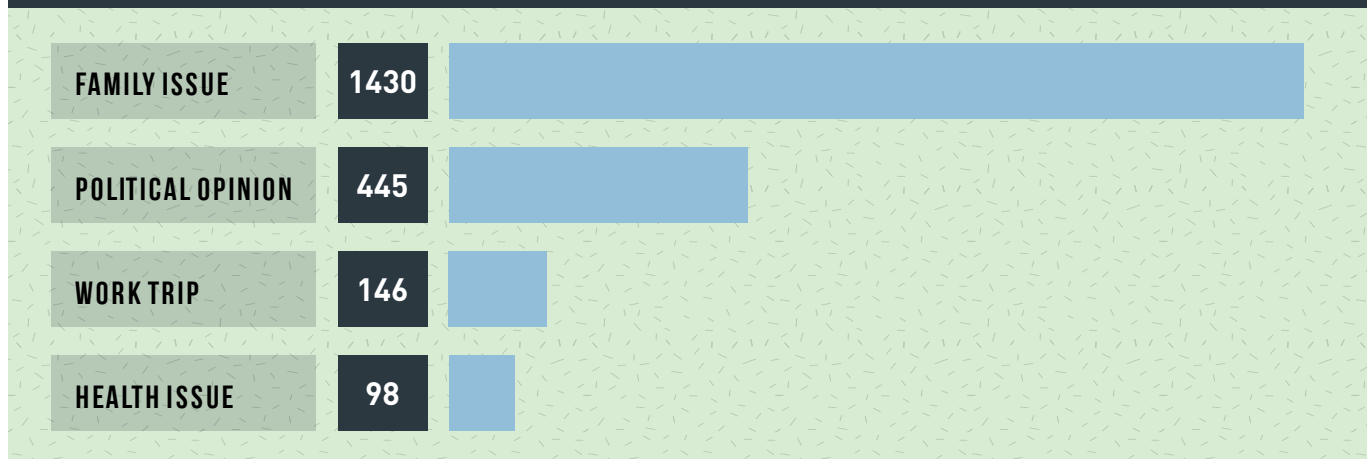


# CHAPTER 13. PARTICIPATION OF MPS IN PLENARY SESSIONS AND COMMITTEES, ISSUE OF DISCIPLINARY RESPONSIBILITY

MPs' participation in parliamentary sessions, as it was the case during the previous convocation, remains a problematic issue in 2018<sup>133</sup>. Along with participation in sessions, there is an issue of starting the sessions on time. Moreover, the Parliament did not approve the budget due to lack of [quorum](#) at the plenary session on December 12<sup>134</sup>.

During the reporting period, there were **1879** cases of justified absence from plenary sessions. Not a single MP had 10% of his/her salary withdrawn for an unjustified absence and no disciplinary actions were imposed on the MPs for unjustified absence during the reporting period.

DIAGRAM 30. NUMBER OF JUSTIFIED ABSENCES FROM PLENARY SESSIONS FROM THE MOMENT OF RECOGNITION OF THE 9TH CONVOCATION OF THE PARLIAMENT, INCLUDING DECEMBER 31, 2017.



## 13.1 JUSTIFIED ABSENCE FROM PLENARY AND COMMITTEE SESSIONS

In the first year of the 9<sup>th</sup> convocation of the Parliament, there were **1879** cases of justified absence, and **1500** out of these were due to family issues.

133 The participation of the MPs in the sessions and absence due to family issues was problematic in the 8<sup>th</sup> convocation of the Parliament. In particular, **4100** justified absences from the plenary sessions out of the total of **5913** cases were due to family issues.

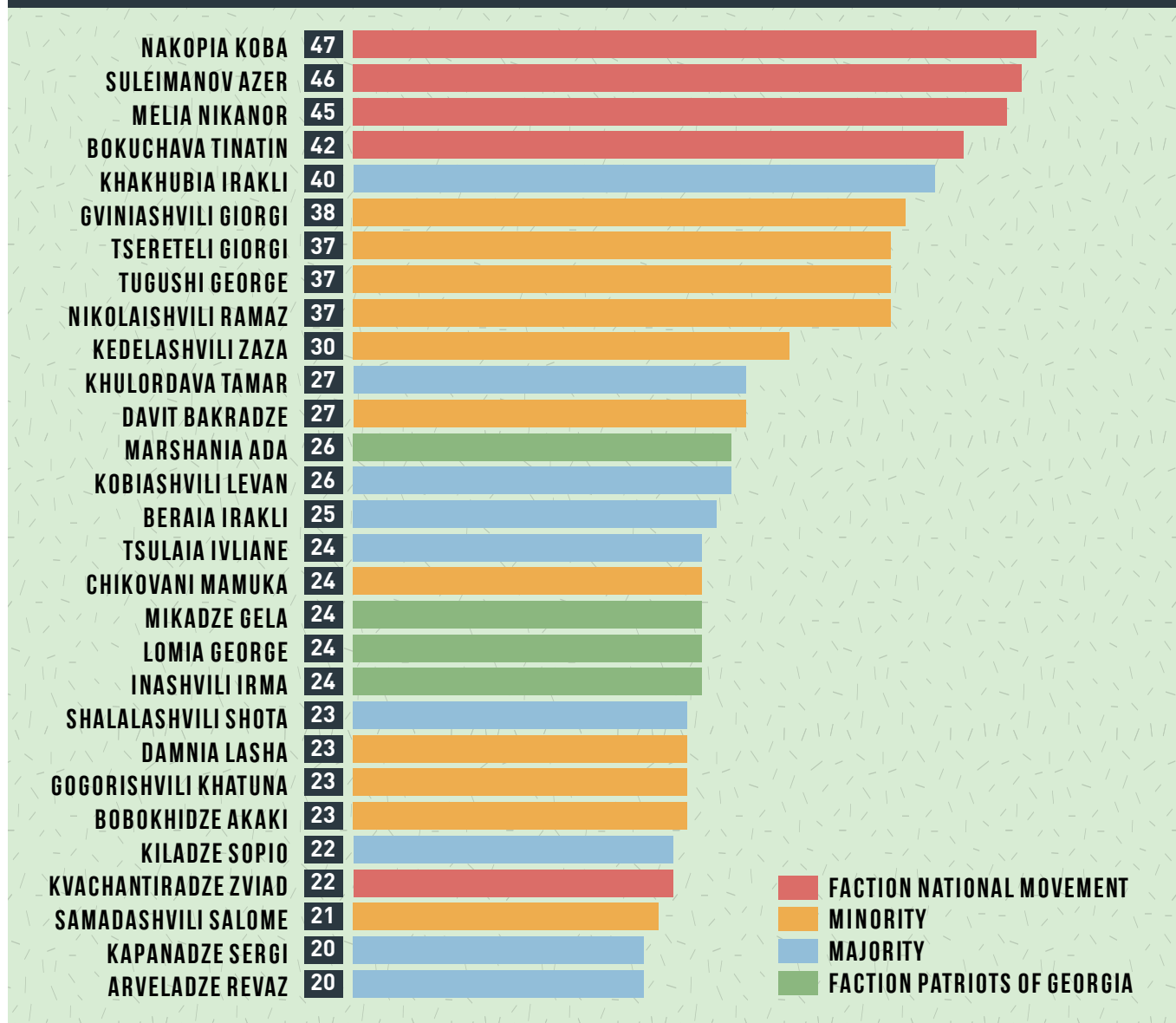
134 The Parliament didn't approve the budget due to lack of quorum, 12.12.2018, <http://netgazeti.ge/news/328206/>

## DIAGRAM 31. NUMBER OF JUSTIFIED ABSENCES



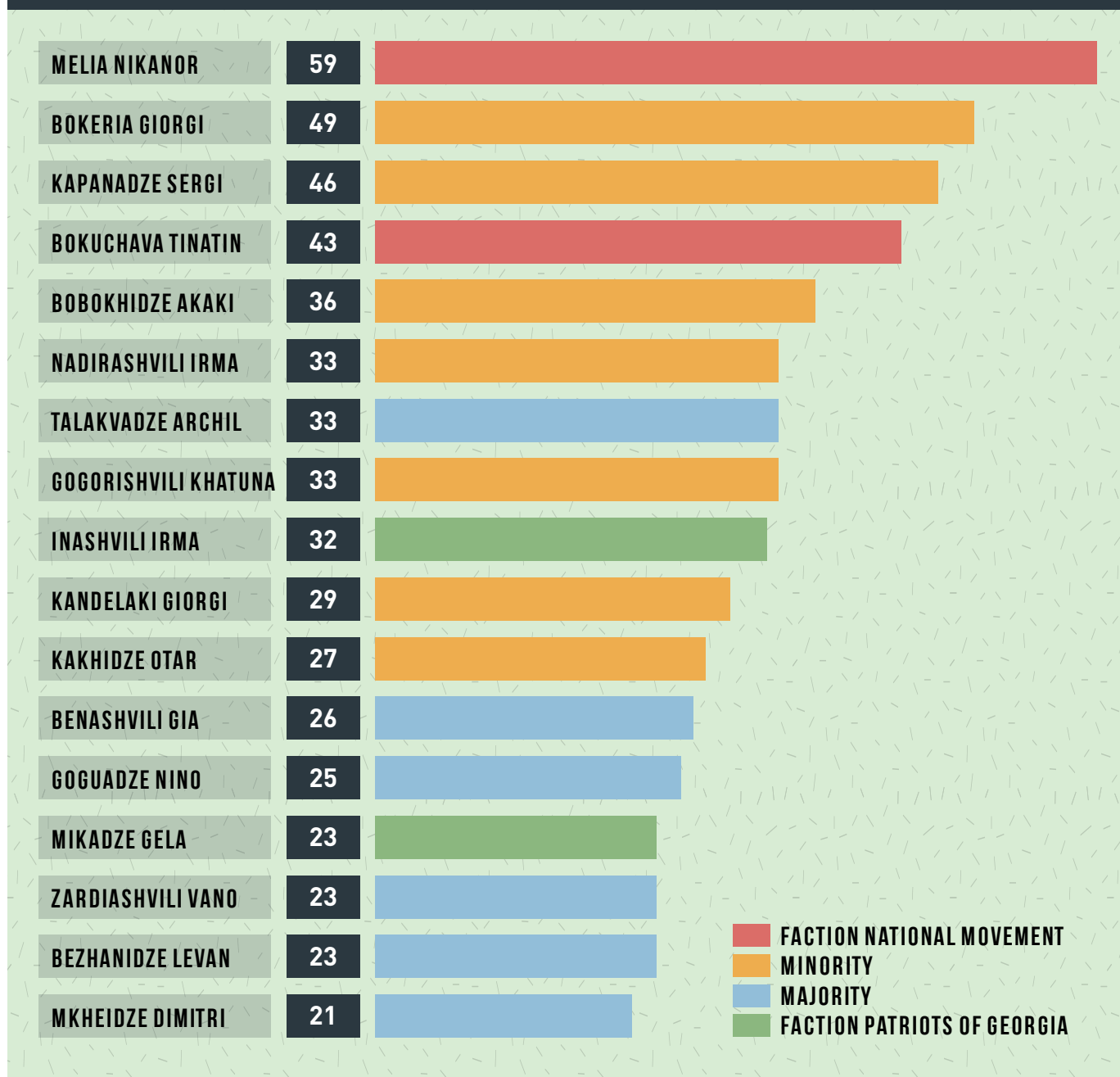
During the reporting period, as well during the first year of the 9<sup>th</sup> convocation, Koba Nakopia had the most justified absences (62) from plenary sessions (Faction National Movement).

## DIAGRAM 32. JUSTIFIED ABSENCES FROM PLENARY SESSIONS (20 AND MORE ABSENCES)



The members of the opposition are still represented in large in the statistics for justified absences from plenary sessions.

**DIAGRAM 33. JUSTIFIED ABSENCES FROM COMMITTEE SESSIONS  
(20 AND MORE ABSENCES)**

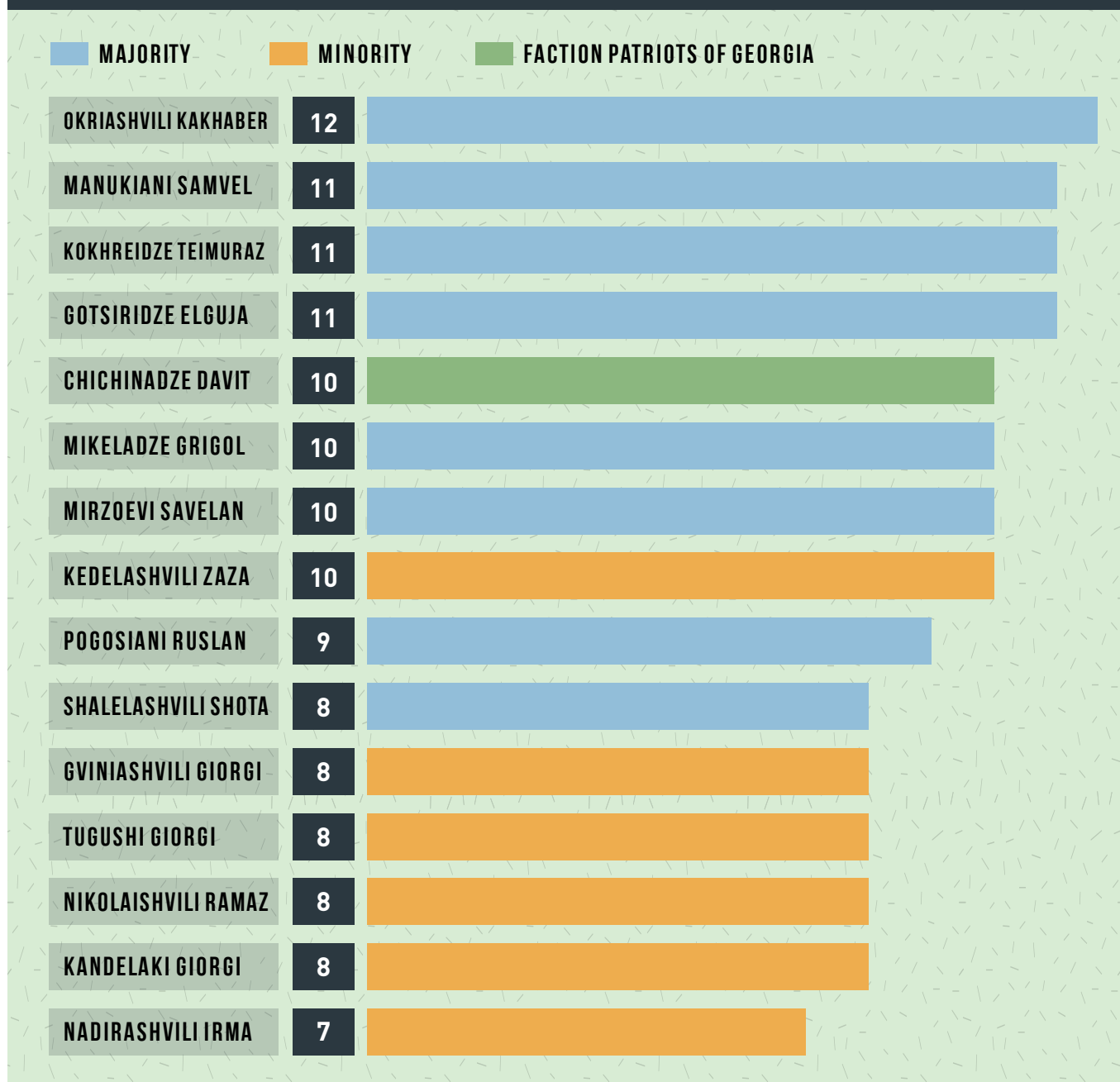


## 13.2 UNJUSTIFIED ABSENCES FROM PLENARY AND COMMITTEE SESSIONS

In the reporting period, the following MPs had the most unjustified absences for plenary sessions:

- Kakhaber Okriashvili (Majority) - 12
- Samvel Manukyan (Majority) - 11
- Teimuraz Kokhreidze (Majority) - 11

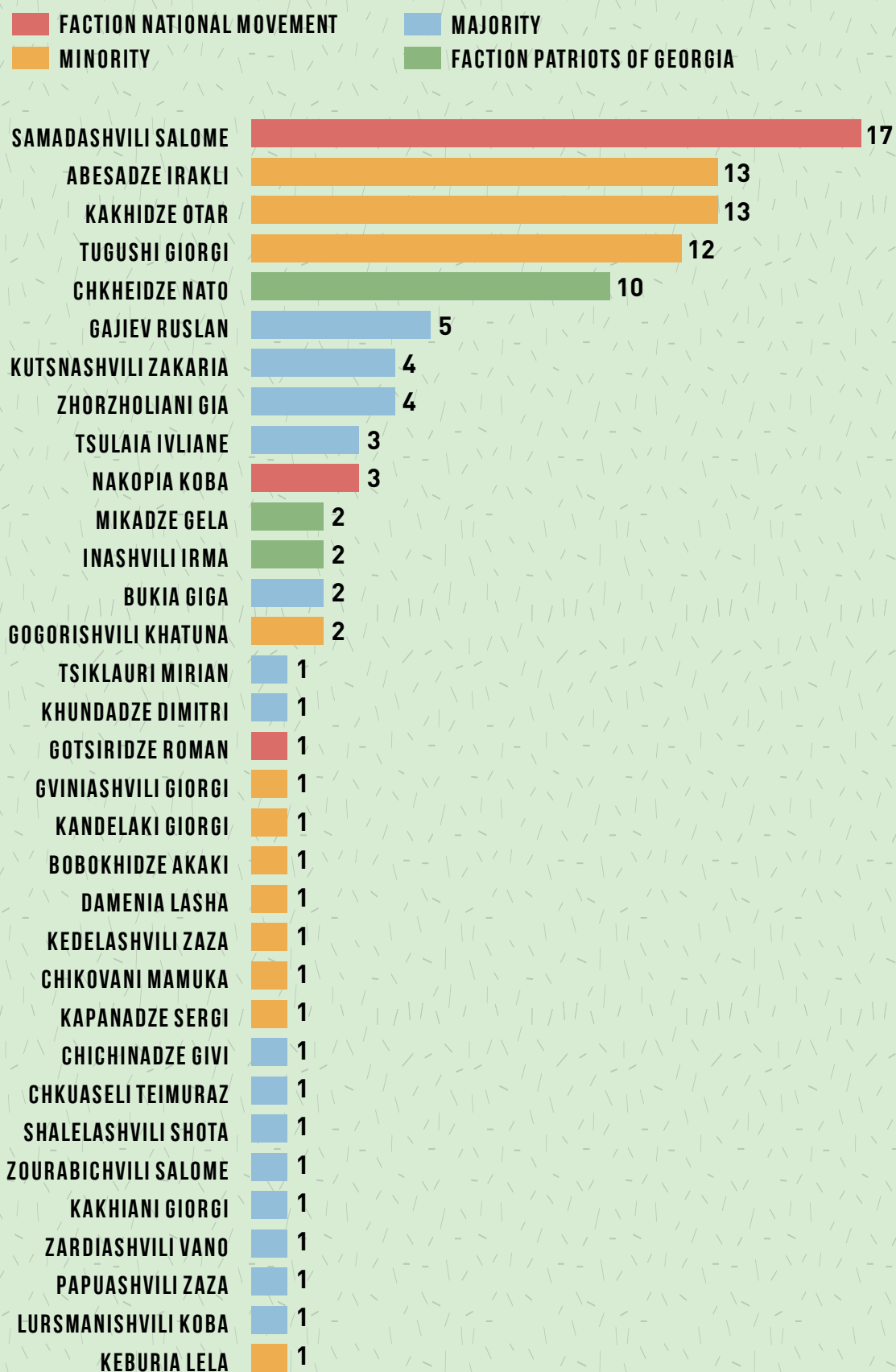
**DIAGRAM 34. UNJUSTIFIED ABSENCES FROM PLENARY SESSIONS (FIRST 15 MPS)**



During the reporting period, the following MPs had the most unjustified absences for committee sessions:

- Salome Samadashvili (Faction “National Movement”) - 17
- Irakli Abesadze (minority) - 13
- Giorgi Tugushi (minority) 12

# DIAGRAM 35. UNJUSTIFIED ABSENCES FROM COMMITTEE SITTINGS



# CHAPTER 14. ASSESSMENT OF THE WORK OF THE PARLIAMENTARY COMMITTEES

In assessing the activities of the committees it is important to evaluate several directions, namely:

- Participation in the legislative process of committees (number of the draft laws, initiated and discussed, notes on the draft laws);
- Discussing legislative proposals by the committees;
- Responding to citizens' statements;
- Relations with experts;
- Working groups set up by the committee.

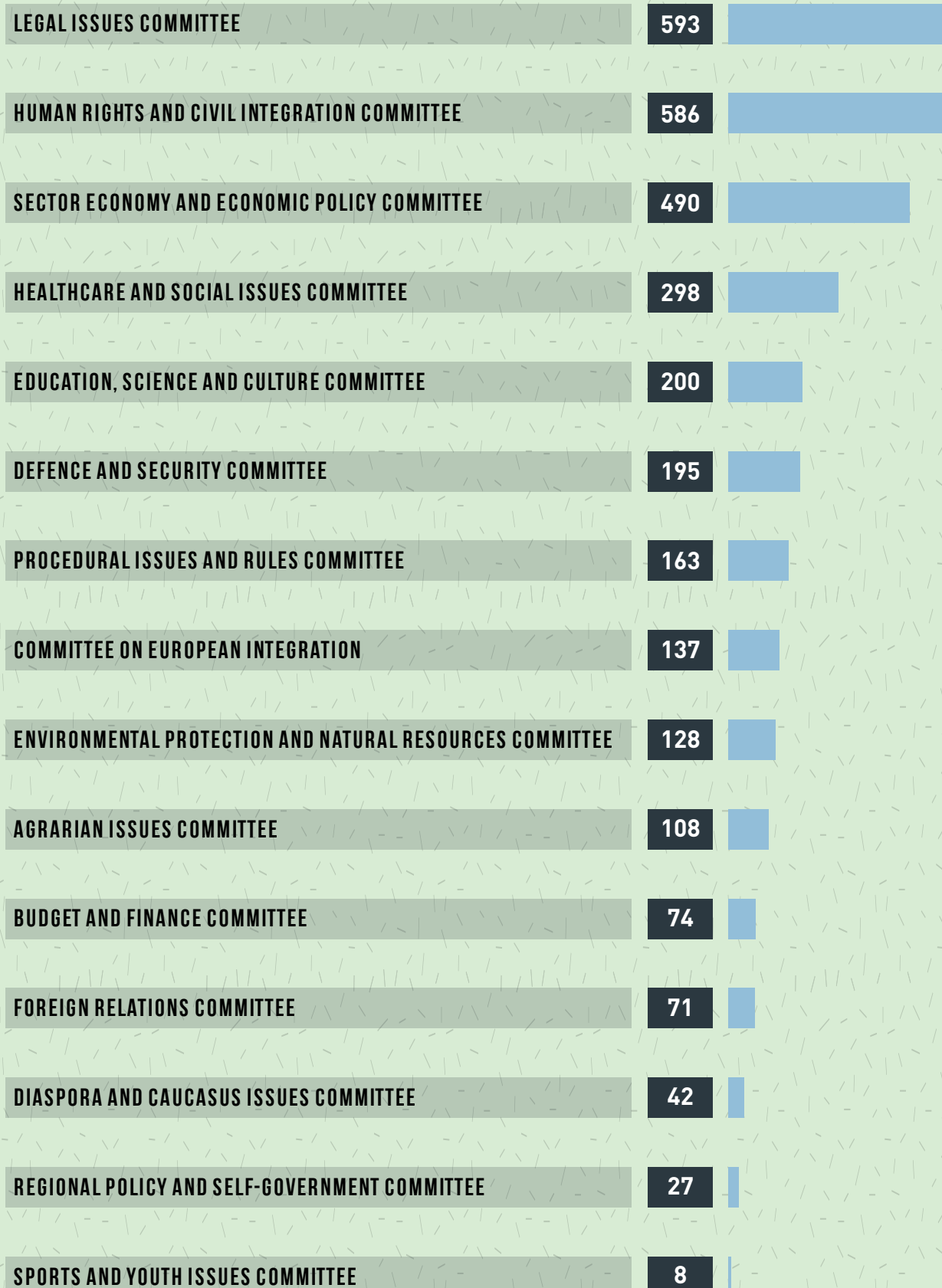
## 14.1. PARTICIPATION OF THE COMMITTEES IN THE LEGISLATIVE PROCESS

We present information about the sessions of the committees, the number of draft laws heard and initiatives and information on opinions, including those that have been taken into account.

DIAGRAM 36. NUMBER OF COMMITTEE SESSIONS HELD



**DIAGRAM 37. NUMBER OF DRAFT LAWS HEARD**

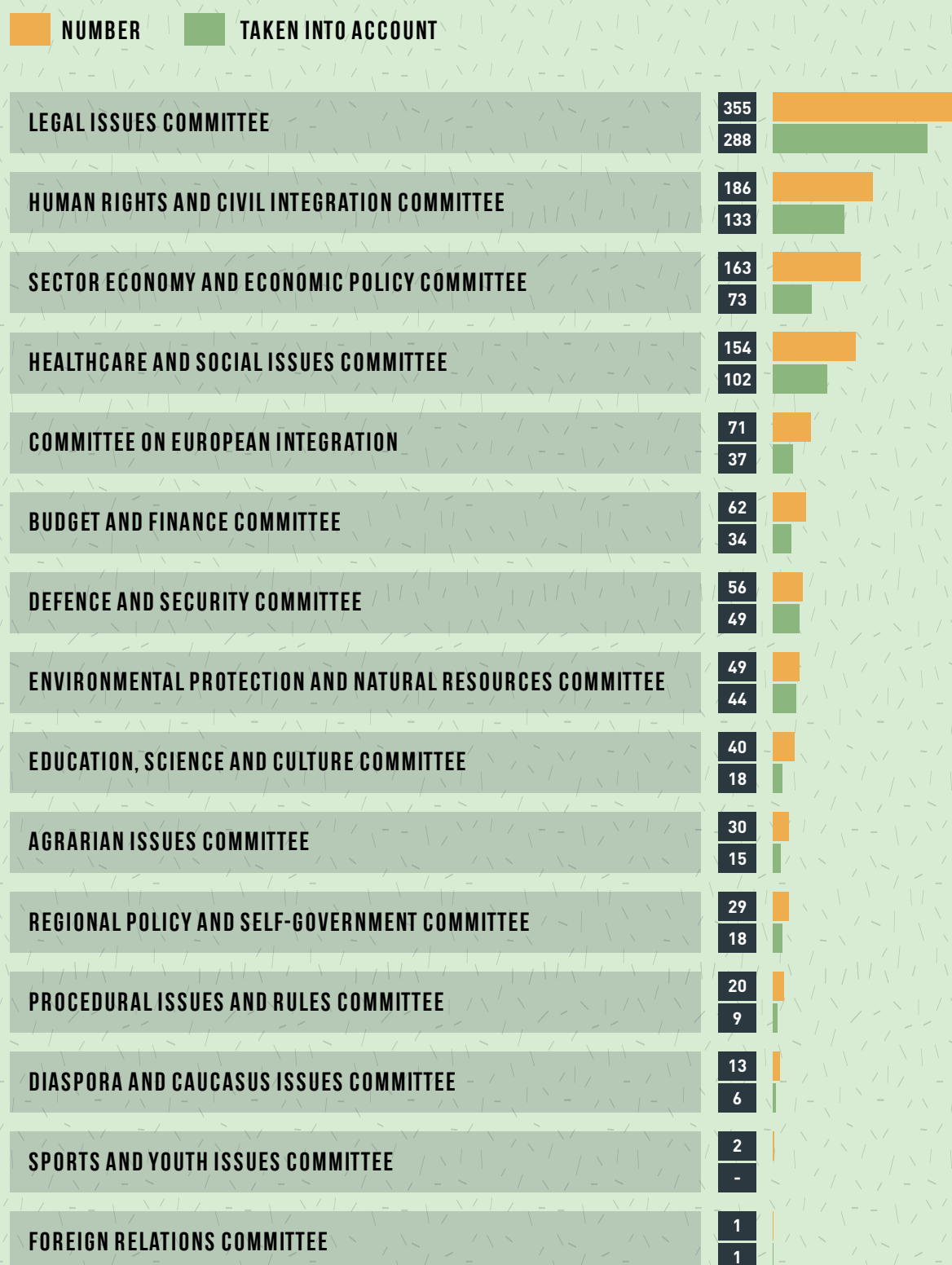


**DIAGRAM 38. NUMBER OF INITIATED DRAFT LAWS**





**DIAGRAM 39. NUMBER OF REMARKS ON DRAFT LAWS BY THE COMMITTEES<sup>135</sup>**

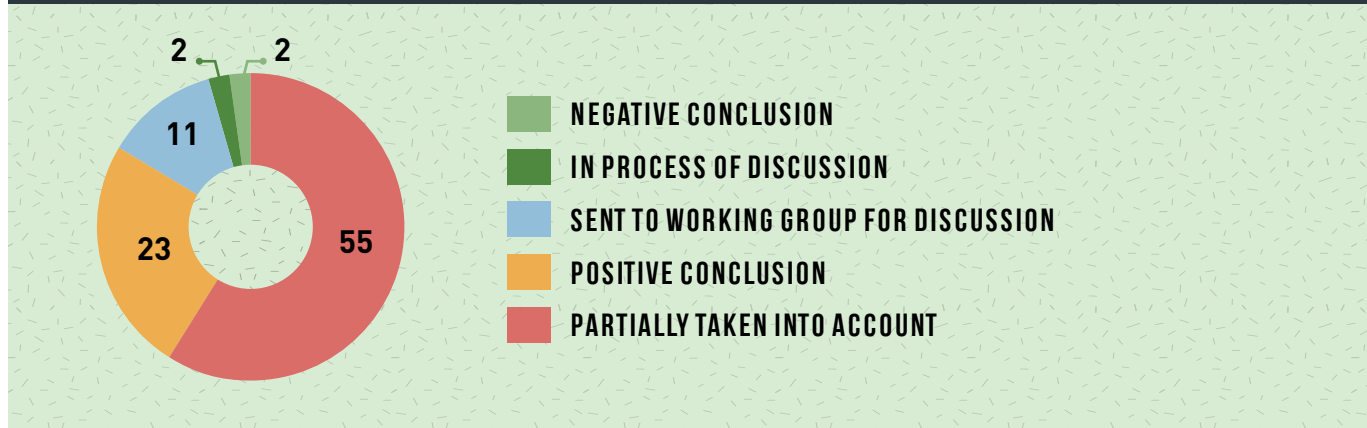


<sup>135</sup> This data is based on the information obtained from the parliament's website (remarks on the draft laws)

## 14.2 DISCUSSION OF LEGISLATIVE PROPOSALS

An important mechanism for citizen participation is the ability to present a legislative proposal. During the reporting period, **93** legislative proposals were submitted to the Parliament, 46 of which were authored by legal entities.

**DIAGRAM 40. INFORMATION ABOUT THE STATUS OF LEGISLATIVE PROPOSALS**



Legislative proposals positively assessed by parliamentary committees:

1. The package of draft laws on “Animal Welfare”, which was authored by registered animal protection organizations in Georgia. These bills were approved by the Committee on Environmental Protection and Natural Resources’
2. The Ivane Javakhishvili Tbilisi State University’s proposal for amendments to the Law on Broadcasting and Submitting Laws concerning the issue of university broadcasting was positively assessed by the Committee on Education, Science and Culture.

In view of the consideration of the legislative proposal, the results of the Rules of Procedure - besides the positive and negative conclusions - we encountered cases when the Committee partially shared the position of the author of the legislative proposal, such cases were as follows:

1. The proposal of the Association of Legal Firms for the amendments to the Criminal Procedure Code was partially approved by the Legal Issues Committee;
2. Legislative proposal of the High Council of Justice on the amendments to the Juvenile Justice Code was partially shared by the Legal Issues Committee.

In the case of legislative proposals, there are cases when the Committee makes an approval, but the initiative is no longer introduced, for example, the Committee on Legal Affairs in June 2017 [approved](#) Transparency International Georgia’s proposal against pro-Russian anti-state propaganda, however the initiative has not yet been initiated.

## 14.3 RESPONSES TO CITIZEN STATEMENTS

Citizens address the committees on various issues. According to the information provided, every address (statement) was made in different ways, including:

- Submission to relevant departments
- Answer (written and oral explanation)

Citizens' appeal refers to the following key issues and areas:

- Social issues, issues of investigation and justice, issues in the penitentiary system, exemption from punishment, legal counseling and assistance, IDP and problems of internally displaced persons from Georgia, restructuring credits, property disputes, labor rights;
- Issues related to the financial sector, privatization and property privatization, promotion of energy sector, economy and entrepreneurial activities;
- Issues related to payment of tuition fees in educational institutions, teachers' problems;
- Issue of monetary assistance, providing medicines and treatment financing, living space and single material assistance;
- Land use, land registration, illegal alienation, issues related to property ownership, permits, infrastructure improvement and social issues.

Chart 10. Committee Responses to Citizen Statements

| Committee                                    | Number of Citizen Statements | Status                                                                                                                                                                                                                                                                                                     |
|----------------------------------------------|------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Human Rights and Civil Integration Committee | 3195                         | Each of them received a response. The form of response is not specified. <sup>136</sup>                                                                                                                                                                                                                    |
| Legal Issues Committee                       | 1612                         | <ul style="list-style-type: none"><li>• 786 letters were sent to the agencies</li><li>• 92 letters were sent to the citizens</li><li>• 181 citizens got oral consultation</li><li>• Repeated statements, which have already received a response - 218</li><li>• Received as a notification - 335</li></ul> |
| Healthcare and Social Issues Committee       | 1535                         | There was a response on all of them. The form of response is not specified.                                                                                                                                                                                                                                |

<sup>136</sup> As indicated in the response sent to our organization

|                                                          |                    |                                                                                       |
|----------------------------------------------------------|--------------------|---------------------------------------------------------------------------------------|
| Education, Science and Culture Committee                 | 387                | Each of them received a response. The form of response is not specified.              |
| Sector Economy and Economic Policy Committee             | 322                | The form of response is not specified.                                                |
| Regional Policy and Self-Government Committee            | 219                | Reviewed. The form of response is not specified.                                      |
| Diaspora and Caucasus Issues Committee                   | 200 <sup>137</sup> | Each of them received a response. The form of response is not specified.              |
| Defence and Security Committee                           | 153                | 141 statements received a response.                                                   |
| Sports and Youth Issues Committee                        | 150                | Each of them received a response. The form of response is not specified.              |
| Budget and Finance Committee                             | 104                | 87 letters received written response. The citizens were informed about the rest.      |
| Foreign Relations Committee                              | 89                 | More than 65 letters have received a response and been sent to the relevant agencies. |
| Environmental Protection and Natural Resources Committee | 65                 | Each of them received a response. The form of response is not specified.              |
| Agrarian Issues Committee                                | 64                 | All statements have been studied and sent to the relevant agencies.                   |
| Committee on European Integration                        | 36                 | Each of them received a response. The form of response is not specified.              |
| Procedural Issues and Rules Committee                    | 16                 | Each of them received a response. The form of response is not specified.              |

## 14.4 WORKING GROUPS

One of the Committee's tasks is to create working groups that serve to control the implementation of decisions made by the Parliament and its Committee, to prepare legislative issues and to work on other ongoing issues. During the reporting period eight committees on various issues were working in the format of 24 working groups. In this regard, the novelty was a group of thematic researches created by the Committee on Environmental Protection and Natural Resources, which in turn is a means of carrying out parliamentary control.

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137 The exact number is not specified

The first committee research group was created within the Environment and Natural Resources Committee in April 2018 on the issue of “atmospheric air condition in Tbilisi”. One meeting was held during the reporting period. The Working Group, together with the audit report on the effectiveness of atmospheric air pollution caused by emissions of traffic across Tbilisi, received about 18 documented positions on the atmospheric air condition in Tbilisi<sup>138</sup>.

**The Legal Issues Committee** has created six working groups, the activities of which have produced the following legislative initiatives:

- Citizenship Working Group, which reflects dual citizenship issues in the Law on “Georgian Citizenship”;
- Reflecting the co-signature (contracts) procedures in the Law on “Government Structure, Authority and Rules of Activity”;
- A restatement of the competences of the government’s activities on “international treaties” and in the accompanying laws;
- Unification of the legislative framework related to judicial power, reflection of new constitutional amendments to the Law on Common Courts;
- Reflecting the transitional provisions of the constitutional provision of active suffrage, passive suffrage, the constitution in the election code;
- Reflecting new regulations on the Prosecutor’s Office in the Organic Law on Prosecution;
- Amendments in the Tax Code and the Law on State Property due to the decision of the Constitutional Court of July 3, 2018
- Working Group on Changes to the Law on Road Traffic related to the addition of provision related to children’s seats;
- Working Group on the Improvement of Arbitration Legislation.

Four working groups were created within the **Committee on Environment and Natural Resources**:

- Working group studying environmental damage in the process of mining works by companies “RMG GOLD” and “RMG Copper”;
- Working group on Natural Disasters;
- Working group on Coordinating Forestry Reform;
- A working group for awareness raising and strengthening of environmental education.

Four working groups were created in the Committee on Health and Social Issues:

- Draft Law on Compulsory Enforcement Against Last Residence presented by the Faction “Georgian Patriots”;
- Working Group on the Amendments to the Law on Veterans of War and Military Forces;
- Working Group on the Improvement of the Cash Social Assistance Administration Mechanism;

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138 An exact number has not been provided to our organization

- Working group established on the basis of the legislative proposal submitted by the Public Defender on the Law on State Pensions.

In the **Committee on Human Rights and Civil Integration**, three working groups were created, in the framework of which the following draft laws were elaborated: “On Social Work”; Legislative package on “prevention of violence against women and / or domestic violence, protection and assistance of victims of violence”; “Child Rights Code”.

The Working Group within the **Committee on Sector Economy and Economic Policy** continued work related to the Spatial Planning and Architectural-Building Field.

The Working Group within the **Committee on European Integration** worked on amendments to the Rights of Consumers. The Working Group, along with German Society for International Cooperation (GIZ), has also produced the Regulatory Impact Report.

In the **Defense and Security Committee**, an inter-agency working group was established on reforming the obligatory military service.

In the **Regional Policy and Self-Government Committee**, one working group was created within the scope of the legislative initiative regarding amendments to the Code of Administrative Offenses (initiators: Zaza Gabunia, Merab Kvaraia, Goga Gulordava, Irakli Mezurnishvili). Changes were meant to spread the offense of violation of parking rules to all municipalities.

In order to improve the Law on Sport, two working groups have been set up within the **Sport and Youth Affairs Committee**, which are devoted to carry out Regulatory Impact Assessment (RIA) and gender analysis in the field of sports.

## 14.5 COMMITTEE'S WORK WITH EXPERTS

The legislative activity process envisages the possibility of involvement of experts, international and local organizations regarding the issues to be discussed or planned in the future to obtain relevant assessments. In addition to receiving expert conclusions, the Committee may create a Scientific Advisory Board and continue to work on the problems and changes.

During the reporting period, 5 committees have indicated that they used this mechanism. Experts have been addressed to the current draft laws, as well as working group formats. In some cases the information presented by the committees is not visible. It is vague whether committees have addressed experts or experts on their own initiative provided them with their conclusion / recommendation.

→ **Finance and Budget Committee** indicates that the Committee has communicated with international, non-governmental organizations and experts in working on draft laws. Communication was done via e-mail.

→ **The Committee on Legal Issues** indicates that they hold regular cooperation related to bills with international organizations, experts and non-governmental organizations.

→ **The Committee on European Integration** used external expert assistance in working on the draft law on “Consumer Rights Protection”, when the relevant researches were prepared by UNDP and German technical cooperation experts. The Committee adopted the expertise of the European Union and the United Nations Development Program (UNDP) in discussing amendments to the “Customs Code” and its accompanying draft laws, as well as discussing amendments to the Draft Law on “Energy and Water” and the Railway Code. Also, the Committee points out that they worked with the Georgian National Platform of the Eastern

Partnership Civil Society Forum, which envisages expert assistance on the draft laws proposed by the Committee.

→ **The Human Rights and Civil Integration Committee** has addressed international organizations and experts to get their recommendations to draft the following package of laws: “On Social Work”, “Child Rights Code”, “Prevention of Violence against Women and / or Domestic Violence, Protection of Victims of Violence”.

→ **The Committee on Health and Social Affairs** has indicated that they used the recommendations from the World Health Organization, the Secretariat of the Convention on Tobacco Control of the World Health Organization, Tobacco-Free Kids, as well as input from the following experts: Stein Kaasa, Daniela Mosoiu, Emily Vargas Baron, Graham Thornicroft, Norbert Skokauskas. However, the Committee does not specify whether the Committee has addressed these persons for the conclusions and recommendations.

## 14.6 SCIENTIFIC-CONSULTATIVE COUNCILS

According to the legislation, the Committee may establish a Scientific-Consultative Council, which involves the involvement of relevant field consultants. The composition of the council is appointed by the Chairperson of the committee. Based on the information obtained from the committees, as well as the analysis of the information posted on the website of the Parliament, it can be said that the composition and activities of the Councils are not transparent.

During the reporting period, scientific-consultative councils have been created in four committees.<sup>139</sup>

**The Legal Issues Committee** has created six working groups, the activities of which have produced the following legislative initiatives:

- Citizenship Working Group, which reflects dual citizenship issues in the Law on “Georgian Citizenship”;
- Reflecting the co-signature (contracts) procedures in the Law on “Government Structure, Authority and Rules of Activity”;
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- Unification of the legislative framework related to judicial power, reflection of new constitutional amendments to the Law on Common Courts;
- Reflecting the transitional provisions of the constitutional provision of active suffrage, passive suffrage, the constitution in the election code;
- Reflecting new regulations on the Prosecutor’s Office in the Organic Law on Prosecution;
- Amendments in the Tax Code and the Law on State Property due to the decision of the Constitutional Court of July 3, 2018;
- Working Group on Changes to the Law on Road Traffic related to the addition of provision related to children’s seats;

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<sup>139</sup> The Sports and Youth Affairs Committee noted that work is ongoing on the establishment of the Council

- Working Group on the Improvement of Arbitration Legislation.

Four working groups were created within the **Committee on Environment and Natural Resources**:

- Working group studying environmental damage in the process of mining works by companies “RMG GOLD” and “RMG Copper”;
- Working group on Natural Disasters;
- Working group on Coordinating Forestry Reform;
- A working group for awareness raising and strengthening of environmental education.

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- Working Group on the Amendments to the Law on Veterans of War and Military Forces;
- Working Group on the Improvement of the Cash Social Assistance Administration Mechanism;
- Working group established on the basis of the legislative proposal submitted by the Public Defender on the Law on State Pensions.

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The Working Group within the **Committee on Sector Economy and Economic Policy** continued work related to the Spatial Planning and Architectural-Building Field.

The Working Group within the **Committee on European Integration** worked on amendments to the Rights of Consumers. The Working Group, along with German Society for International Cooperation (GIZ), has also produced the Regulatory Impact Report.

In the **Defense and Security Committee**, an inter-agency working group was established on reforming the obligatory military service.

In the **Regional Policy and Self-Government Committee**, one working group was created within the scope of the legislative initiative regarding amendments to the Code of Administrative Offenses (initiators: Zaza Gabunia, Merab Kvaraia, Goga Gulordava, Irakli Mezurnishvili). Changes were meant to spread the offense of violation of parking rules to all municipalities.

In order to improve the Law on Sport, two working groups have been set up within the **Sport and Youth Affairs Committee**, which are devoted to carry out Regulatory Impact Assessment (RIA) and gender analysis in the field of sports.



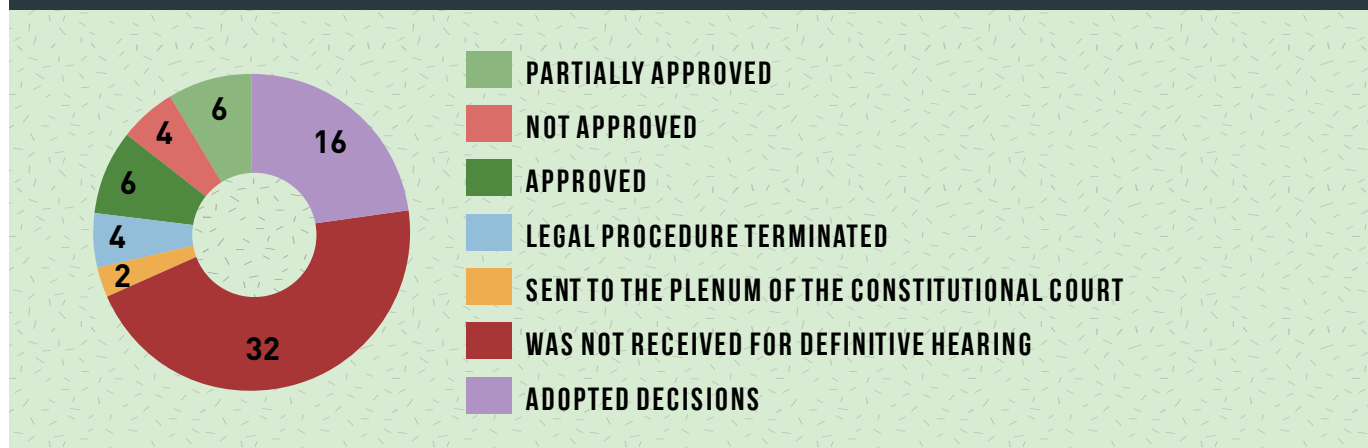
## 14.7 REPRESENTATION OF THE LEGAL AFFAIRS COMMITTEE IN THE CONSTITUTIONAL COURT

In assessing the activities of the committees we should also consider the issue of representation in the Constitutional Court. 38 sessions for substantial hearings were held in the Constitutional Court. 18 sessions were held with an oral hearing.

In the reporting period, the Constitutional Court has made several important decisions on various issues:

- The Constitutional Court abolished the provision from the Article on the State Property that exempted VAT payments only for the construction of temples and churches ordered by the Georgian Patriarchate, as well as for restoration and painting services. At the same time, the article which allowed the Orthodox Church the possibility to receive state property free of charge was abolished<sup>140</sup>;
- The norms of the Code of Administrative Offenses were declared invalid, which envisaged sanctions for consumption of marijuana without a doctor's prescription. The court considered constitutional the establishment of sanctions for the use of marijuana when this activity is carried out in learning and educational institutions, as well as at some public gatherings (public transport, in the presence of juveniles, etc.)<sup>141</sup>;
- The Court has found unconstitutional the articles of the Criminal Procedure Code, which are less severe or grave, did not allow the defendant's right to appeal the decision of the prosecutor wherein the latter refused to recognize the defendant as a victim<sup>142</sup>.

**DIAGRAM 41. INFORMATION ON THE REPRESENTATION IN THE CONSTITUTIONAL COURT**



140 The July 3, 2018 decision of the Constitutional Court (№1/2/671) on the case of LEPL Evangelical Church of Georgia, LEPL "The Church of the Life of Georgia", LEPL "The Church of the Gospel of Georgia", "Transcaucasian Union of the Seventh Day Christian-Adventist Church", the Apostolic Administration of the Latin Catholics "Union of Georgian Muslims", LEPL "Holy Trinity Church", Against the Parliament of Georgia (see: <https://goo.gl/KazWam>). The July 3, 2018 decision of the Constitutional Court (№ 1/1/811) on the case of LEPL Evangelical Church of Georgia, LEPL "The Church of Evangelical-Lutheran Church of Georgia", Union of Georgian Muslims, LEPL "The Church of Saved Christians", LEPL "Holy Trinity Church", Against the Parliament of Georgia: <https://goo.gl/eBKPbB>.

141 July 30, 2018 (N 1/2/1282) Decision of the Constitutional Court on the Case "Citizens of Georgia – Zurab Japaridze and Vakhtang Megrelishvili v. the Parliament of Georgia" (see: <https://bit.ly/2WHdmU4>)

142 December 14, 2018 (№ 2/12/1229,1242,1247,1299) Decision of the Constitutional Court on the Case "Citizens of Georgia – Khvicha Kirmizashvili, Gia Patsuria, Gvantsa Gagniashvili and Ltd. Nikani v. the Parliament of Georgia" (see: <https://bit.ly/2vZisiA>)

## 14.8 WORK OF THE EUROPEAN INTEGRATION COMMITTEE ON ISSUES RELATED TO THE ASSOCIATION AGREEMENT

The goal of the European Integration Committee is to promote Georgia's integration into the European Union and European institutions, timely and effective implementation of the Association Agreement and Association Agenda and consolidation of public opinion on the issues of Euro-integration of the country. In the direction of European integration, it is especially important to fulfill the obligations undertaken by the Association Agreement by Georgia. Therefore, within the scope of the research we are interested in the activities of the Committee.

In 2018, the Committee on European Integration reviewed 16 draft laws (together with the accompanying draft laws), which are derived from the obligations under the Association Agreement.

The Committee's recommendations issued after the packages of bills related to: Spatial Planning and Construction Code, development of the quality of education of the labor law changes, product safety and free flow of the changes, the State Inspector's Office, the tax code changes, the Customs Code and the accompanying draft laws.

## CHAPTER 15. WORK OF THE BUREAUS OF THE MAJORITARIAN MPS

In the assessment of the work of the Parliament, we took interest in the activities of the bureaus of majoritarian members. The 9<sup>th</sup> convocation of the Parliament has made a number of amendments in regulatory act related to the majoritarian bureaus<sup>143</sup>. While the information on bureaus is available on the Parliamentary website, it is still problematic to contact the bureau representatives and get the requested public information within the set deadlines. The Majoritarians' websites are still not operational. The information about the expenses by the bureau is [published](#) on the Parliamentary website.

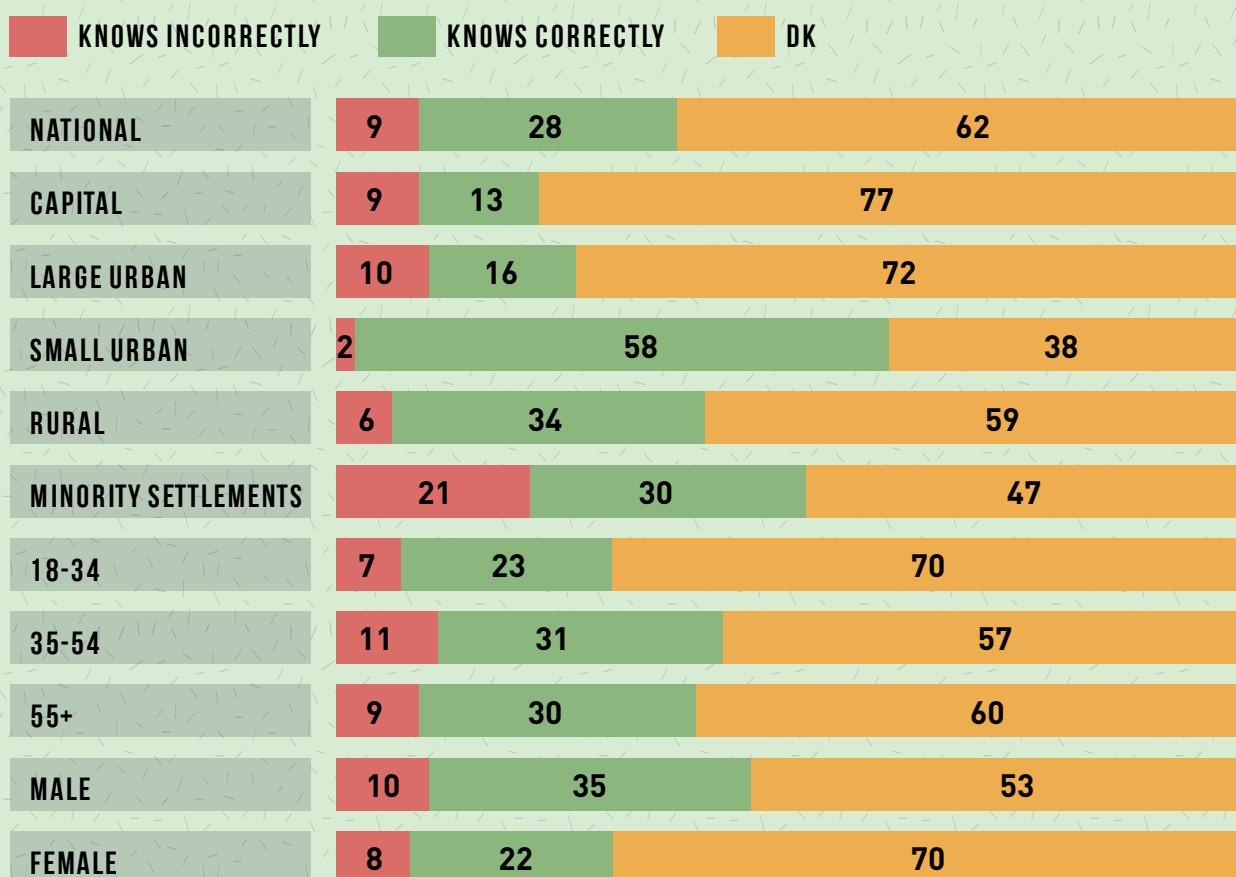
Transparency International Georgia has addressed the bureaus of the majoritarian MPs with several questions. The questions were about bureaus' activities and communication with citizens. 40 bureaus responded to the questions, mostly after the deadline period. Also, it is noteworthy that most of the population does not know the identity of their Majoritarian. This is confirmed by the findings of the public opinion poll conducted by the National Democratic Institute (NDI).

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143 Statute on the Functions, Organization and Activities of the Members of Parliament Elected Through the Majoritarian System and the Rules on the Use of Funds Allocated from Parliamentary Budget, adopted on February 7, 2013 (N 29/3) by the Decision of the Parliamentary Bureau (see: <https://bit.ly/2UG52qK> ).

## DIAGRAM 42. RESULTS OF THE PUBLIC OPINION POLL RELATED TO THE MAJORITARIAN MPS

PLEASE TELL ME WHO IS YOUR MAJORITARIAN MEMBER IN THE PARLIAMENT OF GEORGIA?  
(Q31 X SETTLEMENT, AGE, GENDER)



### 15.1 CITIZENS' APPLICATIONS

We requested the bureaus to provide us with the information about indicators concerning citizens' applications which were registered in accordance with the appropriate procedure but there is no possibility to verify the information we received.

Based on the information provided by the bureaus, the following are the numbers of registered written applications (Top five):

- Mikheil Kavelashvili (Majority) - 845;
- Koba Kobaladze (Majority) - 679;
- Levan Kobiashvili (Majority) - 442;
- Archil Talakvadze (Majority) - 415;
- Irakli Abuseridze (Majority) - 370.

According to the information received, the following are the numbers of registered oral applications

(Top five):

- Koba Kobaladze (Majority) – 2942;
- Irakli Abuseridze (Majority) – 1625;
- Nino Tsilosani (Majority) – 1422;
- Enzel Mkoiani (Majority) – 1244;
- Elguja Gotsiridze (Majority) - 1097.

## **15.2 PROBLEMS OF VOTERS AND RESULTS OF THE STUDY**

In the process of work of MPs elected from single-member districts, it is important that they have a correct understanding of the problems and needs of voters. Correspondingly, for the bureaus of these MPs to work efficiently, it is important to identify and analyse the problems facing the population. To this end, a survey can be conducted among the population (a certain group), applications submitted by citizens and the results of public meetings can be studied and, based on this, the prevailing problems can be identified. Having information about the problems faced by the population is a necessary component for an MP elected from a single-member district to fruitfully exercise his or her authority. According to the information provided by the bureaus of these MPs, the following problems were identified:

- Employment;
- Utilities and infrastructure issues (water, gas, electricity supply, roads);
- Damage caused by natural disasters and houses in disrepair;
- Problems related to legalizing ownership of property;
- Medical needs;
- Accommodation of refugees;
- Financial aid (school projects and scholarship for studies).

## **15.3 PUBLIC MEETING WITH THE POPULATION**

The bureaus of MPs provided the information about the public meetings of MPs with the constituencies on the one hand and the meetings conducted by the bureau representatives on the other. According to this information, during the reporting period the number of public meetings held is as following:

- Irakli Abuseridze (Majority) – 225;
- Tengiz Khubuluri (Majority) – 151;
- Enzel Mkoiani (Majority) – 128;
- Gocha Enukidze (Majority) – 100;
- Savalan Mirzoevi (Majority) - 97.

## 15.4 COOPERATION BETWEEN BUREAUS AND LOCAL GOVERNMENT BODIES

It is important that the bureaus of Majoritarian MPs elected from single-member districts cooperate with the local government bodies in their work since, as the practical experience demonstrates, the issues in applications often fall within the scope of authority of the local government and the bureaus forward citizens' applications to them. Members of Parliament of the Ninth Convocation do not indicate that any problems exist with regard to cooperation with local government bodies.

## 15.5 INFORMING THE PUBLIC ABOUT ACTIVITIES

According to the principle of accountability, it is important to systematically inform the public about the work of MPs. According to the information that we have obtained, Majoritarian MPs prefer using social networks to communicate. Moreover, they use informative bulletins, public meetings, etc.

For complete information on the activities of the Majoritarian MPs, see [Annex 2](#).

## CHAPTER 16. BUSINESS CONNECTIONS AND UNDECLARED ASSETS

According to the law, MPs are obliged to fill out an asset declaration and submit it to LEPL Civil Service Bureau. Each year, in our reports evaluating the work of Parliament, we assess the cases of business connections of MPs and their ownership of undeclared company shares.

According to the law, entrepreneurial activity is a type of work incompatible with the status of MPs. However, the requirements of incompatibility with the status of the Member of Parliament do not infringe the property rights recognized by the Constitution of Georgia - the MP may possess stocks, shares and other property.

With regard to the entrepreneurial activity, the MPs do not have the right to:

- Directly carry out repeated activities to manage material values and financial means with the aim of gaining profit;
- Be a permanent head of an entrepreneurial entity; exercise the authority of a member of an entrepreneurial entity's supervisory, oversight, revisionary or advisory body.

"Transparency International-Georgia" has published the [research](#) <sup>144</sup> about business connections of MPs and their family members and their undeclared assets (business assets, real estate). In connection with the results of the study, the Civil Service Bureau [started examining](#) the asset declarations of 54 MPs. In all cases, the public asset declarations were [negatively assessed](#) and the MPs were imposed a fine envisaged by the law of Georgia.

In the reporting period (January 1, 2018 – March 31, 2019), 58 members of the Parliament have a connection with business. The ownership of shares is not a violation of the law, but the

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144 Business connections of MPs, Incompatible Activities and Undeclared Assets, Transparency International Georgia, September 19, 2017 (see: <https://bit.ly/2wHa4oh> )

MP should indicate the information about his/her and his / her family members' ownership of shares in the asset declaration of the official.

For detailed information about companies with links to MPs and their family members, see [Annex 3](#).

## CHAPTER 17. RECOMMENDATIONS

The quality of the legislative process, parliamentary oversight and openness have improved with the adoption of the new Rules of Procedure of the Parliament. However, a number of challenges still remain, which need to be resolved through the improvement of the existing legislation, as well as in the practical application of the norms of the Rules of Procedure.

### Legislative Process

- For the purposes of improving the legislative process, it is important to timely implement the Regulatory Impact Assessment (RIA), which will be a crucial precursor to the improvement of the quality of legislation. Moreover, the implementation of RIA will reduce the number of frequent changes to law, as well as support the creation of a stable and positive business and investment climate;
- The fast-tracking of draft laws should be reserved to exceptionally rare cases with respective justification;
- It is important for the Parliament to more actively create working groups for a number of issues. Information on the work of these working groups should be transparent and accessible to all interested persons. Moreover, there should be more participation of specialized experts in the legislative process;
- The Parliament should more seriously approach the issue of initiation of legislative proposals, which should be presented as a legislative initiative in a timely manner;
- Parliamentary subjects should more thoroughly fill in the explanatory notes to draft laws, in accordance with existing norms;

### Parliamentary Control

- The representatives of the government and opposition should make more responsible use of mechanisms for parliamentary control. These mechanisms should not be used only for party interests, but for making decisions on important state matters and carrying out genuine oversight;
- The role of the opposition in the parliamentary oversight over the budgetary and financial process should be strengthened. It is important for the Rules of Procedure to define that the position of the Chairperson of the Budget and Finance committee is reserved for a representative of the opposition;
- The Parliament should take into account the findings of the temporary investigative commission and monitor the fulfilment of its decisions;

- Public officials accountable to the Parliament are obligated upon request, to attend the sessions of the Parliament, including in instances when such a request is made by the opposition;
- Deputy questions should be related to important public policy issues.

### **Accountability**

- Members of the Parliament should correctly fill in their public asset declarations, reflect the shares they or their family members hold in companies, as well as resign from company management positions. The enforcement of these regulations should be strictly monitored by the Procedural Issues Committee;
- The Parliament should carry out effective internal oversight over the participation of Members of the Parliament in the work of the sessions;
- The websites for the Majoritarian MPs should be regularly updated to include information on their activities, including responses to statements and summary of public meetings with citizens;

### **Openness and Transparency**

- The parliament's website should be regularly updated to include information on the results of parliamentary control and associated statistical data, including information on the summoning of accountable public officials to the Parliament.
- The parliament's website provides a live feed of ongoing parliamentary committee and plenary sessions. However, it is difficult and sometimes even impossible to find and retrieve these recordings at a later date. To resolve this issue, an online archive should be created;
- It is important for information on parliamentary committee's scientific-consultative councils to be posted on the parliament's website.

Annex 1: [Number of speeches](#)

| Member of the Parliament | Affiliation (As of December 31, 2018) | Number of Speeches |
|--------------------------|---------------------------------------|--------------------|
| Eka Beselia              | Majority                              | 199                |
| Anri Okhanashvili        | Majority                              | 107                |
| Zurab Chiaberashvili     | Minority                              | 97                 |
| Giorgi Kakhiani          | Majority                              | 69                 |
| Sergo Ratiani            | Minority                              | 69                 |
| Akaki Zoidze             | Majority                              | 63                 |
| Roman Gotsiridze         | Faction National Movement             | 55                 |
| Alexander Kantaria       | Majority                              | 54                 |
| Tamar Chugoshvili        | Majority                              | 54                 |
| Giorgi Bokeria           | Minority                              | 53                 |
| Mariam Jashi             | Majority                              | 53                 |
| Revaz Arveladze          | Majority                              | 51                 |
| Zakaria Kutsnashvili     | Majority                              | 51                 |
| Dimitri Tskitishvili     | Majority                              | 49                 |
| Otar Kakhidze            | Minority                              | 48                 |
| Zaza Khutsishvili        | Majority                              | 43                 |
| Levan Gogichaishvili     | Majority                              | 42                 |
| Mamuka Mdinaradze        | Majority                              | 42                 |
| Archil Talakvadze        | Majority                              | 41                 |
| Guguli Magradze          | Majority                              | 41                 |
| David Matikashvili       | Majority                              | 39                 |
| Sopio Kiladze            | Majority                              | 38                 |
| Salome Samadashvili      | Faction National Movement             | 38                 |



|                      |                             |    |
|----------------------|-----------------------------|----|
| Emzar Kvitsiani      | Faction Patriots of Georgia | 37 |
| Giorgi Gachechiladze | Majority                    | 34 |
| Sergi Kapanadze      | Minority                    | 34 |
| Irakli Kovzanadze    | Majority                    | 34 |
| Guram Macharashvili  | Majority                    | 34 |
| Endzela Machavariani | Majority                    | 31 |
| Irakli Sesiashvili   | Majority                    | 31 |
| Dimitri Khundadze    | Majority                    | 31 |
| Levan Koberidze      | Majority                    | 27 |
| Irina Pruidze        | Majority                    | 27 |
| Rati Ionatamishvili  | Majority                    | 26 |
| Irakli Abesadze      | Minority                    | 25 |
| Roman Kakulia        | Majority                    | 24 |
| Giorgi Kandelaki     | Minority                    | 24 |
| Beka Natsvlishvili   | Majority                    | 24 |
| Tamar Khulordava     | Majority                    | 23 |
| Kakhaber Kuchava     | Majority                    | 21 |
| Ada Marshania        | Faction Patriots of Georgia | 20 |
| Giorgi Volski        | Majority                    | 19 |
| Salome Zurabishvili  | Majority                    | 19 |
| Paata Kvizhinadze    | Majority                    | 19 |
| Elene Khoshtaria     | Minority                    | 19 |
| Giga Bukia           | Majority                    | 18 |
| Otar Danelia         | Majority                    | 18 |
| Irma Inashvili       | Faction Patriots of Georgia | 18 |
| Simon Nozadze        | Majority                    | 18 |

|                       |                             |    |
|-----------------------|-----------------------------|----|
| Davit Chichinadze     | Faction Patriots of Georgia | 18 |
| Khatuna Gogorishvili  | Minority                    | 17 |
| Sulkhan Makhatadze    | Majority                    | 17 |
| Gedevan Popkhadze     | Majority                    | 17 |
| Ivliane Tsulaia       | Majority                    | 17 |
| Sofio Katsarava       | Majority                    | 16 |
| Nino Tsilosani        | Majority                    | 16 |
| Beka Odisharia        | Majority                    | 15 |
| Lela Keburia          | Minority                    | 15 |
| Tinatin Bokuchava     | Faction National Movement   | 14 |
| Zaza Gabunia          | Majority                    | 14 |
| Bidzina Gegidze       | Majority                    | 14 |
| Irma Nadirashvili     | Minority                    | 14 |
| Genadi Margvelashvili | Majority                    | 13 |
| Koba Lursmanashvili   | Majority                    | 12 |
| Irakli Mezhnashvili   | Majority                    | 12 |
| Koba Narchemashvili   | Majority                    | 12 |
| Nino Gogvadze         | Majority                    | 11 |
| Alexandre Erkvania    | Majority                    | 11 |
| Merab Kvaraia         | Majority                    | 11 |
| David Baqradze        | Minority                    | 10 |
| Zaza Papuashvili      | Majority                    | 10 |
| Mirian Tsiklauri      | Majority                    | 10 |
| Irakli (Dachi) Beraia | Majority                    | 9  |
| Goga Gulordava        | Majority                    | 9  |
| Irakli Kobakhidze     | Majority                    | 9  |

|                      |                             |   |
|----------------------|-----------------------------|---|
| Giorgi Lomia         | Faction Patriots of Georgia | 9 |
| Gia Zhorzholiani     | Majority                    | 9 |
| Shota Khabareli      | Majority                    | 9 |
| Akaki Bobokhidze     | Minority                    | 8 |
| Koba Kobaladze       | Majority                    | 8 |
| Svetlana Kudba       | Majority                    | 8 |
| David Songhulashvili | Majority                    | 8 |
| Zviad Kvachantiradze | Majority                    | 7 |
| Irakli Beraia        | Majority                    | 6 |
| Nato Chkheidze       | Independent MP              | 6 |
| Giorgi Khatidze      | Majority                    | 6 |
| Tengiz Gunava        | Minority                    | 5 |
| Grigol Mikeladze     | Majority                    | 5 |
| Zviad Dzidziguri     | Majority                    | 5 |
| Giorgi Tsereteli     | Minority                    | 5 |
| Kakhaber Okriashvili | Majority                    | 4 |
| Teimuraz Chkuaseli   | Majority                    | 4 |
| Leri Khabelov        | Majority                    | 4 |
| Irakli Abuseridze    | Majority                    | 3 |
| Anzor Bolkvadze      | Majority                    | 3 |
| Lasha Damenia        | Minority                    | 3 |
| Nikanor Melia        | Faction National Movement   | 3 |
| Gogi Meshveliani     | Majority                    | 3 |
| Mikheil Kavelashvili | Majority                    | 3 |
| Irakli Shiolashvili  | Majority                    | 3 |
| Mamuka Chikovani     | Minority                    | 3 |

|                      |          |   |
|----------------------|----------|---|
| Karlo Kopaliani      | Majority | 2 |
| Dimitri Mkheidze     | Majority | 2 |
| Gela Samkharauli     | Majority | 2 |
| Shota Shalelashvili  | Majority | 2 |
| Otar Chrdileli       | Majority | 2 |
| Giorgi Begadze       | Majority | 1 |
| Gia Benashvili       | Majority | 1 |
| Isko Daseni          | Majority | 1 |
| Gocha Enukidze       | Majority | 1 |
| Vano Zardiashvili    | Majority | 1 |
| Levan Kobiashvili    | Majority | 1 |
| Giorgi Mosidze       | Majority | 1 |
| Paata Mkheidze       | Majority | 1 |
| Koba Nakaidze        | Majority | 1 |
| Ilia Nakashidze      | Majority | 1 |
| Ruslan Pogosyan      | Majority | 1 |
| Erekle Tripolsky     | Majority | 1 |
| George Tugushi       | Minority | 1 |
| Givi Tchitchinadze   | Majority | 1 |
| Levan Bezhanidze     | Majority | 0 |
| Ruslan Gajiev        | Majority | 0 |
| Elguja Gotsiridze    | Majority | 0 |
| Makhir Darziev       | Majority | 0 |
| Mukhran Vakhtangadze | Majority | 0 |
| Tsotne Zurabiani     | Majority | 0 |

|                       |                             |   |
|-----------------------|-----------------------------|---|
| Giorgi Totladze       | Majority                    | 0 |
| Edisher Toloraia      | Majority                    | 0 |
| Zaza Kedelashvili     | Minority                    | 0 |
| Shalva Kiknavelidze   | Majority                    | 0 |
| Giorgi Kopadze        | Majority                    | 0 |
| Teimuraz Kokhreidze   | Majority                    | 0 |
| Ioseb Makrakhidze     | Majority                    | 0 |
| Samvel Manukian       | Majority                    | 0 |
| Salavan Mirzoev       | Majority                    | 0 |
| Gela Miqadze          | Faction Patriots of Georgia | 0 |
| Enzel Mkoiani         | Majority                    | 0 |
| Roman Muchiashvili    | Majority                    | 0 |
| Tamaz Naveriani       | Majority                    | 0 |
| Koba Nakopia          | Faction National Movement   | 0 |
| Ramaz Nikolaishvili   | Independent MP              | 0 |
| Dimitri Samkharadze   | Majority                    | 0 |
| Azer Suleimanov       | Faction National Movement   | 0 |
| Giorgi Gviniashvili   | Minority                    | 0 |
| Goderdzi Chankseliani | Majority                    | 0 |
| Archil Khabadze       | Majority                    | 0 |
| Pati Khalvashi        | Majority                    | 0 |
| Irakli Khakhubia      | Majority                    | 0 |
| Tengiz Khubuluri      | Majority                    | 0 |
| Victor Japaridze      | Majority                    | 0 |

| Member of Parliament | Affiliation | District      | Number of Total Statements                        | Number of State-ments by Citi-zens            | Number of Oral State-ments by Citizens | Public meetings                                                           | Identifica-tion/Anal-ysis of the Issues | Coopera-tion with local self-gov-ernment | Infor-mation about ex-penses | Public Awareness                                               |
|----------------------|-------------|---------------|---------------------------------------------------|-----------------------------------------------|----------------------------------------|---------------------------------------------------------------------------|-----------------------------------------|------------------------------------------|------------------------------|----------------------------------------------------------------|
| Bidzina Gegid-ze     | Majority    | N 2 precinct  | 51                                                | 45                                            | 6                                      | 8 (participation of MPs included)                                         | Yes (not specified)                     | Yes (not specified)                      | Yes                          | Yes (Social network)                                           |
| Mamuka Mdi-naradze   | Majority    | N 4 precinct  | 392                                               | 42                                            | 350                                    | 14 (including bureau and Majoritarian MPs)                                | Not speci-fied                          | Yes                                      | Yes (incom-plete)            | Not specified                                                  |
| Nino Goguadze        | Majority    | N 5 precinct  | Exact number is not specified                     | 80 (officially regis-tered)                   | 350 (officially registered)            | More than 30 (Exact number is not specified)                              | Yes                                     | Yes                                      | Yes                          | Not specified                                                  |
| Irakli Abuserid-ze   | Majority    | N 8 precinct  | 1995                                              | 370 (registered)                              | 1625 (regis-tered)                     | 225 (specifically with the participation of MPs)                          | Not speci-fied                          | Not speci-fied                           | Not speci-fied               | Not specified                                                  |
| Shota Khaba-reli     | Majority    | N 13 precinct | 2933 (not specified how many were regis-tered)    | 408 ( not specified how many were registered) | Not specify-ing the exact number       | 145 (specifically with the participation of MPs)                          | Yes                                     | Yes                                      | Yes                          | Yes (Facebook; meetings; written and telephone com-munication) |
| Giorgi Volski        | Majority    | N 14 precinct | More than 1989 (An exact number is not specified) | 215 (registered)                              | An exact number is not specified       | Not specified (38 meet-ings in the bureau, with the participation of MPs) | Yes                                     | Yes                                      | Yes                          | Not specified                                                  |
| Ivliane Tsulaia      | Majority    | N16 precinct  | 108 officially (422 in total)                     | 73                                            | 35                                     | 52                                                                        | None                                    | Yes                                      | Yes                          | Yes (website)                                                  |
| Sopio Kiladze        | Majority    | N 17 precinct | Up to 3200 (An exact number is not speci-fied)    | Not indicated                                 | Not indicated                          | Not specified exactly (17 external meetings)                              | Yes                                     | Yes (not specified)                      | Yes                          | Yes (presentation of report)                                   |
| Koba Ko-baladze      | Majority    | N 20 precinct | 3621                                              | 679                                           | 2942                                   | 153 (The MPs held 57 meetings, the bureau organized 96 meetings)          | Yes                                     | Yes                                      | Yes (incom-plete)            | Yes (Social network)                                           |
| Levan Koberid-ze     | Majority    | N 22 precinct | More than 500 (An exact number is not specified)  | 92                                            | 189                                    | Not specified (Up to 20)                                                  | Yes (incom-plete infor-mation)          | Yes (in-complete informa-tion)           | Yes                          | Social network and other media                                 |
| Roman Mchi-ashvili   | Majority    | N 23 precinct | 364                                               | 40                                            | 324                                    | 38 (The MP attended all meetings)                                         | Yes (incom-plete infor-mation)          | Yes (in-complete informa-tion)           | Yes                          | Not specified                                                  |

|                     |          |               |                                            |                                                     |                                          |                                                                                        |                     |                              |                              |                                                |
|---------------------|----------|---------------|--------------------------------------------|-----------------------------------------------------|------------------------------------------|----------------------------------------------------------------------------------------|---------------------|------------------------------|------------------------------|------------------------------------------------|
| Guram Macharashvili | Majority | N 26 precinct | 244 (registered)                           | 24 (registered)                                     | 220 (registered)                         | Up to 35 (The exact number is not specified)                                           | Yes (not specified) | Yes                          | Yes (incomplete information) | Yes (social media)                             |
| Irakli Sesiashvili  | Majority | N 27 precinct | 476                                        | 28 (No information about their registration)        | 448                                      | 17 public meetings with the participation of the MP                                    | None                | Yes                          | Yes (incomplete information) | Social media (Facebook Page)                   |
| Paata Mkheidze      | Majority | N 29 precinct | Up to 3200 (Exact number is not specified) | 71 (Not specified if the statements are registered) | Not specified                            | Up to 350 (Exact number is not specified)                                              | Not specified       | Yes (not specified)          | Yes (incomplete information) | Yes (Social media, print media, television)    |
| Savalan Mirzoevi    | Majority | N 31 precinct | 172                                        | 67 (registered)                                     | 105 (registered)                         | 97 individual MP meetings, 63 meetings in territorial units (MP attended all meetings) | Not specified       | Yes (not specified)          | Yes                          | Not specified                                  |
| Gogi Meshveliani    | Majority | N33 precinct  | Information is not specified               | 157 (information is not specified)                  | Up to 350 (Information is not specified) | 85 (The number of MP meetings is not specified)                                        | Not specified       | Yes                          | Yes                          | Social media, website of local self-government |
| Ruslan Gajiev       | Majority | N 35 precinct | 201                                        | 125                                                 | Not clear                                | 31 (not specified)                                                                     | Not specified       | Not specified                | Yes (incomplete information) | Not specified                                  |
| Tamaz Naveriani     | Majority | N 36 precinct | 201 (Doesn't specify the registration)     | 136 (Doesn't specify the registration)              | 43 (Doesn't specify the registration)    | 33 (not specified)                                                                     | Not specified       | Yes (not specified)          | Yes (not specified)          | Not specified                                  |
| Dimitri Khundadze   | Majority | N 37 precinct | 346                                        | 27                                                  | 319                                      | 60 (The number of MP meetings are not specified)                                       | Not specified       | Yes (not specified)          | Not specified                | Newspaper, social media                        |
| Ioseb Makrakhidze   | Majority | N41 precinct  | 365                                        | 223                                                 | 142                                      | 142 (55 by MPs themselves)                                                             | Yes                 | Yes (incomplete information) | Yes                          | Yes (Social network)                           |

|                     |          |              |                                   |                                                                                     |                                  |                                                                         |                     |                              |                              |                                                                                  |
|---------------------|----------|--------------|-----------------------------------|-------------------------------------------------------------------------------------|----------------------------------|-------------------------------------------------------------------------|---------------------|------------------------------|------------------------------|----------------------------------------------------------------------------------|
| Tengiz Khubuluri    | Majority | N42 precinct | 2969 (registration not specified) | 942(registration not specified)                                                     | 2023(registration not specified) | 171 (MP attended 151)                                                   | Not specified       | Yes (incomplete information) | Yes (incomplete information) | Private meetings, website of the bureau, local television                        |
| Simon Nozadze       | Majority | N43 precinct | 257                               | 148                                                                                 | 109                              | 58 (with the participation of MP)                                       | Yes (not specified) | Yes                          | Yes                          | Yes (Social media, public and private meetings, informative bulletings)          |
| Giorgi Kopadze      | Majority | N44 precinct | 353 (registration not specified)  | 69(registration not specified)                                                      | 284(registration not specified)  | 151 (The number of MP meetings is not specified)                        | Yes                 | Yes (incomplete information) | Yes (incomplete information) | Yes (social network)                                                             |
| Elguja Gotsiridze   | Majority | N50 precinct | 1144                              | 47                                                                                  | 1097                             | 142 (86 were held with the participation of the MP, 56 by the bureau)   | Yes                 | Yes                          | Yes                          | Yes (Print, television and social media, public meetings, informative bulletins) |
| Shalva Kiknavelidze | Majority | N52 precinct | 793 (157 are registered)          | 157                                                                                 | 636 (no registration)            | 402 (53 were held by MP)                                                | None                | Yes (not specified)          | Yes                          | Yes (Social network and local media)                                             |
| Paata Kvizhinadze   | Majority | N53 precinct | 200(registration not specified)   | 45 (registration not specified)                                                     | 155(registration not specified)  | Not specified                                                           | Yes                 | Yes                          | Yes (incomplete)             | Not specified                                                                    |
| Sulkhan Makhatadze  | Majority | N56 precinct | 334                               | 65                                                                                  | 269                              | 15 (The number of MP meetings is not specified)                         | None                | Yes (not specified)          | Yes (incomplete)             | Yes (Social network and media)                                                   |
| Gocha Enukidze      | Majority | N58 precinct | 244                               | 161 (doesn't specify if the registration was carried out as required in the bureau) | 83 (registration not specified)  | 100 (participation of MP)                                               | Yes                 | Yes (not specified)          | Yes                          | Social media                                                                     |
| Archil Talakvadze   | Majority | N59 precinct | 871                               | 415                                                                                 | 346                              | 44 (not specified how many meetings were held by the Bureau and the MP) | Yes                 | Yes                          | Yes                          | Yes (Mass media and social media)                                                |
| Nino Tsilosani      | Majority | N60 precinct | 1600                              | 178                                                                                 | 1422                             | A total of 32 meetings, MP participated in 28                           | Yes                 | Yes                          | Yes                          | Yes (Visiting houses, annual report, social network)                             |
| Irakli Khakhubia    | Majority | N61 precinct | 443 (registration not specified)  | 1422                                                                                | Not specified                    | 47                                                                      | Yes                 | Yes                          | Yes                          | Yes (Social network, print and television media)                                 |



|                      |          |               |                                                     |                                                                                      |                                                       |                                                                                 |      |                              |                              |                                               |
|----------------------|----------|---------------|-----------------------------------------------------|--------------------------------------------------------------------------------------|-------------------------------------------------------|---------------------------------------------------------------------------------|------|------------------------------|------------------------------|-----------------------------------------------|
| Otar Danelia         | Majority | N62 precinct  | 94                                                  | 14                                                                                   | 80                                                    | 35 (with the participation of the Majoritarian MP)                              | Yes  | Yes (incomplete information) | Yes (incomplete information) | Yes (Social network, parliamentary web-page)  |
| Merab Kvaraia        | Majority | N65 precinct  | 1805 (registration not specified)                   | 155                                                                                  | 1650 (the exact number of registrations not provided) | 17 (held by the MP)                                                             | Yes  | Yes                          | Yes (incomplete information) | Yes (SMS, website, social network, brochures) |
| Goga Gulordava       | Majority | N67 precinct  | 275                                                 | 35                                                                                   | 240                                                   | 72 (The MP participated in 46)                                                  | Yes  | Yes (not specified)          | Yes (incomplete information) | Yes (Specific means not indicated)            |
| Pati Khalvashi       | Majority | N68 precinct  | More than 700 citizens (exact number not specified) | More than 203 officially registered (written and oral statements not differentiated) | Exact number not specified                            | 87 (with the participation of the MP)                                           | Yes  | Yes                          | Not specified                | None                                          |
| Mikheil Kavelashvili | Majority | N18 precinct  | 1828                                                | 845                                                                                  | 983                                                   | 45 (not specified how many meetings were held with the participation of the MP) | None | Yes                          | Yes (incomplete information) | Yes (Website)                                 |
| Irakli Beraia        | Majority | N 63 precinct | 289                                                 | 90                                                                                   | 199                                                   | 33 (With the bureau and participation of the MP)                                | Yes  | Yes                          | Yes                          | Not specified                                 |
| Enzel Mkoiani        | Majority | N 46 precinct | 1292                                                | 48                                                                                   | 1244                                                  | 128                                                                             | Yes  | Yes                          | Yes                          | Social media (Facebook Page), print media     |
| Giorgi Totladze      | Majority | N 40 precinct | 280                                                 | 12                                                                                   | 268                                                   | 13                                                                              | Yes  | Not specified                | Yes                          | Social network                                |
| Levan Kobiashvili    | Majority | N 21 precinct | 645                                                 | 442                                                                                  | 203                                                   | 25                                                                              | Yes  | Yes                          | Yes                          | Not specified                                 |

Annex 3. [MPs' links with business](#)

| Member of Parliament  | Affiliation    | Name of the Company (according to the public asset declaration)                              | Business links                                                                                                                                                                             | Shareholders/Partners                                                                                                                                                 | Declared income | Non-declared shares, (company name and link) Status                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | Date of filling in the declaration/link |
|-----------------------|----------------|----------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------|
| Arveladze Revaz       | Majority       | Ltd. Arveladze and Sons (He indicated that the company is not functional in the declaration) | Partner, 34%<br>Manager of shares Giorgi Arveladze                                                                                                                                         | 1) Giorgi Arveladze 2) Davit Arveladze                                                                                                                                | 0 GEL           |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | <a href="#">22.01.2019</a>              |
| Bezhanidze Levan      | Majority       | 1. Ltd. Batumi Republican Clinical Hospital<br>2. Ltd. Charkviani Batumi Maternity House     | 1. Partner (2.38%)<br>2. Partner (0.84%)                                                                                                                                                   | 1) 43 partners, see: <a href="https://bit.ly/2Hcbg85">https://bit.ly/2Hcbg85</a><br>2) 187 partners, see: <a href="https://bit.ly/2VSk5xj">https://bit.ly/2VSk5xj</a> | 0 GEL           |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | <a href="#">25.12.2018</a>              |
| Beraia Irakli (Dachi) | Majority       | 1. Ltd. Project Management Company<br>2. Ltd. PMK 2013<br>3. Ltd. PMK Real Estate            | 1.Shareholder, (33.3%) Manager of shares Mikheil Begiashvili<br>2.Shareholder, (33.5%) Manager of shares Mikheil Begiashvili<br>3.Shareholder, (50%) Manager of shares Mikheil Begiashvili | 1. Ltd. Invest Line, Ltd. PMK Bakuriani<br>2. Ltd. Invest Line, Ltd. PMK Bakuriani<br>3. Ltd. Invest Line, Ltd. PMK Bakuriani                                         | 0 GEL           |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | <a href="#">24.12.2018</a>              |
| Beselia Eka           | Independent MP | -                                                                                            | -                                                                                                                                                                                          | -                                                                                                                                                                     | -               | <p><a href="#">Eka Beselia Attorney Company (203860713) founder. 50 % shareholder.</a></p> <p><a href="#">According to data public registry, in 2012 she addressed the public registry to amend a technical error where she requested a change in the partner. Due to the failure to present the requested information, the request was denied.</a></p> <p>Eka Beselia provided information to Transparency International Georgia where she indicated that she made a mechanical error in specifying the respective data in the declaration and that she addressed the civil service bureau to make the necessary amendments.</p> | <a href="#">29.12.2018</a>              |

|                   |                             |                                                                                                                                                                                                                                              |                                                                                                                                                                                                                                                                 |                                                                                                                                                                                                                                                                                                                                                                                                         |       |                                                                                                                      |                            |
|-------------------|-----------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------|----------------------------------------------------------------------------------------------------------------------|----------------------------|
| Bolkvadze Anzor   | Majority                    | -                                                                                                                                                                                                                                            | -                                                                                                                                                                                                                                                               | -                                                                                                                                                                                                                                                                                                                                                                                                       | -     | <a href="#">Ltd. Goderdzi Development (402064458), holder of 50% of shares</a>                                       | <a href="#">03.05.2018</a> |
| Gegidze Bidzina   | Majority                    | Ltd Lalilu                                                                                                                                                                                                                                   | Shareholder, 60%                                                                                                                                                                                                                                                | Davit Kilasonia                                                                                                                                                                                                                                                                                                                                                                                         | 0 GEL | <a href="#">Ltd. Gumari (204888194) Director (information hasn't been updated since 1996)</a>                        | <a href="#">30.01.2019</a> |
| Gotsiridze Elguja | Majority                    | Ltd. Sakciproduct                                                                                                                                                                                                                            | Shareholder (100%), Manager of shares Gigi Gotsirdze                                                                                                                                                                                                            | -                                                                                                                                                                                                                                                                                                                                                                                                       | 0 GEL |                                                                                                                      | <a href="#">28.12.2018</a> |
| Danelia Otar      | Majority                    | 1. Ltd Sky Motors<br>2. Ltd Mega Construction<br>3. Ltd Smart House                                                                                                                                                                          | 1. Partner 0% 2. Partner 0% 3. Partner 100%                                                                                                                                                                                                                     | 1) Giorgi Borashvili, Vasil Rukhadze 2) Alexander Nasaridze Giorgi Samadashvili Nikoloz Popandopulo                                                                                                                                                                                                                                                                                                     | 0 GEL | 1) indicates 0% shares in Ltd. Sky Motors, should be 25%<br>2) indicates 0% in Ltd. Mega Construction, should be 50% | <a href="#">29.06.2018</a> |
| Enukidze Gocha    | Majority                    | 1) Ltd. Galaxy Invest<br>2) Ltd Academcian Egnate Pipia Tbilisi Medical University / not economically activity<br>3) Ltd. Iberkompani<br>4) Ltd. Alliance Motortbilisi/ not economically activity<br>5) Ltd. Kasleti 1<br>6) Ltd. Arqi Tower | 1) Partner 50% Manager of shares Beka Kikaleishvili<br>2) Partner 20%<br>3) Partner 100% Manager of shares Beka Kikaleishvili<br>4) Partner 12,5%<br>5) Partner 45% Manager of shares Beka Kikaleishvili<br>6) Partner 25% Manager of shares Beka Kikaleishvili | 1) Mikheil Alkhanishvili<br>2) 1. Maizer Liparteliani 2. Besiki Surguladze 3. Levan Kobaladze 4. Konstantine Tevdoradze<br>3) -<br>4) 1. Tariel Khechikashvili 2. Mikheil Alkhanishvili 3. Alim Salakhovi 4. Paraj Rasulzade 5. Rifat Sulfanzade<br>5) 1. Zaza Charkviani 2. Levan Eristavi 3. Zaza Gelashvili 4. Beka Kikaleishvili<br>6) 1. Ivliane Tsulaia 2. Irakli Kapanidze 3. Ltd. Golden Palace | 0 GEL |                                                                                                                      | <a href="#">27.06.2018</a> |
| Toloraia Edisher  | Majority                    |                                                                                                                                                                                                                                              |                                                                                                                                                                                                                                                                 |                                                                                                                                                                                                                                                                                                                                                                                                         |       | <a href="#">Ltd. Cobra + (220355611) shareholder (100%) and Director. Company liquidation process is underway</a>    | <a href="#">26.03.2019</a> |
| Inashvili Irma    | Faction Patriots of Georgia | 1. Ltd Company Ekonom X 2. Ltd Media-House Obiektivi (Processing of insolvency)                                                                                                                                                              | 1. Partner 50% 2. Partner 28%                                                                                                                                                                                                                                   | 1. Lali Egadze 2. Tea Nadi-radze, Irakli Tsilikishvili, Dimitri, Volkochivi, Zurab Gogishvili, Bondo Mdzinarashvili                                                                                                                                                                                                                                                                                     | 0 GEL |                                                                                                                      | <a href="#">24.01.2019</a> |

|                   |                             |                                                                                         |                                                                                                                                                                                                             |                                                                                                                                                                                       |           |                                                                                                                                              |                            |
|-------------------|-----------------------------|-----------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------|----------------------------------------------------------------------------------------------------------------------------------------------|----------------------------|
| Kakhiani Gi-orgi  | Majority                    | ltd. Bugeli                                                                             | Partner 33%, Manager of shares Imeda Kakhiani                                                                                                                                                               | 1) Davit Magaltadze 2) Demur Kipiani                                                                                                                                                  | 31600 GEL |                                                                                                                                              | <a href="#">31.08.2018</a> |
| Kakhidze Otar     | Faction European Georgia    | ltd. Weekly Informative-Analytical Journal Tabula                                       | Partner 10%                                                                                                                                                                                                 | 1) Civic Education Fund Georgia 2) Tamar Chergoleishvili 3) Levan Ramishvili 4) Ltd. IUCG Green Power 5) Anastasia Goncharova 6) Natalia Zolotova                                     | 0 GEL     |                                                                                                                                              | <a href="#">24.01.2019</a> |
| Kedelashvili Zaza | Faction European Georgia    | 1. ltd. zak<br>2. ltd. zedazeni imereti<br>3. ltd. Iberia<br>4. ltd. Trans Eksperimenti | 1.Partner (Manager of shares Kakha Kurtsikidze) 2.Partner (Manager of shares Giorgi Baratashvili) 3.Partner (Manager of shares Mamuka Tsinaghrishvili) 4.Partner (Manager of shares Mamuka Tsinaghrishvili) | 1. Kakha Kurtsikidze; Avtali-<br>oni Modzarishvili 2. Giorgi Baratashvili 3. Paata Chkheidze; Mamuka Tsinamdzgvrishvili 4. Mamuka Tsinamdzgvrishvili; Paata Chkheidze; Gocha Parkauli | 0 GEL     | <a href="#">1. ltd. Champion (205188125) - Holder of 25% shares. (Information hasn't been updated since 2006)</a>                            | <a href="#">03.12.2018</a> |
| Kvitsiani Emzar   | Faction Patriots of Georgia | ltd. Synergy                                                                            | -                                                                                                                                                                                                           | -                                                                                                                                                                                     | -         | status of sole entrepreneur                                                                                                                  | <a href="#">23.01.2019</a> |
| Kobaladze Koba    | Majority                    | ltd. Synergy                                                                            | Partner 50%                                                                                                                                                                                                 | 1) Oleg Savich 2) Mikheil Shaitanovi 3) Tatiana Sergeeva 4) Vladimir Ratmann                                                                                                          | 0 GEL     |                                                                                                                                              | <a href="#">30.05.2018</a> |
| Koberidze Levan   | Independent MP              | 1) ltd branding.ge<br>2) ltd Bobo<br>3) ltd T-Art                                       | 1. Partner 100%, Manager of shares Nino Koberidze<br>2. Partner 100% , Manager of shares Nino Koberidze<br>3. Partner 100%, Manager of shares Nino Koberidze                                                |                                                                                                                                                                                       | 0 GEL     |                                                                                                                                              | <a href="#">31.01.2019</a> |
| Kobiashvili Levan | Majority                    | ltd. G.S.S                                                                              | Partner 10%, Manager of shares Guram Tsuleiskiri                                                                                                                                                            | 1) Tornike Kupatadze 2) Guram Tsuleiskiri 3) Davit Chkheidze 4) Anzor Berishvili 5) Ramaz Khurodze 6) Tengiz Tsartsidze                                                               | 0 GEL     | <a href="#">1. ltd Ali Georgian Motors (236059206) - Shareholder (25%),</a><br><a href="#">2. ltd K - 3 (204532755) - Shareholder (100%)</a> | <a href="#">31.12.2018</a> |
| Kopadze George    | Majority                    | 1. ltd Kopa+                                                                            | 1. Founder with 100% shares                                                                                                                                                                                 |                                                                                                                                                                                       | 0 GEL     |                                                                                                                                              | <a href="#">30.09.2018</a> |

|                      |          |                                                                                                                                                                                             |                                                                     |                                                                                                                                                                    |                                                    |                                                                                                |                            |
|----------------------|----------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------|------------------------------------------------------------------------------------------------|----------------------------|
| Kokhreidze Teimuraz  | Majority | ltd Oshil International corp. British Virgin Islands Tortola 33 Porter Road, P.O.Box 3169 PMB 103, Road Town                                                                                | Shareholder                                                         |                                                                                                                                                                    | 0 GEL                                              |                                                                                                | <a href="#">14.12.2018</a> |
| Matikashvili Davit   | Majority | ltd Tetri Samkaro XXI,                                                                                                                                                                      | Partner 100%, Manager of shares Gela Andiashvili                    |                                                                                                                                                                    | 0 GEL                                              |                                                                                                | <a href="#">26.12.2018</a> |
| Makrakhidze Ioseb    | Majority | 1. ltd Ibolia<br>2. ltd Lamuri (Liquidation started)                                                                                                                                        | 1. Partner 40%, Manager of shares Goderdzi Mikava<br>2. Partner 25% | 1) Goderdzi Mikava, Eliso Mikava, Nino Mikava, Paata Mikava, Opelia Makrakhidze, Mariana Makrakhidze, Tamar Mikava 2). Aleksandre Mo-siashvili, Shurman Maisuradze | 1. 84 993.07 GEL<br>2. 0 GEL                       | Sole entrepreneur status                                                                       | <a href="#">28.12.2018</a> |
| Manukian Samvel      | Majority | 1. ltd Grand - shareholder<br>2. ltd Kristal - shareholder.<br>3. ltd Geofood - shareholder.<br>4. sole entrepreneur                                                                        | 1. 50%<br>2. 50%<br>3. 50%                                          | 1) Armen Paspandian<br>2) Gagik Arevian<br>3) Samvel Gogoriani                                                                                                     | 1. 0 GEL<br>2. 0 GEL<br>3. 200 000 GEL<br>4. 0 GEL |                                                                                                | <a href="#">28.01.2019</a> |
| Macharashvili Guram  | Majority | ltd globaleksi (noted in his declaration that the company is no longer functional)                                                                                                          | Partner 25%, Manager of shares Giorgi Nozadze                       | 1) Simon Buishvili 2) Ramaz Kurdadze 3) Giorgi Nozadze                                                                                                             | 0 GEL                                              |                                                                                                | <a href="#">26.04.2018</a> |
| Mdinaradze Mamuka    | Majority | 1. GP Mariam Khachapuridze and Mamuka Mdinaradze Legal Firm<br>2. GP Mamuka Mdinaradze, Giorgi Gelashvili and Shalva Mshviladze Company<br>3. GP Mamuka Mdinaradze and Tbilisi Legal Centre | Partner (1) 50%; 2) 75%; 3) 70%                                     | 1) Mariam Khachapuridze<br>2) Giorgi Gelashvili; Shalva Mshvildadze;<br>3) Giorgi Gelashvili; Nona Dot-iashvili                                                    | 0 GEL                                              | <a href="#">Director position in GP Mamuka Mdinaradze and Tbilisi Legal Centre (204534290)</a> | <a href="#">31.01.2019</a> |
| Irakli Mezurnishvili | Majority | 1. ltd Filorga<br>2. ltd New Video<br>3. ltd New Technologies and Innovations Group                                                                                                         | Partner (1) 35%;<br>2) 25%;<br>3) 20%                               | 1) Guram Chumburidze; Levan Leonidze; 2) Sopio Tavartkiladze; 3) Giorgi Sakandelidze; Sandro Chakhnashvili                                                         | 0 GEL                                              |                                                                                                | <a href="#">28.01.2019</a> |

|                    |                             |                                                                                                                                                                                                                                                                                                                                                                                   |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     |                                                                                                                                                                                                                                                                                                      |                                   |  |                            |
|--------------------|-----------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------|--|----------------------------|
| Mikadze Gela       | Faction Patriots of Georgia | 1. Rak Ceramics Holding Ltd.<br>2. Georgian-Russian Trade House Ltd.<br>3. Prime constructs Ltd.<br>4. Eurasia Patent Group<br>5. Caucasian Investment Alliance<br>6. Aluminum Georgia Ltd,<br>7. Mikadze, Gegechkori, Taktakishvili Ltd.<br>8. BestStore Development LLC, Great Britain<br>9. The MENLINE PROJECT LLC, Great Britain<br>10. Henkel & Baker, United Arab Emirates | 1.Partner 24,5% (Manager of shares Zurab Neparidze)<br>2.Partner 50% (Manager of shares Zurab Neparidze)<br>3. Partner 100% (Manager of shares Zurab Neparidze)<br>4. Partner 50% (Manager of shares Zurab Neparidze)<br>5. Partner 100% (Manager of shares Zurab Neparidze)<br>6. Partner 20% (Manager of shares Zurab Neparidze)<br>7. Partner 51% (Manager of shares Giorgi Taktakishvili)<br>8. Partner 100%<br>9. Partner 100%<br>10.Partner 100%                                              | 1. Giorgi Janashia; Rakh Ceramics 2) Teimuraz Shengelia<br>3. - 4) Manana Soselia; Giorgi Taktakishvili 5. - 6. Khatar Massadi; Abdallah Massadi; Giorgi Janashia; Shuqri Massadi; Said Al-Khawaja 7. Giorgi Taktakishvili; Alexander Gegechkori 8. - 9. -10. -                                      | 0 GEL                             |  | <a href="#">28.12.2018</a> |
| Mikeladze Grigol   | Majority                    | 1. Isani Shopping Center Ltd.<br>2. GRG Ltd.<br>3. Sakkhinigeexproduction Ltd.<br>4. Caucasus Group Development Business Group Ltd.<br>5. Caspian Oil and Gas Company of Georgia Ltd.<br>6. Novorossiysk Metal Ltd.<br>7. Novorossiysk Metal Ltd.<br>8. TransService Ltd.<br>9. MNL Ltd.<br>10. City M Ltd.<br>11. City Center Ltd.                                               | 1. Partner (50%)<br>2. Partner (45%) (Manager of shares Nariman Kurbanovi)<br>3. Partner (40%)<br>4. Partner (83%) (Manager of shares Nariman Kurbanovi)<br>5. Partner (31%) (Manager of shares Nariman Kurbanovi)<br>6. Partner (100%) (Manager of shares Nariman Kurbanovi)<br>7. Partner (25%) (Manager of shares Nariman Kurbanovi)<br>8. Partner (70%) (Manager of shares Nariman Kurbanovi)<br>9. Partner (50%) (Manager of shares Nariman Kurbanovi)<br>10. Partner 7.5%<br>1. Partner (15%) | 1) Elchin Mamedov; 2) Tamaz Kobakhidze; Maia Tsintsadze; 3) Mikheil Asatiani; Vasil Chigogidze; 4) Nino Mzhavanadze; 5) Tamaz Kobakhidze; 6) Jumber Kurmashvili; 7) Isani Group Ltd. Mikheil Asatiani; Isicl Moshe; Gocha Gvenetadze; 8) Medea Khonelidze; 9) Tamaz Kobakhidze; 10) Tamaz Kobakhidze | 4) 150 000 USD;<br>8) 350 000 USD |  | <a href="#">23.01.2018</a> |
| Mosidze Giorgi     | Majority                    | Ltd. Production Center Game-TV                                                                                                                                                                                                                                                                                                                                                    | Shareholder (90%) (Manager of shares Emilia Khalilovi)                                                                                                                                                                                                                                                                                                                                                                                                                                              | 1) Lasha Kiladze                                                                                                                                                                                                                                                                                     | 0 GEL                             |  | <a href="#">31.12.2018</a> |
| Muchiashvili Roman | Majority                    | Ltd. Gareji                                                                                                                                                                                                                                                                                                                                                                       | Partner 25%                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         | 1) Khvicha Muchiashvili 2) Giorgi Muchiashvili 3) Nikoloz Kurtishvili                                                                                                                                                                                                                                | 0 GEL                             |  | <a href="#">29.12.2018</a> |
| Mkheidze Dmitry    | Majority                    | 1. Ltd. Dimitri Mkheidze Nasal Clinic Gidi<br>2. Ltd. Propani                                                                                                                                                                                                                                                                                                                     | 1. Partner 100%, Manager of shares Manana Mkheidze 2. Partner 29%                                                                                                                                                                                                                                                                                                                                                                                                                                   | 1) Vitali Kukhianidze, Elguja Nikabadze, Tamazi Khutsishvili                                                                                                                                                                                                                                         | 0 GEL                             |  | <a href="#">28.12.2018</a> |



|                      |                           |                                                                                                                                                                                                                                                                                                                                                       |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |                                                                                                                                                                                                                            |                                   |                                                                                                                                                                               |                            |
|----------------------|---------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------|
| Naveriani Tamaz      | Majority                  | 1. Ltd. Algeti I<br>2. Ltd. Lile<br>3. Ltd. Footbal-Sport Club Algeti                                                                                                                                                                                                                                                                                 | 1. Partner (33%);<br>2. Partner (16%);<br>3. Partner (34%)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      | 1. Betkil Naveriani, Mamuka Naveriani 2. Tamaz Naveriani, Guliko Tshipiani, Vakhid Akhmedov 3) Iago Naveriani, Mamuka Naveriani                                                                                            | 0 GEL                             | <a href="#">Ltd. Caucasus Auto Resources" (s/n 234236252) 15 % share holder</a>                                                                                               | <a href="#">27.12.2018</a> |
| Nakaidze Koba        | Majority                  | -                                                                                                                                                                                                                                                                                                                                                     | -                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | -                                                                                                                                                                                                                          | -                                 | <a href="#">Ltd. Koba - Director</a>                                                                                                                                          | <a href="#">30.03.2018</a> |
| Nakashidze Ilia      | Majority                  | -                                                                                                                                                                                                                                                                                                                                                     | -                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | -                                                                                                                                                                                                                          | -                                 | <a href="#">Ltd. Paratselsi (245414582) shareholder 11 %, manager of shares - Tsiuri Abuladze</a>                                                                             | <a href="#">24.12.2018</a> |
| Narchemashvili Koba  | Independent MP            | Ltd. Boomgeorgia                                                                                                                                                                                                                                                                                                                                      | Partner 50%                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | Osman Okan Karakolju                                                                                                                                                                                                       | 0 GEL                             | <a href="#">Narchemashvili and Legal Company, Partner</a>                                                                                                                     | <a href="#">29.12.2018</a> |
| Nakopia Koba         | Faction National Movement | 1.Ltd. Bioneli limited<br>2. Ltd.Goldingvesti                                                                                                                                                                                                                                                                                                         | 1. Partner 100%<br>2.Partner 100%                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |                                                                                                                                                                                                                            | 0 GEL                             |                                                                                                                                                                               | <a href="#">29.06.2018</a> |
| Nozadze Simon        | Majority                  | -                                                                                                                                                                                                                                                                                                                                                     | -                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | -                                                                                                                                                                                                                          | -                                 | <a href="#">Ltd. Georgian Red Wines (200152618) - shareholder (50%)</a>                                                                                                       | <a href="#">28.12.2018</a> |
| Odisharia Beka       | Majority                  |                                                                                                                                                                                                                                                                                                                                                       |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |                                                                                                                                                                                                                            |                                   | <a href="#">1. Ltd. Anabazisi - 100 % shareholder, manager of shares - Teona Kvinikadze<br/>2. Ltd. Zveli Capital City, Partner 10%, manager of shares - Teona Kvinikadze</a> | <a href="#">31.01.2018</a> |
| Okriashvili Kakhaber | Majority                  | 1. Ltd. Alfa<br>2. Ltd. Mandarin<br>3. GP PSP Insurance<br>4. Ltd. Gcity Engineering<br>5. Ltd. Patria Medika<br>6. Ltd. Margveti<br>7. Ltd. GMP Production<br>8. Ltd. Sanimedi<br>9. Ltd. PSP<br>10. Ltd. Aksa Medical<br>11. Ltd PSP Pharma<br>12. JSC Electronika 94<br>13. Ltd. Geomed 1<br>14. Ltd. Our Health<br>15. Ltd. Sport Science Georgia | 1.Partner 100%, Manager of shares Vaja Okriashvili<br>2. Partner 100%<br>3. Shareholder<br>4.Partner 37,5%<br>5.Partner 100%, Manager of shares Vaja Okriashvili<br>6.Partner 15%<br>7.Partner 95%<br>8. Partner 100%<br>9.Partner 59%<br>10.Partner 100% , Manager of shares Vaja Okriashvili<br>11. Partner 95% , Manager of shares Vaja Okriashvili<br>12. Shareholder<br>13.Partner 25%, Manager of shares Vaja Okriashvili<br>14. Partner 50% , Manager of shares Vaja Okriashvili<br>15. Partner 100%, Manager of shares Vaja Okriashvili | 4. Emil Vasichek, Nika Okriashvili 7. Emil Vashishk, Nika Okriashvili. Teimuraz Mamatsashvili, Gocha Gogilashvili 11. Tengiz Jamelashvili 13. Levan Samarguliani, Mamuka Loladze, Davit Shubitidze 14. Tengiz Jamelashvili | 11. 22114737 GEL<br>12. 79791 GEL |                                                                                                                                                                               | <a href="#">29.06.2018</a> |



|                      |                           |                                                                                                                                                                                                                                                                                                                                                                                                 |                                                                                                                 |                                                                                                                                                                                                                                                                                                                         |       |                                                               |                            |
|----------------------|---------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------|---------------------------------------------------------------|----------------------------|
| Samkharauli Gela     | Majority                  | 1. Ltd. Dia Alaverdi<br>2. Ltd. Dia Group<br>3. Ltd. Duta & F<br>4. Ltd Vera-2011                                                                                                                                                                                                                                                                                                               | 1.Partner 100%<br>2. Partner 33%<br>3. Partner 22%<br>4. Partner 30%                                            | 2. Demetre Skhirtladze 3. Demetre Skhirtladze 4. Guram Mamulashvili                                                                                                                                                                                                                                                     | 0 GEL |                                                               | <a href="#">25.01.2018</a> |
| Samkharadze Dimitri  | Majority                  | -                                                                                                                                                                                                                                                                                                                                                                                               | -                                                                                                               | -                                                                                                                                                                                                                                                                                                                       | -     | <a href="#">Ltd. Vatican-Georgia (205231676), Shareholder</a> | <a href="#">27.12.2018</a> |
| Songhulashvili David | Majority                  | 1) Gamsakhurdia 5 Ltd.<br>2) Edresi Ltd.<br>3) Dry Cleanling Ltd. (indicating that it does not function)<br>4) Ltd. Vintage -2002 (indicates not functioning)<br>5) Belleza Ltd. (indicates not functioning)<br>6) Ltd. Progress (indicating that it does not function)<br>7) Intergazi Ltd. (indicating that it does not function)<br>8) TH Georgia Ltd. (indicates that it does not function) | 1) Shareholder 16%;<br>2) Shareholder 59%;<br>3) 16.67%;<br>4) 34%;<br>5) 100%;<br>6) 50%;<br>7) 30%;<br>8) 33% | 1) Ioseb Songulashvili; Nukri Lipartashvili; 2) David Maghulia; 3) Tamazi Tavadze; Giorgi Karazanishvili; Nikoloz Natbi-ladze; Giorgi Janashia; 4) Vano Sturua; Arkadi Songhulashvili; 5) -; 6) Davit Khuroidze; 7) Ketevan Gogoberishvili; Tamar Kostava; Bata Tkhelidze; 8) Sulkhan Zumburidze; Davit Patarkalishvili | 0 GEL |                                                               | <a href="#">30.01.2018</a> |
| Suleimanov Azar      | Faction National Movement | -                                                                                                                                                                                                                                                                                                                                                                                               | -                                                                                                               | -                                                                                                                                                                                                                                                                                                                       | -     | Sole entrepreneur status                                      | <a href="#">22.05.2018</a> |
| Tripolski Er-ekle    | Majority                  | -                                                                                                                                                                                                                                                                                                                                                                                               | -                                                                                                               | -                                                                                                                                                                                                                                                                                                                       | -     | <a href="#">Ltd. Source (420425506), shareholder 20 %</a>     | <a href="#">25.12.2018</a> |
| Popkhadze Gedevan    | Independent MP            | -                                                                                                                                                                                                                                                                                                                                                                                               | -                                                                                                               | -                                                                                                                                                                                                                                                                                                                       | -     | <a href="#">Giorgi Giuashvili and Company, shareholder</a>    | <a href="#">26.12.2018</a> |
| Irina Pruidze        | Majority                  | Ltd. Gundi                                                                                                                                                                                                                                                                                                                                                                                      | Partner 25%                                                                                                     | 1) Ketevan Piranishvili 2) Tina-tin Koiava 3) Gogi Kakhidze                                                                                                                                                                                                                                                             | 0 GEL |                                                               | <a href="#">28.12.2018</a> |



|                      |                |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |                                                                                                                                                                |                                                                                                                                                                                           |                                                               |  |                            |
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| Kutsnashvili Zakaria | Majority       | Ltd. Q and Q Consulting                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              | Shareholder 60%, Manager of shares Irakli Kandashvili                                                                                                          | Irakli Kandashvili                                                                                                                                                                        | 0 GEL                                                         |  | <a href="#">31.01.2019</a> |
| Kavelashvili Mikheil | Majority       | Ltd. GTL Oil trade and invest gmbh                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | Partner 24,5%                                                                                                                                                  | 1) Gia Makhatadze 2) Gocha Makhatadze                                                                                                                                                     | 0 GEL                                                         |  | <a href="#">31.12.2018</a> |
| Chikovani Mamuka     | Independent MP | 1) Ltd. Rustavi Club (According to the registry, there are processes underway to investigate issues with incorrectly registered subjects)<br>2) Georgian Distribution Company Ltd;<br>3) Ltd. m-group rustavi; (Indicates in the declaration that it does not function)<br>4) Iomisi Ltd; (Indicates in the declaration that it does not function)<br>5) Pharma Ltd; (Indicates in the declaration that it does not function)<br>6) Ltd Rustavsheni; (Indicates in the declaration that it does not function)<br>7) Business House Ltd; (Indicates in the declaration that it does not function)<br>8) Terracom Ltd. | 1) 50%;<br>2) 24%;<br>3) 33%;<br>4) 15%;<br>5) 50%;<br>6) 33%;<br>7) 22%;<br>8) 50%                                                                            | 1) Davit Kokiashvili; 2) Kakha Tsertsvadze; Koba Lomidze;<br>3) Mamuka Abuladze; 4) Koba Lomidze; 5) Farid Mirzoev; 6) Nodari Mikaberidze; 7) Konstantine Tskhvaradze; 8) David Kapanadze | 0 GEL                                                         |  | <a href="#">30.01.2019</a> |
| Nino Tsilosani       | Majority       | 1.Ltd. Mkurnali 2002<br>2. Ltd. N-DUO-Concept<br>3. Ltd. Retro 77<br>4. Ltd. S.R.O Almitrans<br>5. Ltd. U.S TRADING COMPANY                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          | 1.Partner 52% , Manager of shares Davit Samkharashvili<br>2.Partner 23% , Manager of shares Davit Samkharashvili<br>3. Partner 25%<br>4. Partner<br>5. Partner | 1.Ia Tsertsvadze. 2. Levan Chanturidze, Giorgi Areshidze, Nato Karkashadze 3. Ana Jabauri, Guram Ratiani, Saba Kereselidze 4. Vladimer Abuladze 5. Vladimer Abuladze                      | 1. 39 000 GEL<br>2. 0 GEL<br>3. 0 GEL<br>4. 0 GEL<br>5. 0 GEL |  | <a href="#">31.01.2019</a> |

|                 |          |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |       |  |                            |
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| Ivliane Tsulaia | Majority | 1. Arch Hiteel Ltd.<br>2. Big Digomi Ltd<br>3. Dighomi Palace Ltd<br>4. Itong Company Capital Ltd.<br>5. Archi Saburtalo Ltd.<br>6. Ltd. Archi INVESTMENTS<br>7. Bakuriani Reorts Ltd.<br>8. Prime Digomi Ltd.<br>9. Prime Archive Ltd.<br>10. Gorgasali Ltd.<br>11. National Park Ltd.<br>12. Tbilisi View Ltd.<br>13. Greencard.ge Ltd.<br>14. Vio Point Ltd<br>15. Kvartiati Sunstate Ltd.<br>16. Iedi Park Ltd<br>17. Razim Ltd.<br>18. Archi Development Ltd.<br>19. Ltd. Towers<br>20. Sunset Lounge Ltd.<br>21. Silver Silver Ltd.<br>22. Technologies Ltd<br>23. Depo Ltd.<br>24. Leselidze + Ltd.<br>25. Novo Tech Ltd.<br>26. Ltd. Sunset Hall<br>27. Arch Energy Ltd.<br>28. Ltd. and CN<br>29. Leik Vu Ltd.<br>30. OLD CITY LTD<br>Hospitality | 1. Partner 33% , Manager of shares Tengis Tsulaia<br>2. Partner 33,3% Manager of shares Tengis Tsulaia<br>3. Partner 33,3% Manager of shares Tengis Tsulaia<br>4. Partner 25% , Manager of shares Tengis Tsulaia<br>5. Partner 8.35% Manager of shares Tengis Tsulaia<br>6. Partner 33.34% Manager of shares Tengis Tsulaia<br>7. Partner 47% Manager of shares Tengis Tsulaia<br>8. Partner 10% Manager of shares Tengis Tsulaia<br>9. Partner 20% Manager of shares Tengis Tsulaia<br>10. Partner 30%<br>11. Partner 32.5% Manager of shares Tengis Tsulaia<br>12. Partner 32.5% Manager of shares Tengis Tsulaia<br>13. Partner 100% Manager of shares Tengis Tsulaia<br>14. Partner 32.5% Manager of shares Tengis Tsulaia<br>15. Partner 40% Manager of shares Tengis Tsulaia<br>16. Partner 25% Manager of shares Tengis Tsulaia<br>17. Partner 10% Manager of shares Tengis Tsulaia<br>18. Partner 59% Manager of shares Tengis Tsulaia<br>19. Partner 22.5% Manager of shares Tengis Tsulaia<br>20. Partner 100% Manager of shares Tengis Tsulaia<br>21. Partner 50% Manager of shares Tengis Tsulaia<br>22. Partner 50% Manager of shares Tengis Tsulaia<br>23. Partner 50% Manager of shares Tengis Tsulaia<br>24. Partner 50% Manager of shares Tengis Tsulaia<br>25. Partner 32.5% Manager of shares Tengis Tsulaia<br>26. Partner 100% Manager of shares Tengis Tsulaia<br>27. Partner 30% Manager of shares Tengis Tsulaia<br>28. Partner 32.5% Manager of shares Tengis Tsulaia<br>29. Partner 32.5% Manager of shares Tengis Tsulaia<br>30. Partner 25% Manager of shares Tengis Tsulaia | 1) Irakli Kapianidze, Ltd. Golden Palace , Tbilisi, Gamrekeli str. N19 2). Irakli Kapianidze, Ltd. Golden The Palace in Tbilisi, Gamrekeli str. N19 3). Irakli Kapianidze. Golden LTD Palace , Tbilisi, Gamrekeli str. N19 4). Irakli Kapianidze, Meni (Menah) Benis, David Bechor, Amir Ioel, Ayal Elboim 5). Irakli Kapianidze, Meni (Manahem) Benish, Ltd Archi Nutsu bidze Ltd Lugo TRADE Batumi, K. Gamsakurdia, Str. N23 6). Irakli Kapianidze, Men (Menah) Benis 7). Irakli Kapianidze, Arch Nutsu bidze LTD (Current Ltd ALBAMA GEORGIA Investors ) Tbilisi, Kipshidze Lane N15 8). Irakli Kapianidze, Gia Khakhanashvili, Ltd. Golden Palace , Tbilisi, Gamrekeli str. N19 9). Irakli Kapianidze, Tengis Tsulaia, Ltd. Arch Investors Tbilisi, Kipshidze Lane N15 10). Dimitri Adamia 11). American colony Tbilisi, Tamarashvilia st. N13, b 54 12). American colony Tbilisi, Tamarashvili 13, b 54 13). - 14). Zeev Ophir 2) Manahem Benish 15). Manahem Benish 16). Giorgi Chikovani, Amir Joel, Aayal Elobi 17). Asaf Raz 18). Ltd. Arch Investments Tbilisi, Kipshidze Lane N15 19). Irakli Kapianidze, Otari Katamadze, Ltd. Golden Palace , Tbilisi, Gamrekeli str. N19 20). - 21). Irakli Kapianidze 22). Irakli Kapianidze 23). Irakli Kapianidze 24). Irakli Kapianidze 25). Irakli Qapinidze, Teimuraz Chachua 26). - 27). Irakli Kapianidze, Men (Menah) Benis 28). Ltd. American Colony Tbilisi, Tamarashvili 13, b 54 29). Ltd. American Colony Tbilisi, Tamarashvili 13, b 54 30). Irakli Kapianidze, Ltd. ALBA Georgia Investments Tbilisi, Kipshidze Lane N15 | 0 GEL |  | <a href="#">31.12.2018</a> |
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| Chichinadze David  | Independent MP | 1. Ltd Dis-Co<br>2. Ltd Navtlugi Group<br>3, Ltd. DMP<br>4. Ltd Grako<br>5. GP Libo Group                        | 1. Partner 50% , Manager of shares Nino Kuchava<br>2. Partner 28% , Manager of shares Nino Kuchava<br>3. Partner 70% , Manager of shares Nino Kuchava<br>4. Partner 49% . , Manager of shares Nino Kuchava<br>5. Partner | 1. Alexander Vanidze 2. Le-<br>van Gventsadze 3. Petre<br>Gabrichidze 4. Nino Jangirash-<br>vili, Nino Jangirashvili 5. Ioseb<br>Kirtskhalia                                                                                                                                                                                                                                                                                                                       | 0 GEL | <a href="#">1. Ltd. Batumtrangas (245430653) Director, shareholder (20%).</a><br><br><a href="#">2. GP Libo Group Founder</a>                                                  | <a href="#">26.12.2018</a> |
| Chukuseli Teimuraz | Majority       | -                                                                                                                | -                                                                                                                                                                                                                        | -                                                                                                                                                                                                                                                                                                                                                                                                                                                                  | -     | <a href="#">Ltd Georgian Voices - Shareholder 15%</a>                                                                                                                          | <a href="#">03.12.2018</a> |
| Khabareli Shota    | Majority       | 1. Ltd. Olimp<br>2. Ltd. Guna                                                                                    | 1. Partner 33%, Manager of shares Mamuka Khabareli<br>2. Partner 50%                                                                                                                                                     | 1. Archil Gegenava, Badri Sikharulidze 2. Badri Sikha-<br>rulidze                                                                                                                                                                                                                                                                                                                                                                                                  |       |                                                                                                                                                                                | <a href="#">17.12.2018</a> |
| Khabelov Leri      | Majority       | -                                                                                                                | -                                                                                                                                                                                                                        | -                                                                                                                                                                                                                                                                                                                                                                                                                                                                  | -     | <a href="#">1. Ltd. Samegobro - Shareholder (20%).</a><br><a href="#">2. Ltd. Saburtalo Palace - Shareholder (65%).</a><br><a href="#">3. Ltd. Takveri - Shareholder (26%)</a> | <a href="#">25.12.2018</a> |
| Khakhubia Irakli   | Majority       | 1) Ltd. Iceberg 2;<br>2) Geo Capital Management;<br>3) Ltd Gcm Service;<br>4) Ltd Geonuts;<br>5) Iceberg Trading | 1) Shareholder (25%) (Manager of shares Irakli Vekua);<br>2) Shareholder (18%);<br>3) Shareholder (18%);<br>4) Irakli Khakhubia (25%) (Manager of shares Irakli Vekua);<br>5) 16.7%                                      | 1) Kakhaberi Lotaria; Tengiz Sarishvili; Limited Liability Company Koptur Balikchilik Gida Sanayi Naklitam Tedaret Lemithed Shirketi, Turkey; 2) Temur Khevsuriani; Mamuka Adamia; Kakhaberi Lataria; Valery Gurgenadze; 3) Temur Khevsuriani; Mamuka Adamia; Kakhaberi Lataria; Valery Gurgenadze; 4) Tengiz Sarishvili; Kakhaberi Lataria; 5) Raul Javier Nelson, USA; Blai Lort Mart, Spain; Randall Steven Nelson II, USA; Tengiz Sarishvili; Kakhaber Lataria |       |                                                                                                                                                                                | <a href="#">31.12.2018</a> |
| Khundadze Dimitri  | Majority       | Ltd. Dionise (he indicates that the company is no longer functional)                                             | Partner 40%                                                                                                                                                                                                              | 1) Giorgi Khundadze 2) Elguja Kambegashvili                                                                                                                                                                                                                                                                                                                                                                                                                        |       | <a href="#">Ltd. Khundadze LTD Company Dionise (236036776) - position of Director</a>                                                                                          | <a href="#">30.01.2018</a> |
| Japaridze Victor   | Majority       | -                                                                                                                | -                                                                                                                                                                                                                        | -                                                                                                                                                                                                                                                                                                                                                                                                                                                                  | -     | <a href="#">Ltd. Seti + - Shareholder (33%)</a>                                                                                                                                | <a href="#">24.12.2018</a> |

Business links of MP's family members

| Name and Surname of Family Member | Link with MP                | Affiliation                                     | Name of Company of the Family Member                                          | Link with Company of Family Member   | Partners                                                                                                                                       | Income from the declared enterprise | Ownership of non-declared shares (Name of company and link), status | Date and link of public asset declaration (Reporting period: including March 2018) |
|-----------------------------------|-----------------------------|-------------------------------------------------|-------------------------------------------------------------------------------|--------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------|---------------------------------------------------------------------|------------------------------------------------------------------------------------|
| Tinatin Rusia                     | Gela Mikadze's wife         | Faction Patriots of Georgia                     | 1.Belakua LTD.<br>2. LTD Tbilisi Rhythm Group                                 | 1. 50%<br>2. 30%                     |                                                                                                                                                | 1. 0 GEL<br>2. 0 GEL                |                                                                     | <a href="#">28.12.2018</a>                                                         |
| Nino Mzhavanadze                  | Grigol Mikeladze's wife     | Majority                                        | Caucasus Development Business Group Georgia Ltd.                              | Shareholder, 17%                     |                                                                                                                                                | 50000 USD                           |                                                                     | <a href="#">23.01.2019</a>                                                         |
| Emilia Khalilov                   | Giorgi Mosidze's wife       | Majority                                        | 1. Emco Ltd.<br>2.Kidstyle Ltd.                                               | 1.Director 100%,<br>2. Director 100% |                                                                                                                                                | 0 GEL                               |                                                                     | <a href="#">31.12.2018</a>                                                         |
| Otar Muchiashvili                 | Roman Mchiashvili's son     | Majority                                        | Ltd. Patardzeuli                                                              | Director 28%                         | 1. Nikoloz Nebieridze<br>2. Nugzar Nebieridze<br>3. David Margoshvili<br>4. Otar Muchiashvili                                                  | 0 GEL                               |                                                                     | <a href="#">29.12.2018</a>                                                         |
| David Daghelashvili               | Irma Nadirashvili's husband | Faction European Georgia - Movement for Freedom | 1.Shiphotel Development Company,<br>2. The Intermediate Group of Georgia Ltd. | 1.Partner 20%<br>2. Partner 25%      | 1. Mikheil Machavariani,<br>David Kakiashvili<br>2. Ivane Gelashvili,<br>Gela Kavtaradze, Koba Kharshiladze                                    | 0 GEL                               |                                                                     | <a href="#">30.10.2018</a>                                                         |
| Nana Skhirtladze                  | Tamaz Naveriani's wife      | Majority                                        | Ltd. Bazar                                                                    | Partner 23%                          | 1. Iago Naveriani<br>2. Tinatin Samkharadze<br>3. Tamaz Naveriani<br>4. Nodar Naveriani                                                        | 0 GEL                               |                                                                     | <a href="#">27.12.2018</a>                                                         |
| Tsiuri Abuladze                   | Ilia Nakashidze's wife      | Majority                                        | Ltd. Paratseli                                                                | 1.Partner 11%                        | 1. Salome Ghlonti, Guranda Kikava, Jeiran Khalvashi, Shamil Abashidze, Teimuraz Bakuridze, Teimuraz Khantadze, Liana Kajaia, Rostom Nakashidze | 0 GEL                               |                                                                     | <a href="#">24.12.2018</a>                                                         |
| Mariam Gamtsemlidze               | Beka Odisharia's wife       | Majority                                        |                                                                               |                                      |                                                                                                                                                |                                     | Sole entrepreneur status                                            | <a href="#">31.01.2019</a>                                                         |

|                          |                             |                                                 |                                                                                    |                                   |                                                                                          |                                  |                                                                      |                            |
|--------------------------|-----------------------------|-------------------------------------------------|------------------------------------------------------------------------------------|-----------------------------------|------------------------------------------------------------------------------------------|----------------------------------|----------------------------------------------------------------------|----------------------------|
| Lina Topuria             | Kakhaber Okriashvili's wife | Majority                                        | 1. Ltd. Linati<br>2. Ltd. GMP<br>3. JSC Egis Pharmaceutical Representation Georgia | 1.Partner 100%<br>2. Partner 100% |                                                                                          | 1. 0 GEL<br>2. 0 GEL<br>3. 99996 |                                                                      | <a href="#">29.06.2018</a> |
| Tinatin Zaldastanishvili | Gia Zhorzholiani's wife     | Majority                                        | Ltd. Levon Travel                                                                  | Director                          |                                                                                          |                                  | Ltd. LT GLOBAL SERVICES Ltd. division in Georgia - Director          | <a href="#">25.12.2018</a> |
| Nato Tkhlashidze         | Gela Samkharauli's wife     | Majority                                        | Ltd. Travel in Georgia                                                             | Partner 25%                       | 1. Tina Sharadzeidze<br>2 Ketevan Lursmanashvili<br>3. Medea Chkheidze                   | 0 GEL                            |                                                                      | <a href="#">25.01.2019</a> |
| Dodo Mesdeskaya          | Dimitri Samkharadze's wife  | Majority                                        | Ltd. Kaztransgas - Tbilisi                                                         | Invited specialist                |                                                                                          | 51821,72 GEL                     |                                                                      | <a href="#">27.12.2018</a> |
| Tinatin Kikilashvili     | Irakli Sesiashvili's wife   | Majority                                        | 1. Ltd. Terminal Lab Bersa<br>2. JSC Batumi Boulevard Side                         | 1.Partner 10%<br>2. Shareholder   | 1) Bekkhan Aliyev 2) Irina Kovalenko 3) David Migriauli                                  | 0 GEL                            |                                                                      | <a href="#">28.12.2018</a> |
| Ketevan Magularia        | David Songhulashvili's wife | Majority                                        | Ltd. Baby Zoom                                                                     | Partner - 100 %                   |                                                                                          | 500 GEL                          | LLC Kado - shareholder and director.<br>LLC CMC Group - shareholder. | <a href="#">31.01.2019</a> |
| Ketevan Nadi-radze       | Erekle Tripolski's wife     | Majority                                        | Ltd. Nisli                                                                         | Partner 20%                       | 1. Lasha Shonia<br>2. Nugzar Kipiani<br>3. Gvtiso Iosebidze<br>4. Suliko Iosebidze       |                                  |                                                                      | <a href="#">25.12.2028</a> |
| David Velijanashvili     | Irina Pruidze's husband     | Majority                                        | 1. Ltd. Panda<br>2. Ltd. Radiostudio                                               | 1. Partner 25%<br>2. Partner 50%  | 1. Ketevan Piranishvili, Murtaz Gurchiani, Giorgi Khvintelani<br>2. Gvantsa Kikalishvili | 1.1125 GEL<br>2. 0 GEL           |                                                                      | <a href="#">28.12.2018</a> |
| Giorgi Jikia             | Lela Keburia's husband      | Faction European Georgia - Movement for Freedom | Ltd. DLG Group                                                                     | Director, Shareholder             |                                                                                          | 0 GEL                            |                                                                      | <a href="#">26.01.2019</a> |

|                      |                               |                                    |                                                                                                     |                                                                      |                                                                                                                                                                                                                                                           |                              |                                                                                                                                                             |                            |
|----------------------|-------------------------------|------------------------------------|-----------------------------------------------------------------------------------------------------|----------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------|
| Omar Kutsnashvili    | Zakaria Kutsnashvili's father | Majority                           | 1.Ltd. Geoengineering<br>2. Cooperative Napareuli Bio. Wine                                         | 1.Partner 40,35%<br>2. Partner 20%                                   | 1. Leri Mikaberidze; Iveri Kutsnashvili; Giorgi Seturidze; Roin Kavelashvili; Guram Bedukadze; Levan Gorgidze; Vasil Nebieridze; Teimuraz Gochitashvili<br>2. 1) Taliko Lagazauri 2) Beka Mikaberidze<br>3) Leri Mikaberidze<br>4) Teimuraz Gochitashvili | 1. 106184,21 GEL<br>2. 0 GEL | 1. Ltd. Agra - Shareholder<br>2. Ltd QMB - Shareholder<br>3. Ltd. Enersi - Shareholder<br>4. Ltd. Georgian-Azerbaijani Joint Construction Company Tbil-Baku | <a href="#">31.01.2019</a> |
| Tea Sanikidze        | Zakaria Kutsnashvili's wife   | Majority                           | 1. Nita Procurement Group Ltd.<br>2. Mtis Pharma Ltd.<br>3. Ertos Market Ltd.<br>4. Unifish.ge Ltd. | 1. Partner 33%<br>2.Partner 100%<br>3. Partner 90%<br>4. Partner 20% | 1. Irine Chkheidze, Archil Sharikadze 3. Rusudan Sisauri<br>4. Mamuka Skhvitaridze, Otar Pkhakadze                                                                                                                                                        | 0 GEL                        |                                                                                                                                                             | <a href="#">31.01.2019</a> |
| Taliko Lagasauri     | Zakaria Kutsnashvili's mother | Majority                           | Cooperative Napareuli Bio                                                                           | Partner 20%                                                          | 1. Omar Kutsnashvili<br>2. Beka Mikaberidze<br>3. Leri Mikaberidze<br>4. Teimuraz Gochitashvili                                                                                                                                                           | 0 GEL                        |                                                                                                                                                             | <a href="#">31.01.2019</a> |
| Mariam Gviniashvili  | Giorgi Ghviniashvili's son    | Faction European Georgia - Regions | Ltd. Legal Company and Attorneys                                                                    | Partner 50%                                                          | Giorgi Sibashvili                                                                                                                                                                                                                                         | 0 GEL                        |                                                                                                                                                             | <a href="#">21.05.2018</a> |
| Tamar Bagrationi     | Mikheil Kavelashvili's wife   | Majority                           | Ltd. Geomak                                                                                         | Partner 40%                                                          | 1. Giorgi Chincharashvili<br>2. Ia Baliashvili                                                                                                                                                                                                            | 0 GEL                        |                                                                                                                                                             | <a href="#">31.12.2018</a> |
| Buba Chankseliani    | Goderdzi Chankseliani's son   | Majority                           |                                                                                                     |                                                                      |                                                                                                                                                                                                                                                           |                              | Ltd. Georgian Rugby (404551061); 30 % shareholder                                                                                                           | <a href="#">25.12.2018</a> |
| Giorgi Mikhanashvili | Tamar Chugoshvili's husband   | Majority                           | 1. Ltd. Rostown<br>2. Ltd. NB Group                                                                 | 1.Partner 10%<br>2. Partner 50%                                      | 1. Romeo Mikautadze, Paa-ta Tetrade<br>2. Levan Deisadze                                                                                                                                                                                                  | 1. 0 GEL<br>2. 0 GEL         |                                                                                                                                                             | <a href="#">28.12.2018</a> |
| Giorgi Okuashvili    | Nato Chkheidze's son          | Independent MP                     | Ltd. BENMONT                                                                                        | Partner 50%                                                          | Rati Okuashvili                                                                                                                                                                                                                                           | 4617 GEL                     |                                                                                                                                                             | <a href="#">24.12.2018</a> |
| Manana Tsiklauri     | Mirian Tsiklauri's wife       | Majority                           | Ltd. Tsiko (liquidation in process)                                                                 | Director                                                             |                                                                                                                                                                                                                                                           |                              |                                                                                                                                                             | <a href="#">31.01.2019</a> |



|                    |                            |                |                                                                                                                                                                                   |                                                                                                                                           |                                                                                                                                                                                                                                                                                                          |                                                 |                                                      |                            |
|--------------------|----------------------------|----------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------|------------------------------------------------------|----------------------------|
| Vladimir Abu-ladze | Nino Tsilosani's husband   | Majority       | 1. Bin treading Ltd.<br>2. Lighthouse Ltd.<br>3. Shulaveri Ltd.<br>4. Wagonset Ltd.<br>5. Bildinco Ltd.<br>6. LLC US TRADING COMPANY (USA)<br>7. S.R.O Almitrans (Czech Republic) | 1. Shareholder, 52%;<br>2. Director;<br>3. Director, Shareholder, 60%;<br>4. Shareholder, 10%;<br>5. Partner;<br>6. Partner<br>7. Partner | 1. Bairam Bairamov<br>2. -<br>3. Vladimir Tkeshelashvili<br>4. Badri Tsilosani, Mamuka Dolidze<br>5. Avtandil Kvachantiradze<br>6. Vladimir Abuladze<br>7. Vladimir Abuladze                                                                                                                             | 0 GEL                                           |                                                      | <a href="#">31.01.2019</a> |
| Nino Kuchava       | David Tchitchinadze's wife | Independent MP | 1. SBDecor 1 Ltd.<br>2. SB Dekor Ltd.<br>3. Eiffel Ltd.<br>4. Nita Ltd.                                                                                                           | 1. Partner 50%<br>2. Partner 50%<br>3. Partner 50%<br>4. Partner 100%                                                                     | 1. Sofio Gegelishvili<br>2. Sofio Gegelishvili<br>3. Sofio Gegelishvili<br>4. -                                                                                                                                                                                                                          | 1. 0 GEL<br>2. 0 GEL<br>3. 0 GEL<br>4. 9700 GEL |                                                      | <a href="#">26.12.2018</a> |
| Nugzar Kurashvili  | Pati Khalvashi's husband   | Majority       | Ltd. Priza                                                                                                                                                                        | Director                                                                                                                                  | 1) Kibar Khalvashi 2) Guram Gogua 3) Zurab Metreveli                                                                                                                                                                                                                                                     | 0 GEL                                           |                                                      | <a href="#">25.12.2018</a> |
| Tinatin Eukidze    | Gocha Eukidze's son        | Majority       | 1. The Euro Test<br>2. Ltd. Group BAF                                                                                                                                             | 1. Partner 25%<br>2. Partner 10%                                                                                                          | 1. Giorgi Khakhubia, Kakhaberi Lataria, Tengiz Chikobava<br>2. Vladimir Pataridze<br>3. Giorgi Khmaladze<br>4. Zaza Vashakidze<br>5. Nikoloz Khmaladze<br>6. Kakha Kurasbediani<br>7. Gocha Khabuliani<br>8. Nazi Liparteliani<br>9. Koka Kokolashvili<br>10. Giorgi Adeishvili<br>11. Nikoloz Pataridze | 0 GEL                                           |                                                      | <a href="#">27.06.2018</a> |
| Dea meladze        | Gocha Eukidze's wife       | Majority       | Ltd. Gama                                                                                                                                                                         | Partner 25%                                                                                                                               | 1. Teimuraz Chedia<br>2. Ketevan Kobaladze<br>3. Levan Shanidze                                                                                                                                                                                                                                          |                                                 |                                                      | <a href="#">27.06.2018</a> |
| Tinatin Abralava   | Vano Zardiashvili's wife   | Majority       | -                                                                                                                                                                                 | -                                                                                                                                         | -                                                                                                                                                                                                                                                                                                        | -                                               | Ltd. Penthouse (200210887), 5 % shareholder          | <a href="#">30.06.2018</a> |
| Maka Khakhubia     | Irakli Khakhubia's wife    | Majority       | 1 Ltd. Chela<br>2. Ltd. Ponte Vekio                                                                                                                                               | 1. Partner 25%<br>2. Partner 25%                                                                                                          |                                                                                                                                                                                                                                                                                                          | 1. 0 GEL<br>2. 0 GEL                            | Ltd. Cyprus (415082225 )- Director, 15 % shareholder | <a href="#">31.12.2018</a> |
| Levan Vakhtangadze | Tamar Khulordava's husband | Majority       | Ltd Karami                                                                                                                                                                        | Partner 100%                                                                                                                              |                                                                                                                                                                                                                                                                                                          | 0 GEL                                           |                                                      | <a href="#">30.11.2018</a> |

|                       |                                     |                          |                                                         |                                   |                                                                                                                               |                           |                                                                                                                                                                                                                                             |                            |
|-----------------------|-------------------------------------|--------------------------|---------------------------------------------------------|-----------------------------------|-------------------------------------------------------------------------------------------------------------------------------|---------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------|
| Bidzina Dolidze       | Brother of Zaza Khutsishvili's wife | Majority                 | Ltd. Caucasian Museum                                   | Partner 30%                       | 1.Nata Vacharadze<br>2.Sergo Vacharadze<br>3. Ketevan Lomidze                                                                 |                           |                                                                                                                                                                                                                                             | <a href="#">30.01.2019</a> |
| Natia Skhvitani       | Victor Japaridze's wife             | Majority                 | 1. Ltd. Ktsia-94<br>2. Tir Park Marneuli 2014           | 1. Partner 68%<br>2. Partner 17%  | 1. Agnesa Sakarauli, Otar Chartolani<br>2. Valekhi Nasibov, Mikheil Makhatadze, Otar Chartolani                               | 1. 308154 GEL<br>2. 0 GEL | 1. Ltd. Seti<br>2. Ltd. All Seasons<br>3. Sole entrepreneur                                                                                                                                                                                 | <a href="#">24.12.2018</a> |
| Tea Kvizhinadze       | Irakli Abuseridze's wife            | Majority                 | Ltd. Creative Atelier                                   | Director and Partner 100%         |                                                                                                                               | 5082,66 GEL               |                                                                                                                                                                                                                                             | <a href="#">28.12.2018</a> |
| Giorgi Begadze        | Giorgi Begadze's son                | Majority                 | 1. Ltd. Begadze and Company<br>2. Ltd. mediator 72      | 1. Cofounder 0%<br>2. Director    |                                                                                                                               |                           |                                                                                                                                                                                                                                             | <a href="#">22.12.2018</a> |
| Gurandukht Chkheidze  | Levan Bezhanidze's wife             | Majority                 | Ltd. Charkviani Batumi maternity house                  | Partner 0,84%                     |                                                                                                                               |                           |                                                                                                                                                                                                                                             | <a href="#">25.12.2018</a> |
| Rati Milorava         | Eka Beselia's son                   | Independent MP           | Ltd. Legal Clinic and Legal Expert Center               | Partner 60%                       | Tsira Beselia                                                                                                                 | 4000 GEL                  |                                                                                                                                                                                                                                             | <a href="#">29.12.2018</a> |
| Tamar Chergoleishvili | Giorgi Bokeria's wife               | Faction European Georgia | 1. Weekly analytical magazine Tabula<br>2. Ltd. Lumieri | 1. Partner 14%<br>2. Partner 100% | 1. Levan Ramishvili, Otar Kakhidze, Anastasia Goncharova, Natalia Zolotova, Ltd. UGG Green Power; Civic Education Foundation. | 1. 0 GEL<br>2. 95000 GEL  |                                                                                                                                                                                                                                             | <a href="#">31.12.2018</a> |
| Nodar Bolkvadze       | Anzor Bolkvadze's son               | Majority                 |                                                         |                                   |                                                                                                                               |                           | 1. Ltd. Replay Tbilisi (406071673) - 100 % shareholder and director<br>2. Ltd. BMC (402015378) - 50 % shareholder<br>3. Ltd. Nia (402019631) - 100 % shareholder/director<br>4. Ltd. Roofing Company (402049225) - Shareholder and Director | <a href="#">01.05.2019</a> |



|                     |                           |                             |                                                                            |                                                                |                                                    |                                |                                                                                                         |                            |
|---------------------|---------------------------|-----------------------------|----------------------------------------------------------------------------|----------------------------------------------------------------|----------------------------------------------------|--------------------------------|---------------------------------------------------------------------------------------------------------|----------------------------|
| Tina Bolkvadze      | Anzor Bolkvadze's wife    | Majority                    | Ltd. Foni +                                                                |                                                                |                                                    | 0 GEL                          | 1. Ltd. Horizon (448053695) - 100 % shareholder<br>2. Ltd. Aisi Goderdzi (448052473) - 33 % shareholder | <a href="#">01.05.2019</a> |
| George Bukia        | Giga Bukia's son          | Majority                    | 1. Ltd. USM<br>2. Ltd. Lavashihouse<br>3. Ltd. Stumari<br>4. Etrut Georgia | 1. Partner 50%<br>2. Partner 50%<br>3. Director<br>4. Director | 1) Givi Apakidze<br>2) Lavrenti Saralidze          | 0 GEL                          |                                                                                                         | <a href="#">18.01.2019</a> |
| Nino Chikovani      | Akaki Zoidze's wife       | Majority                    | Ltd. Ageni                                                                 | Partner, 23,29%                                                | 1) Ana Japaridze Gotsadze<br>2) Giorgi Mataradze   | 0 GEL                          |                                                                                                         | <a href="#">29.01.2019</a> |
| Maka Ghurtskaia     | Edisher Toloraia's wife   | Majority                    | Ltd. Tbili Kera 2011                                                       | Partner 100%                                                   |                                                    | 0 GEL                          |                                                                                                         | <a href="#">26.03.2019</a> |
| Lamara Gordulava    | Edisher Toloraia's mother | Majority                    | 1. Ltd. Evrolux 2011<br>2. Sole entrepreneur                               | 1. Partner 100%                                                |                                                    | 0 GEL                          |                                                                                                         | <a href="#">26.03.2019</a> |
| Tamar Abashidze     | George Kakhiani's wife    | Majority                    | Ltd. Children and Us                                                       | Director and Partner 50%                                       | 1) Vakhtang Marsagishvili<br>2) Vakhtang Abashidze | 0 GEL                          |                                                                                                         | <a href="#">31.08.2018</a> |
| Giorgi Kvitsiani    | Emzar Kvitsiani's son     | Faction Patriots of Georgia | Ltd. New Tower                                                             | Director                                                       |                                                    | 0 GEL                          |                                                                                                         | <a href="#">23.01.2019</a> |
| Ketevan Jambakhidze | Koba Kobaladze's wife     | Majority                    | 1. Ltd. Delisi<br>2. Ltd. Law - 21st Century<br>3. Sole entrepreneur       | 1. Partner 0.29%<br>2. Partner 50%                             |                                                    | 0 GEL                          |                                                                                                         | <a href="#">30.05.2018</a> |
| Sophio Mosidze      | Levan Koberidze's wife    | Independent MP              | Ltd. Mose Msterali                                                         | Partner 40%                                                    | Tea Mosidze                                        | 0 GEL                          |                                                                                                         | <a href="#">31.01.2019</a> |
| Ketevan Kopadze     | George Kopadze's wife     | Majority                    | Ltd. Viktoria Georgia Akhaltsikhe Kostava 10                               | Partner, Court , 09.12.1995, 09.12.1995 - Current              | Otar Jujunadze                                     | 0 GEL                          |                                                                                                         | <a href="#">30.09.2018</a> |
| Elizaveta Osminina  | Kakhaber Kuchadze's wife  | Majority                    | 1 Ltd. Mycity Georgia<br><br>2) Sole entrepreneur - Elizaveta Osminina     | 1) Director                                                    | Tatiana Gordeeva                                   | 1) 5316.75 GEL<br>2) 33509 GEL |                                                                                                         | <a href="#">31.01.2019</a> |